# The Kentucky Press

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Kentucky's Showcase: Cumberland—Fisherman's Paradise

# The Kentucky Press

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The Kentucky Press Association recognizes the fundamental importance of the implied trust imposed on newspapers and dissemination of public information. It stands for truth, fairness, accuracy, and decency in the presentation of news, as set forth in the Canons of Journalism. It advocates strict ethical standards in its advanting column. It opposes the publication ism. It advocates strict ethical standards in its advertising column. It opposes the publication of propaganda under the guise of news. It affirms the obligation of a newspaper to frank, honest and fearless editorial expressions. It respects equality of opinion and the right of every individual to participation in the Constitutional guarantee of Freedom of the Press. It believes in the newspaper as a vital medium for civic, economic, social, and cultural community development and progress.

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## + As We See It +

#### Advertisers Must Take Blame For Ficticious Pricing

Fictitious pricing-basically any claim that the current selling price of a product is lower than its former price-is "probably the primary evil in the field of false advertising, from a volume standpoint." As such "it is today's most serious threat to public confidence in advertising, nationally and locally.'

These statements came recently from a man who should know-Daniel J. Murphy, director of the Federal Trade Commission's Bureau of Deceptive Practices. Speaking before the American Marketing Association he took the occasion to "spell out" just what the FTC considers an infraction of the law relating to this evil and how the courts have upheld the agency in its prosecutions.

He said many things which agree fully with what always has been contended about fictitious pricing, probebly the most fundamental of them being these:

That the advertiser has the responsibility for the accuracy and proof of any comparative prices in his ad; that estimates, guesswork or opinions on his part are not enough. and that the real question is, just simply, does the ad have the capacity to deceive? Helpful as they are, no FTC advertising-practice "guides" are necessary to inform the advertiser whether he is telling the truth in an ad. Nobody knows better than he if he is lying, guessing, estimating or otherwise hedging. If he claims "savings" through reductions from "list" (and variations like "manufacturer's list" or "suggested list price") or from "former" or going-concern prices elsewhere and these statements are false, then the customer is misled. And who can be more responsible for a statement than the man who makes it?

Mr. Murphy re-emphasized the two requirements on which any claim or implication of reduced prices must be based: (1) the advertisers' own usual and customary price for the specific article in the recent, regular course of business, or (2) the usual and customary price of the specific article in the trade area. Comparable merchandise, isolated or infrequent sales of the article, or artificial markups cannot be used, under the law, in any such comparisons.

When a manufacturer gives a dealer a phony "list" or "preticketed" price (higher than the product ever is sold for in the dealer's area or perhaps anywhere) and the dealer advertises a "saving" from that price, he cannot escape blame, the FTC holds. Mr. Murphy put it this way: "A dealer who elects to use comparative prices is presumed to know the ordinary business facts of life concerning what happens to his products.

(Any such pre-listing not based on bon pricing is banned by the FTC. Ma vided for under a separate law spec designed to avoid false claims.)

Now-can a Better Business Bureau to have the immense merchandising Explai edge, or a fraction of the staff necessal protect the public from all false claims? Obviously not. It must rely for reproducing on public spirited merchandisers and offset process of tisers in specific lines-all lines-to volve the use of such deceptions. We continue to ple image into a do this. Give us the facts, in time, and number of va exert every effort (preserving your methods. mity) to correct the violations. This The first an operation in the best sense of commethods is by improvement.

#### Know Your Neighbors

The president of a neighboring st sociation stated, "Being the publish is placed in the small newspaper, I had hoped to get ahead of the film of the fellow-publishers in small tow through it. mine to be active in association through conventions, district meeting second is the same ars, and the like. Just the other day itself. In this moccasion to go over the list of state we seem, which had I was surprised, and a little of the continuation of the continuation. and I was surprised, and a little of the sensitized ened, to find a good many whose put the photographic I do not know and have never met. The resulting put association meetings." How true thalftone dots and

#### "Where Angels Fear . . ." by Eastman Koo

A prominent libel-law attorney film has the dots advised editors not to rush into it used in the copy irate leader demands a story retract halftone negative.

"You can be letting yourself in food any sort betwe legal headache," said Paul Ashley tographic print. the, "by printing a correction will making the halftet thorough investigation of the full thorough investigation of the full to the original art to the original to the origin volved." His advice was given to the exception the sociated Press Managing Editors consists held in direct

AP's general manager, Frank during the exposi asked the attorney about hasty ret The Graphic by

demanded by "wronged" readers.

"The danger is clear," Mr. Ashley ng methods. Fo "I have encountered instances would the last na correction is wrong and the originegative—the mo was proved right." He said a correct nethods have me pave the legal way for a reader to n the industry. lawsuit against a newspaper—once me which most paper has made a public announce which under you a mistake." (Michigan Press Bullett will give you the

A new quarterly digest, Peal, bainted a rather general circulation. The publication emains that it is nounced aims to carry legal materianethod of printin pertain to the fields of publishing. ment, advertising, and allied fields

Basically, the

a screen is mad of optical glass fine parallel lin gether with the number of lines

Second is the s negative when m

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# Halftone Photograph Processing Bureau Explained By Graphic Publisher

false p Basically, there are four different methods ast rely h for reproducing halftone photographs by the ters and offset process of printing. All of them inines—to volve the use of a screen to break up the tet pla image into a dot structure, but there are a ne, and wnumber of variations of each of the g your methods.

of commethods is by use of a glass screen. Such a screen is made of two rather thin pieces of optical glass which have been ruled with fine parallel lines and then cemented together with the lines at right angles. The number of lines to the inch gives you the size screen—120, 133, 150, etc. The screen publishe is placed in the camera a short distance ed to get ahead of the film and the exposure is made through it.

Second is the screening of the photograph other day itself. In this method a plastic or contact of state we similar to the glass screen, is placed on top of the sensitized paper in the enlarger and the photographic print is made through it. The resulting print is broken down into halftone dots and may be copied as a line negative when making the final page negative.

Third is the Autoscreen Process developed by Eastman Kodak Company. Autoscreen film has the dots built into it and it may be into it used in the copy camera for the making of y retraction for any sort between it and the original photographic print.

Lastly, is the

Lastly, is the contact screen method of etion with making the halftone negative. This is similar to the original glass screen method with the exception that the ruled plastic screen ditors consist held in direct contact with the negative that the rule of the exposure.

Frank In the twelve years we have been printing hasty re The Graphic by the offset process we have eaders. The Graphic by the offset process we have experimented with all four of these screening methods. For our purpose we have ound the last named method—the contact he origin egative—the most practical. All of the a correct nethods have merit and all are being used reader to n the industry. Your choice must be the per—once one which most nearly fits your needs and announce which under your particular circumstances as Bullet will give you the best results.

Despite the fact that some over-zealous advocates of the offset process have at times bainted a rather rosy picture of it, the fact al materianethod of printing than is letterpress. The

ed fields of

(Note: This article represents the contribution made by Archie S. Frye, publisher of The Graphic, Georgetown, on the panel, "Offset Printing Processes," at the mid-winter meeting and is "full of meat" for the prospective offset printer. The Graphic was the first Kentucky offset newspaper.)

photographic part of the process probably offers the most complications, and the making of the halftone negative is by far the most difficult part of the entire darkroom operation. For years the photo engraver has demanded the highest rate of pay in the graphic arts industry and this is due in no small part to the fact that he must first be able to make a halftone negative before he can etch the finished zinc plate. He uses either the glass or the contact screen, but he seeks a somewhat different dot structure in his negative than that which is needed for offset. We once found to our sorrow that halftone negatives made by a skilled photo engraver didn't do the job on the offset

Let's discuss the advantages and disadvantages of the four methods.

The glass screen method, as used by most photo engravers, does not require a special vacuum back for the copy camera, but you do need a holder and the screen itself is rather expensive and subject to breakage. As I recall it, ours cost about \$150 ten years ago. This is a 10x14, 120-line screen and is not the highest priced on the market. The cost and breakage factors are not the greatest disadvantages, however. It is more difficult to make a negative with its use than by some of the other processes. Three exposures, at different lens apertures, are necessary for each picture-one for the highlights, one for the intermediate tones and a flash exposure for the shadow detail.

Some excellent results can be obtained from screening the photograph itself. However, this, too, has its advantages and disadvantages. If you take all of the photographs used in your paper and have the original negatives for all of them, you have no particular problem in screening them under your enlarger other than to get used to giving each a much longer-than-usual exposure. However, if you use pictures from other sources you probably do not have the original negatives. You must, therefore, recopy these pictures in order to get a negative for projection through your screen.

Your screened picture is pasted directly onto the page paste-up along with the type matter and the whole thing photographed on the big copy camera as a line shot. This sounds simple because it does not involve the separate screening of halftones and stripping them into holes on the finished page, but this isn't the whole story. The darkroom technician must take special pains with the combination line and halftone negative in order to get good results. He must use a slightly different exposure than usual and also a special developer formula. The negative must be developed entirely without agitation after the first 30 seconds to avoid streaks, and the developer has an extremely short tray life-it must be replaced after every few negatives and can't be kept in the tray very long.

With the Autoscreen process of negative making you, of course, need no screen of any kind and no special screen holder or vacuum back on your camera. The film is adhered to the sticky back of your camera and you make two exposures depending upon the density range of the picture to be screened and the degree of enlargement or reduction. No intermediate exposure is needed and there is no need for a special developing solution. The regular line developer works fine; however, it is necessary to do the developing without agitation, and, if you pull it out of the solution for examination under the magnifying glass during development, you run the risk of getting streaks. Autoscreen film costs nearly twice as much as the regular kind.

As I said earlier, we have found the contact screen method to be the most practical for us. The screen we use is magenta colored which is why it is called a Magenta Contact Screen. It is 10x14 in size, has 120 lines to the inch and cost about \$40. It is delicate, of course, but with care can be used for several years. A vacuum back is needed to keep it in contact with the film during the exposure, two exposures are needed for most pictures and development is by your regular developer with full agitation.

Our camera is a 17-inch Robertson which cost us new about \$1,500 ten years ago. It came with a stick back, but we built our own vacuum back. We chose the 120 line screen because at the time we were having some ink troubles and thought it best to use the comparatively coarse (for offset) screen. Our next screen will probably be 133 line.

We don't have the time here to go into camera exposures, but suffice to say they depend upon your lens, your lighting, the degree of enlargement or reduction, and up-

(Please Turn To Page Two)

# Retail Memo Proves Profitable

By MAURICE K. HENRY

Back in 1958 the Daily News advertising lineage hit some soft spots and rather than hope some little Pixie would help the matter it was decided to do several things.

First, rather than cut expenses by reducing personnel it was decided to add an extra space salesman. This then gave us three full-time salesmen plus a combination photographer-advertising salesman.

To further implement our sales personnel efforts it was decided to publish each month a five-page Middlesboro Retail Memo. The primary purpose of the Retail Memo is to stimulate business and add to our advertising lineage. The mimeograph publication contains those retail facts to help local business firms in the following areas: monthly per cent of various types of merchandise volume; calendar of sales events-both local and national dates; business trends; merchandising techniques; various types of business promotions such as for grocery stores, furniture outlets, automobiles-just all types of business in any given community; and reasons for advertising.

Subscribing to the simple theory that a newspaper and radio station has two fundamental functions-first, to give the news and second, to sell merchandise, the Retail Memo concentrates on helping local business firms sell services and merchandise.

After four years has the Retail Memo helped?

Yes, it has certainly helped the Daily News and Radio Station WMIK. Both staffs want their sales results and comments published as it gives them sales entrees in the weeks ahead with various business firms. The Daily News' local sales have not sagged during this period even in the face of a three-county population loss of 41,000.

Local business firms have actually increased retail sales during this period and many retailers have expressed appreciation for ideas, aids, and trends as published in the Retail Memo.

During 1961 one Middlesboro furniture store won two Rambler cars for its sales activity. Some of the basic promotional ideas used by the store were from previous Retail Memos. An appliance dealer won a trip for two to the recent Sugar Bowl-the basic sales gimmick was an idea from the Retail Memo. This retailer told us the day prior to his departure-"The Daily News and WMIK were the only sales media used for my sales promotion, and you fellows gave me the ideas on how to do the trick.

Of course, naturally the question-how

does one in the newspaper, radio, and outdoor billboard business find time to put this memo together and where do you get the material?

Each month the advertising trade papers, brochures that come in the mail, Bureau of Advertising, KPA bulletins, SNPA bulletins, and ANPA bulletins all have information that can be adapted to local retail sales situations. As this material comes in those items that are adaptable are filed, and then during the last week in the month a two or three hours work session and the material is adapted and redrafted for the local fivepage Retail Memo.

Is the whole thing worth the time used? Frankly, we are afraid to stop it now. Constantly, we ask our advertising personnel for their customers' reactions, and they feel it is serving a very useful purpose.

A recent November and December advertising sale experience brings the matter into sharp focus. Most newspaper ad people are familiar in recent years with the Famous Brand merchandise efforts at Christmas. A brief note was put in the November Retail Memo-the sales people got favorable reaction. In previous years we had sold only one or two pages of Famous Brand ads and in 1961 striking while the iron was hot-we sold two and a half pages, and it was repeated four times with minor ad changes, a total of ten full pages. Every sales call sold four ads each-and our personnel credited the little memo booster. Also, these Famous Brand Christmas Ads did not affect the other ads normally placed by the various participating merchants.

There are very few original sales and advertising ideas left, but it is certainly not much trouble to adapt other people's advertising ideas and incentives to your own local

The cost-several hours of preparation time, five stencils, ream and a half of mimeograph paper, envelopes, typist for two to three hours typing and running off copy, and the first-class postage for our Middlesboro business firms.

An idea born of necessity that is paying dividends for our retail advertising sales effort that has put an end to just picking up ads, and stimulating ad ideas for creating effective retail sales on the town's cash reg-

Benjamin Franklin once said, "Doing an injury puts you below your enemy; revenging one makes you but even with him; forgiving one sets you above him."

#### Newspapers Should Check On Privileged Publications

Perhaps one of the most erroneous held by many newspaper reporters as as by some editors is that freedom of but many Loui press confers the privilege to publish bothered and h matter that has the semblance of aut regulations tha ticity. Time and again, news stories in Not a few have court room happenings which have no nection with the actual proceedings u somewhat ease consideration and it is taken for grations" on two or that this is a privilege.

As a general rule, privilege is also has made no so only when an article is confined to the A local posta tual proceedings that are a matter of rei tions-when ask Otherwise privilege is qualified and a fect—on Februa the four facets of the rule on privilege businessmen has observed there is danger of litigation. I major Louisville four elements are that the report mu some of its annual full and complete, fair and impartial, reached stockh contain no comment and must be fit learned, unoffici

Absolute privilege pertains to matter How many oth are of record, such as evidence in the known. of a case. Chance remarks of a jud prosecutor or attorneys are not accorde biguous directiv stature of absolute privilege unless the second-class ma a matter of record and are made in papers) and thin course of performing an official duty. value." As originated as a supply of the course of performing an official duty. was the issue in the case of Henderso tions stated that Evansville Press, 127 Ind. App. 59 deliver such mat which the appeals court held that and completely a libelous statements of a judge were any quarrel over after he had relinquished jurisdiction addresses. But

When a court accepts jurisdiction I. A "complet case is a debatable question in Indinclude an office company to the contract of the contract o Some authorities hold that jurisdictio Officials justified gins when a complaint is filed and that buildings, for ex lication of the contents is at least question buildings, for exift not absolute under the privilege three letter carrie However, the majority rule holds that 2. A "correct" diction begins only when an entry of Post Office box is made by the court.

Privilege is an important adjunct rule, officials firs reporting of court proceedings. But box holder spec be a dangerous factor unless the ruldelivered as add known and observed.

Seeing is believing—if you see it in reported that off ure no longer in

(Continued From Page One)

on the density range of the photograpficial explained would be well to read up on the sub well known" if to get in as much actual darkroom plave a box. Oth as possible before the deadline for youhe mail goes or halftone.

I like offset and sincerely believe thelivered. of these days all of the smaller new When asked will be printed by it, but don't be deohrase, "no obvi Offset is no picnic and there is as aid advertising really simple method of reproducing all into that cate tone photograph.

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# PO Regulations Cause Business Concern

No one has yet admitted being bewitched, edom of but many Louisville businessmen have been publish bothered and bewildered by the new postal e of aut regulations that went into effect January 10. stories re Not a few have been just plain angered.

have no As of this writing, the situation has been edings w somewhat eased by unannounced "relaxafor gra tions" on two of the new protests in Washington, although the Post Office Department e is abs has made no such admission.

ed to the A local postal official reported the relaxatter of rections—when asked about rumors to that afed and u fect—on February 8. But by that time, many privileg businessmen had already been hurt. One igation. I major Louisville firm reported that at least eport mu some of its annual reports apparently never mpartial, reached stockholders, and the Chamber ast be fit learned, unofficially, that some news bulletins mailed to members were thrown out. to matter How many others have been hurt is not ce in the known.

of a jud. The trouble arose over stringent and am-t accorda biguous directives about the delivery of inless the second-class mail (magazines and newsmade in papers) and third-class mail "of no obvious ial duty. value." As originally published, the regula-Henders tions stated that mailmen would no longer App. 5% deliver such matter unless it were correctly d that a and completely addressed. Few would have ge were any quarrel over requiring complete street ge were addresses. But the original rules also stated:

risdiction 1. A "complete" address would have to on in home in the officials would be a complete. jurisdictia Officials justified this in the beginning by d and than noting that both the Starks and Heyburn t least qualifiers, for example, are each served by privilege

holds that 2. A "correct" address for anyone with a n entry of Post Office box would be the box, not a street address. The only exception to this adjunct ule, officials first said, would be when the ngs. But oox holder specifically asked that mail be ss the rulelivered as addressed, to either the box or the street.

On February 8, the local postal official u see it is reported that office-building room numbers ure no longer necessary and that "well-mown" box holders will still get mail even f addressed to their street number. The photografficial explained that box holders would be n the subjected known" if sorting clerks know they arkroom plave a box. Otherwise, the official said, if line for yohe mail goes out with the carrier and requires a transfer endorsement, it won't be believe Helivered.

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naller news When asked for an explanation of the lon't be denhrase, "no obvious value," the official first nere is as aid advertising circulars would definitely producing all into that category. When pressed, how-

(Note: The problems concerning recent postal rulings, and requests for information from KPA members concerning same, have been of growing concern to the KPA Central Office, especially the greatest problem of getting the factual information. We are reprinting the excellent informative lead article in "Louisville", trade magazine, Richard Cherry, editor, which answers many of the questions anent said problems in a lucid manner which must suffice now until official information has been received. We are grateful to Editor Cherry for his contribution and permission.)

ever, and told of other mailings that haven't been delivered, he admitted the regulations are ambiguous

Then he said that postal authorities would determine value, or lack of it, at least in part, by examination of the envelope. If the envelope looks valuable, he said, then that might be one factor that could save the mailing. He explained how an envelope could "look" important this way: "Well, if the sender thinks enough of the mailing to guarantee return postage, that would be at least

Although several local businessmen have been frustrated in trying to find out how the new regulations-and changes-affect their operations, local officials can hardly be blamed. The directives that came down from Washington, apparently with little or no explanation, are ambiguous, to say the least. With the two "relaxations" already noted, here are the other new regulations:

A correct and complete address is one which lists the street and the street number. For example, third-class mail of no obvious value which is addressed simply "Louisville Chamber of Commerce, Louisville, Kentucky" will no longer be delivered. Nor will it be delivered if addressed "Louisville Chamber of Commerce, Liberty Street, Louisville, Kentucky.'

Mailers are no longer permitted to guarantee forwarding postage, so that phrase on an envelope is now meaningless. The phrase, "Return Postage Guaranteed," has been changed to "Return Requested," but the Post Office will continue to honor the old form so businessmen may use up their envelope stocks.

The phrase, "Form 3547 Requested," which has been used on third-class mail, has also been eliminated. Mailers will no longer get a notification that incorrectly addressed third-class mail has not been delivered. The only way to check on mailyings now is to mark envelopes "Return Requested" or use old envelopes marked "Return Postage Guaranteed.'

Third-class returns will cost a minimum of 8 cents a piece on matter weighing five ounces or less. Above that weight limit mailers will be charged the transient return rate. This goes to 9 cents for six ounces, and then an extra cent and a half for each additional ounce. Under the old regulations, third-class returns could cost as little as 3

All of the new rules pertaining to addresses for third-class matter of no obvious value also apply to second-class mailings. Undelivered magazines and newspapers will be returned to the publisher only if marked "Return Requested" or the old "Return Postage Guaranteed." If they don't bear such an inscription, they'll be thrown out. In that case, however, the publisher will get a Form 3579, which will notify him either of the correct and complete address or the reason his publication wasn't delivered.

Here, too, however, the new rules will cost more. Publication returns will now cost a minimum of 10 cents, whereas they formerly came back at the transient rate. In some cases, this went as low as 2 cents. Under the new rules, if the publication weighs more than 10 ounces, the return will cost an additional penny an ounce above the 10cent minimum. The cost of Form 3597 has also gone up, from 5 to 10 cents.

The new rules apply to fourth-class mail only in that "Return Postage Guaranteed" should be replaced with "Return Requested" when supplies run out, and the minimum charge for returns has been increased to 8 cents. Formerly, it could go as low as 4 Postal officials will still continue. where necessary, to seek correct addresses for fourth-class matter in city directories.

Unless the Post Office Department announces further relaxations of its new rules before this is published, it appears that the only course for a third-class mailer is to imprint his envelopes with "Return Requested," or use old ones inscribed "Return Postage Guaranteed." This may ensure that his mailing is judged of "obvious value." And if it doesn't, he at least will know which addresses on his mailing list aren't considered "correct" or "complete."

Many a guy has the habit of saying, "Well, I'm going to tell you the truth Makes me wonder what he has been telling

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# Personnel Department Services State's Government Employees

In his thorough and enlightening address on the functions of the Kentucky Department of Personnel and the new Merit statute, Walter R. Gattis Jr., Commissioner, stated in part:

In addition to 5,000 persons employed by the University of Kentucky and the five state colleges, Kentucky State Government employs more than 18,000 persons.

The Department of Personnel is the state unit which recruits, examines, classifies, and certifies qualified applicants for employment in all state departments and agencies, except for the institutions of higher learning. Actual appointments to positions are made by the heads of the various departments and agencies from lists of qualified applicants certified by the Department of Personnel.

Since July 1, 1960, the Department has been administering the first state-wide merit system in the history of the state. Under the Merit System Act of 1960, approximately 15,000 positions are covered. Under the provisions of the merit system, employees in covered positions are not subject to removal for political, ethnic or re-

The department administers a compensation and position classification program designed to assure equal pay for equal work in all agencies of state government, exclusive of the institutions of higher learning. All payrolls, except those of these institutions, must be approved by the department. All payrolls are examined for the purpose of assuring that employees are qualified for the positions they hold and are paid in the proper position classification and compensation grade.

The department is administered by a commissioner who is appointed by the Governor from a list of qualified candidates who must be examined and recommended by the Personnel Board. The Personnel Board consists of five members appointed by the Governor for four year terms. Board members serve for staggered terms. Board members must be citizens of Kentucky "known for their devotion to the merit principle in government employment and the professional development of public service in the state." Both the commissioner and board members can be removed by the Governor only for just cause. Neither the commissioner nor the board members can engage in active partisan political affairs, and they cannot be removed for purely partisan political reasons.

The Personnel Board has both administrative and quasi-judicial functions. It is responsible, through the commissioner, for the formulation, changes and execution of rules and regulations governing the state personnel system. It hears appeals from employees and applicants who allege discrimination or unfair treatment in employment practices. The board can order the re-employment of an employee who proves he has been dismissed for political, ethnic or religious reasons.

The Department of Personnel executes its functions through the activities of two divisions. These consist of the Division of Recruitment and Examinations, and the Division of Classification.

The Division of Recruitment and Examinations performs the pre-employment functions of finding and examining qualified applicants for vacant positions, and finding vacant positions for qualified applicants, through three sections:

Recruiting Section-The recruiting section interviews over 5,000 "walk-in" applicants per year, and evaluates several thousand additional applications received by mail each year. In addition, positive recruitment is conducted throughout Kentucky, the south and mid-west for hardto-fill specialized and technical positions. This section determines the type of positions for which applicants are qualified and assigns applicants to take proper examinations.

Examinations Section-The examinations section prepares and administers examinations for approximately 900 different classes of positions. Most examinations are written. Some are oral, and others consist of a point evaluation of the applicant's training, experience and professional certi-

Certification Section-The certification section maintains records of examinations scores and certifies the names of applicants who make the highest scores to departments seeking to fill vacant positions.

The Division of Classification performs the functions of position classification and payroll certification. It maintains accurate records of all employees from the time they are employed until they are separated from state service. This division engages in continuous study and adjustment of the position classification and compensation grade of all employees and positions, and performs its functions through three secti with very little

Classification Section-The classification section is responsible for maintaining and high school concept and practice of "equal pay equal work." Each employee is assigned one of the 900 job classifications into w all state jobs have been allocated. I of the 900 job classifications have allocated to one of the 40 pay grade the compensation plan. For example will seldom add Junior Account Clerk position is in G 8 with a beginning compensation of per month. Most department head tions are in Grade 40 with a fixed ities without cha pensation of \$1,000 per month.

Payroll Certification Section—The pa create an entirel certification section audits all payrolls the purpose of assuring that all emple cruitment, exami are in their proper position classific position classific and compensation grade. No payrol of state personne be processed for payment without the years. The Mer ficial approval of the Commissione strictions to the Personnel.

Records Section—The records section among tho maintains an employment history of three scores on state employee from the time he is ployee cannot b ployed until he is separated from racial, or religio service. The history includes all che who contends th in job classification and pay checks. for such reasons

As a state department serving the before the Person sonnel requirements of all other de finds that he wa ments in state government, the Depart reasons, the Boar of Personnel works closely with a ment. If the Boa partments in recruiting, examining missed for other ploying, promoting, dismissing, ret can request the and compensating all employees. Its a reemploy the pe ties must be coordinated closely wit dismissed employ Department of Finance and the on a reemployme Treasurer in compensation matters, Prior to the M with the State Retirement System had to meet the termining retirement eligibility and established for th pensation.

usually had to I Much time has been devoted to a party official from process of adding merit coverage to Merit System he 13,000 state employees whose posthree in an exan were not covered prior to Septembthe range of selection 1961. A concerted effort has been ma The Law was improve services to job applicants. employment out ate figures concerning the number of any government aminations administered during the are to retain cont 61 fiscal year are not available. How The real question during July, August, September, Owhich can and and November of 1961, the depargovernment emplo has administered 3,617 examinations cision to have, figure includes 1,405 examinations System, or a Uni istered at state institutions and other pital, is inevitably close to the homes of applicants. Merit System is

Arrangements have just been compolities, but to in for administering examinations at tinecessary and in five places outside of Frankfort. The the governmen portment has arrangements whereby Many critics plicant should be required to travel System protects than forty miles in order to take persons on the amination for a state position. seen the difficulty

These arrangements have been in the Federal

, 1962

with very little cost to the state. Examinalassifications are administered now at 10 colleges
and high schools, both public and private,
scattered throughout the state. These institutions are not charging the state for
use of their facilities, including typewriters.
Most of the examinations in the field are
administered by professors and commerce
teachers for \$18.00 per day. One proctor
will seldom administer examinations more
is in 6
it on of the private institutions have been extremely
cooperative in making available their facilities without charge to this department.

The Merit System Law of 1960 does not The pa create an entirely new system of personnel payroll administration. The basic functions of rel emple cruitment, examinations, payroll control and classific position classification have been functions payroll of state personnel administration for many hout the years. The Merit System Law added remissionel strictions to the employment process. The selection of an employee must be made ords see from among those who make the highest ory of three scores on an examination. An emfrom racial, or religious reasons. An employee all cha who contends that he has been dismissed hecks. for such reasons is entitled to a hearing ing the before the Personnel Board. If the Board ther definds that he was dismissed for political Depart reasons, the Board can order his reinstatewith all ment. If the Board finds that he was dismining missed for other unreasonable reasons, they ng, retican request the appointing authority to es. Its a reemploy the person and can order the ely will dismissed employee's name to be placed d the on a reemployment register.

matters. Prior to the Merit System an employee ystem had to meet the minimum qualifications ty and established for the position he sought and usually had to have the endorsement of yoted ha party official from his county. Under the rage to Merit System he must place among the top ose posthree in an examination. The Law limits Septembthe range of selection.

been me The Law was not designed to take state icants. The Law was not designed to take state icants. The essence umber of any government is politics if the voters ng the are to retain control of their governments. Die. Ho The real question is the brand of politics aber, Owhich can and should be played in state the deput government employment practices. The definations eision to have, or not to have, a Merit mations System, or a University, or a Mental Hosald other pital, is inevitably a political decision. The ants. Merit System is designed not to eliminate the compolitics, but to improve the quality of the mat three essary and inevitable politics inherent control. The to the government process.

whereby Many critics contend that the Merit to travel System protects drones and incompetent to take persons on the state payroll. They have seen the difficulty experienced sometimes to been in the Federal service of eliminating in-

# Semi-Magazine Is Future Format

Newspapers of the future will be "semi-magazines," going beyond "instant jour-nalism" to interpret spot news, showing the situations in which they happen, and "explaining what the issues in the world are." This is the opinion expressed by Mark Ethridge, board chairman of Courier-Journal and Louisville Times, in pamphlet just published by Center for The Study of Democratic Institutions.

"A number of papers are going to die," he says, and those that survive will do so "because they are vital factors in the life of our society and in the lives of our readers." Mr. Ethridge attacks "a tendency on the part of a good-many papers to cut their costs rather than improve their quality" at a time when they should be digging beneath the surface of events to tell what the news means. He blames the newspapers' failure to interpret international matters for what appears to be a "low level of information" among the

American people.

Interviewed by Donald McDonald for a series on "The Study of American Character," Mr. Ethridge says newspapers "will continue to be the prime source of information on local and regional events." But, he adds, they will have "to serve a deeper purpose than most of them now serve." In his opinion, the end of technological change in newspapers has not been reached, "nor have we reached the and of the consolidation process. The death rate will continue."

The former publisher feels that newspapers may merge and turn into "24-hour papers" to cut costs and survive. "Such papers will have an editorial page in several editions," he says. "There would be a new paper started in the morning, say, and then editions of it would be changed all day long. You would have only one news staff, one editorial staff, one advertising department."

#### Rural Survey Soon Ready

New marketing information on what farm families buy will be available later this year from Government researchers. The Department of Agriculture will start next week a month-long survey of 4,000 rural families scattered across the nation in 41 states. Small towns of less than 2,500 population will also be studied.

The survey is being made in cooperation with the Department of Labor, which is making a similar investigation in metropolitan areas. First results of the "Survey of Consumer Expenditures" are due out before the end of this year.

competent employees. The Kentucky State Merit System does not protect incompetent employees. Incompetent employees can be, and in fact are, removed almost every day. Protections exist only to prevent arbitrary and capricious dismissals. If the system can be maintained for a few years, the upheavals which occur with a change of political administrations can be minimized. Employees can feel reasonably secure that they will be retained, not on a basis of party or factional loyalty, but on a basis of job performance. The loss of trained manpower at a change of administration in the past has cost the taxpayers millions of dollars and has cost employees many more millions plus unrest as a result of this unnecessary insecurity. A major purpose of the Merit System is to minimize unnecessarv insecurity.

### In Memoriam...

#### Joseph H. Dressman

Joseph H. Dressman, city editor of the Cincinnati Enquirer, died at his home in South Fort Mitchell, February 8. He began his journalistic career in 1927 and since has worked for the Cincinnati Post, the Miami (Fla.) Herald and the Cincinnati Times-Star, Covington office. He joined the Enquirer in 1948 and was elevated to city editor last July. He also served as city manager for the city of Covington for a period of two years from 1958 to 1960. Dressman, a native of Covington, was 55 years old at his death.

#### What's A Customer Worth?

How much is a customer "worth" to a business? The average value, according to a survey being cited in BBB circles, is \$363 per year and it ranges according to the type of business and the community from \$125 to nearly \$900.

The 100-city survey found the average cost of gaining this customer to be \$30. So a "lost" customer represents a deficit of \$363 plus \$30, or \$393.

Bad treatment, poor service, indifference and the like account for 68 per cent of customer loss, with unadjusted complaints responsible for another 14 per cent, according to the survey. Thus 82 per cent of customer loss can be traced to the area of customer relations.

FEBRUAR'

#### CALENDAR OF EVENTS

#### MARCH

9-Kentucky High School Press Association meeting, School of Journalism, University of Kentucky.

22-24—NEA Government Relations Workshop, Washington, D. C.

#### APRIL

14-Spring Meeting, executive committee, Lake Cumberland State Park, Jamestown.

#### IIINF

7-9-Mid-Summer Convention, Cumberland Falls, Corbin.

#### **OCTOBER**

14-20—Nationa! Newspaper Week.

#### Warn Your Advertisers Of New FTC Rulings

The first issue of "Advertising Alert," now being published by the Federal Trade Commission, reprinted their "thumb-nail guides on guarantee claims which may be of interest to KPA members." It says: Plan to have seven hard questions in your mind when the salesman assures you the product you want to buy is fully guaranteed.

1. Who is going to make good on the guarantee? (The store where you are buying the product or the manufacturer?)

2. Does the product have to be returned to the seller, or will it be repaired at your home?

3. Is the entire product guaranteed? (Or just those parts that rarely, if ever, wear out?

4. Who pays the labor charges involved in the product's repair?

5. Is routine servicing covered by the guarantee?

6. Is the guarantee based on the price you actually pay for the product or is it prorated on a manufacturer's 'list' or 'suggested retail' price?

7. Is the guarantee in writing or is it contained only in the salesman's smiling assurance?

The Commission's Bureau of Industry Guidance undertakes to persuade merchants to correct voluntarily advertising and selling which misrepresent the coverage and terms of guarantees. However, where voluntary efforts to gain compliance with the law fail, sterner measures are employed.

#### Linotype Company Installs Its 75,000th Machine

The 75,000th Mergenthaler Linotype machine, a Comet 300, was put to work on January 11 in the composing room of the Louisville Courier-Journal & Times. The machine was finished and delivered in December, 1961, Mergenthaler's 75th anniversary year. The event was marked by the presentation to Lisle Baker, executive vice president of the newspapers, of a plaque commemorating the anniversary and milestone machine. It was presented to Baker by Paul S. Chisholm, Mergenthaler vice president for domestic sales and Joe F. Schuman, the firm's Southern district manager, based in Atlanta.

At the presentation, Chisholm observed that, "It strikes us as very fitting that the 75,000th Linotype machine was ordered by the Courier-Journal and Louisville Times, because in 1885, W. N. Haldeman of the Courier-Journal, together with other publishers of remarkable vision, forme syndicate to back Ottmar Mergenthal then untried invention." Associates in venture were Whitelaw Reid of the York Tribune; Victor Lawson and Mel S Year-Stone of the Chicago News; Henry § of the Chicago Inter-Ocean; W. H. R. of Rand McNally Co., Chicago, and made this year son Hutchins of the Washington Post long-time news

With the support of this group, the troduction of the Linotype to the print industry was materially assisted, and fore long orders for the machine arri from all over the country.

"I think it would have been a so partmental asso of great satisfaction to Holdeman, as i effort to bring t to us," Chisholm declared, "to know newspaper busin the 75-year milestone of the company story more effect helped to build has been marked in This became composing room of the Courier-Jon nouncement of with a fitting testimonial-the 75,0 paper Week Co. Linotype.

# It happened IOO YEARS ago

The oldest incorporated trade association in the country, the United States Brewers Association, was organized in 1862 . . . the same year that



IN KENTUCKY, General Wm. Nelson displayed unusual valor fighting superior Confederate forces at Richmond (Aug. 29th). He was twice wounded, but finally rescued through the daring of General Clay, who seized the reins of Nelson's horse and rushed him to safety.

In those days, as now, beer was Kentucky's traditional beverage of moderation. But beer means more than enjoyment to our state. The brewing industry pays \$7 million each year in taxes to our state . . helps support our hospitals, schools and highways.

TODAY, in its centennial year, the United States Brewers Association still works constantly to assure maintenance of high standards of quality and propriety wherever beer and ale are served.





KENTUCKY DIVISION UNITED STATES BREWERS ASSOCIATION, INC. LOUISVILLE

# Promoti

A completely continuous year-

The new pron weekly newspap Newspaper Wee than 40 state, a lisher association

Strang, President Managers, annou Ben Blackstock, S homa Press Asso Clarence Harding tor, South Bend chairman. Other: senting Newspap include John Pau sociation; Bill Bra tion; Gordon Ow Association; and Newspaper Publis a former chairma Week.

Harding is chai paper Informatio mittee. The N.I. to the National tee to assist in promotion progra newspaper busine

Also on the having an equal Allen B. Sikes, ANPA; C. O. "C reau of Circulation tional Newspape Warren K. Agee, W. Steitz, Newsp Pace, Newspaper sociation; Joseph tographers Assoc national Circulati Paul Swensson, T Baskett Mosse, An tion for Journalis sociation of News ing Managers; Er Press Managing American Associa sentatives

1962

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# Promotion Program Is Year-Round Effort

A completely new approach is being Y. H. R A completely new approach is being on, and made this year which will broaden some on Post long-time newspaper promotions toward oup, the continuous year-round efforts.

The new promotion plan for all daily and d, and weekly newspapers, built around National Newspaper Week, has the support of more than 40 state, regional and national publisher associations, plus 15 newspaper deen a so partmental associations. It represents an nan, as i effort to bring together all elements of the know newspaper business to tell the newspaper company story more effectively.

rked in This became clear this week with anurier-Jou nouncement of the new National Newsne 75,0 paper Week Committee for 1962. Arthur Strang, President of Newspaper Association Managers, announced the appointment of Ben Blackstock, Secretary-Manager of Oklahoma Press Association, as chairman and Clarence Harding, Public Relations Director, South Bend (Indiana) Tribune, vice chairman. Others on the committee representing Newspaper Association Managers include John Paul Jones, Florida Press Association; Bill Bray, Missouri Press Association; Gordon Owen, Jr., Utah State Press Association; and Stanford Smith, American Newspaper Publishers Association. Each is a former chairman of National Newspaper

> Harding is chairman of the ANPA Newspaper Information Service Advisory Committee. The N.I.S. has offered its facilities to the National Newspaper Week Committee to assist in coordinating the national promotion program to all segments of the newspaper business.

> Also on the expanded committee and having an equal voice in its decisions are: Allen B. Sikes, Bureau of Advertising, ANPA; C. O. "Chuck" Bennett, Audit Bureau of Circulations; Ed McClanahan, National Newspaper Promotion Association; Warren K. Agee, Sigma Delta Chi; Philip W. Steitz, Newspaper Comics Council; Bob Pace, Newspaper Advertising Executives Association; Joseph Costa, National Press Photographers Association; Dar Sims, International Circulation Managers' Association; Paul Swensson, The Newspaper Fund, Inc.; Baskett Mosse, American Council on Education for Journalism; J. P. McLaughlin, Association of Newspaper Classified Advertising Managers; Emmett Dedmon, Associated Press Managing Editors; and R. F. Jobson, American Association of Newspaper Repre-

#### University Museum Looking For Old Printing Equipment

Curator Hamilton Tapp, Kentucky Life Museum Waveland, sponsored by the University, made a request for state publishers to supply old printing equipment, posters, and everything of the past in shop practice and printing for the completion of a printing office of the turn of the last century at the Museum. The UK Journalism School donated an old Washington handpress as a start. To this request, the Press adds that, looking forward to an issue on the past of KPA, that editors forward old pictures, programs, etc., for that purpose, either to be placed in our archives or returned for sentimental value on request.

#### California Laws Say "Nix"

California's open meeting laws do not specifically provide for radio-TV access, so the attorney general's office recently ruled that meetings of public bodies may be closed to broadcasts. The ruling grew out of refusal of a county board of supervisors to allow broadcast of its meetings by a local radio station-Radio-TV Daily.

#### Term "Realtor" Copyrighted

When handling advertising from real estate dealers, keep in mind that the term "realtor" is protected under a collective trademark issued in 1947 to the National Association of Real Estate Boards. Anyone identifying himself by this term in real estate ads must be a recognized broker who is an active member of a local real estate board having membership in NAREB.

"Other industry organizations are welcome to join this effort," Blackstock stated. "This committee of representatives from these organizations first met in Chicago last October," he said. "It is our intent to offer a year-round promotion of newspapers. This will include not only National Newspaper Week (October 14-20, 1962), but will also employ the efforts of all organizations toward an expanded promotion of other existing activities. It is our hope we can amplify National Want Ad Week, National Newspaperboy Day, a wider promotion of newspaper career opportunities and other promotion programs.

The committee is impressed with the enthusiasm of all these groups. We need coordination. We will not take over any group's present activity, but through these new forces now working together, better inter-association communications will result," Blackstock concluded.

#### Should Ad Agencies Be State Licensed?

The silly trend to "regulate everything" under a government bureau or licensing program is coming closer to all facets of advertising, including even advertising agencies.

Currently an organized movement is underway in California for legislation to license ad agency practitioners. At the same time the Western States Advertising Agencies Assn, is studying a possible certification program, based on oral and written examinations, for self-regulation of agency person-

The outcome in California might become a good or adverse trend, and KPA will be watching the results with much interest. One difficulty-as always-is that some ad agency men consider themselves to be professionals and might like to have a license to prove it.

#### "Newsprint" Re-defined

Tariff Commission has dropped its controversial definition of "newsprint," which had been strongly opposed by ANPA and the paper industry. The matter is important to newspapers because imported newsprint is duty-free, while other types of paper are subject to tariff. A narrow definition might raise paper costs if technological improvements in print paper made it no longer fit the duty-free category.

The Tariff Commission left the definition problem to the Bureau of Customs, saying that if Customs "finds that significant changes in the physical characteristics have occurred or do occur in the future" that agency will "modify the specifications to distinguish standard newsprint paper from other imported paper."

The hassle over the definition dates back to 1960 when the Tariff Commission issued proposed language setting rigid specifications and methods of manufacture. Publishing and paper industry spokesmen strongly opposed that proposal at a hearing. Tariff classifications are being studied in preparation for legislation expected this year.

#### Canon 35 Under Scrutiny

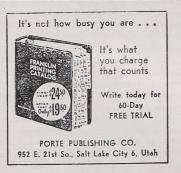
The American Bar Association was to hold a committee hearing this month in Chicago to learn the views of the American Newspaper Publishers Association and other groups concerning ABA's famous Canon 35. Canon 35 would ban newsphotography in court rooms. Recommendations made at the hearing will be discussed at the bar association's annual convention in San Francisco this summer.

A person with charm is one who can make another feel that both of them are pretty wonderful people.





# 





#### SECOND ELEVATOR

as low as

\$41.40

WITH TRADE-IN

Get the full story from your Linotype Production Engineer.

Mergenthaler CINOTYPE

## Those were the days ...

(From the back files of the Kentucky Press)

30 Years Ago

The attendance at the mid-winter meeting in Louisville was considered one of the largest with "considerably over one hundred" being present.

Joe T. Lovett, KPA president, reported to the Association that no newspapers had been forced to close during the 1931 year.

The financial report of the Association revealed an income of \$1,489.07, and expenditures of \$792.24, leaving a balance on hand of \$696.83.

J. T. Norris, Ashland Independent, was elected president for the coming year. Other officers were Lawrence Hager, Owensboro, vice president, George Joplin, Somerset, chairman of the executive committee, and J. Curtis Alcock, secretary-treasurer.

#### 20 Years Ago

After thirty years of service to the Association, J. Curtis Alcock resigned as secretary-treasurer. He was followed to the office by Victor R. Portmann, University of Kentucky. Alcock was presented a "handsome engraved watch and chain in testimony of their esteem and affection."

Harry Lee Waterfield, Clinton, was namedpresident of the KPA along with Vance Armentrout, vice president. Waterfield was the youngest ever named to the office.

At the seventy-third annual meeting, the membership adopted a resolution supporting the state and federal governments in the war "for freedom of all peoples."

Henry Ward, a member of the editorial staff of the Paducah Sun-Democrat and an active member of the KPA legislative committee, was honored by his advancement to Democratic floor leader of the Kentucky House of Representatives.

Joe LaGore, managing editor of the Paducah Sun-Democrat, was named chairman of the Kentucky Associated Press for the fourth time.

Miss Mary Elizabeth Hutton, Harrodsburg, was re-elected president of the Kentucky Press Women's Club.

5 Years Ago

Alfred S. Wathen, Jr., Bardstown, named the seventy-third president of Association at its January meeting in Laville. Martin Dyche, London, was sele as vice president and Thomas L. Ad Lexington, chairman of the executive of mittee.

Kyle Vance, chief of the Frankfort but of the Associated Press, was presented a citation for his exposure of illegal employment-insurance payments.

Jesse Stuart was named Outstanding Luckian of the Year.

#### Ed Easterly Goes East

Realizing the influence of the goven press secretaries on the speeches which made in the 50 states of the nation, I dential Press Secretary Pierre Salinger invited this group to meet with his Washington. The theory behind this Is ing is that press secretaries to gove prepare speeches which often touch oul eral problems. The trip to Washington designed to provide these men with infection useful in their jobs. Salinger insist the briefing will be non-partisan, since of those attending will be from Repull state houses. If President Kennedy I town, he will also receive the group.

T. C. Sizemore, Manchester, former lisher of the Manchester Enterprise more recently sheriff of Clay county purchased the Upper Cumberland  $\mathbb T$  a weekly published at Jamestown, nessee.

#### Newspapers (rightly) Are Not Public Utilities

The right of newspapers to refuse a bolstered by a recent court decision. Supreme Court of Massachuseets in cent ruling, said that newspapers are public utilities and are free to accept ject advertising in accordance with lar

The court heard an appeal of a case two real estate brokers claimed damageause the Worcester (Mass.) Tel would not print ads. They claimed newspaper is a public utility.

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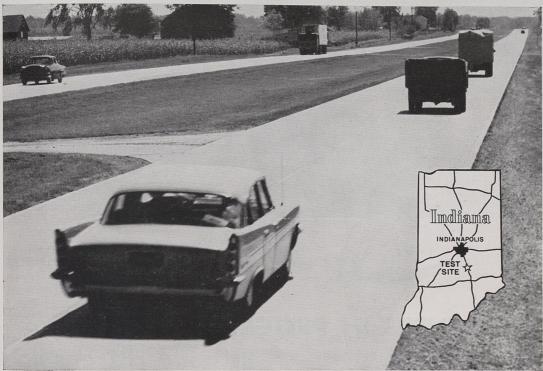
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Indiana Test Road, located south of Indianapolis on U.S. 31. Concrete pavement still rides like new after 8 years of traffic.

# On Indiana Test Road ... in both first cost and total upkeep concrete provides big savings over asphalt

Official test road, as ordered by the General Assembly, completes 8 years under traffic. Reports, published as required by law, show concrete outperforming asphalt by a wide margin.

The Indiana Test Road was ordered by the General Assembly to "provide adequate and conclusive tests" of both concrete and asphalt pavements under exacting conditions.

The test site is on U.S. 31, the main Indianapolis-Louisville route. Connecting stretches were paved with concrete (6.7013 mi.) and asphalt (7.1417 mi.)—the respective designs being approved by the portland cement and asphalt associations. In 8 years, traffic on both pavements has been the equivalent of 1,169,000 axle loads averaging 18,000 pounds.

Official results, published by the Indiana State Highway Commission, show savings in initial expense for concrete. The construction cost for concrete was \$2,873.73 per mile *less* than for asphalt.

#### PORTLAND CEMENT ASSOCIATION

805 Commonwealth Building, Louisville 2, Kentucky

A national organization to improve and extend the uses of concrete

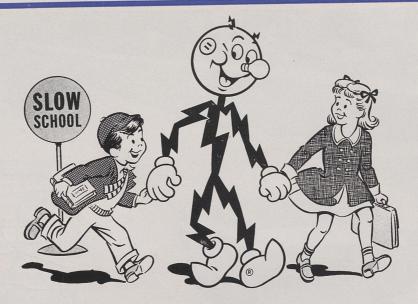
Maintenance figures for the first 8 years show the total for the concrete has been only 10.7% that of the asphalt. Concrete: \$38.74 per mile. Asphalt: \$360.67 per mile.

In addition, after only 8 years, the asphalt section was completely resurfaced. The cost: \$37,708.82—or \$5,280.09 per mile. Thus, grand total savings with concrete so far run \$8,475.75 per mile. Impressive economies like these are why concrete is first choice for Interstate and heavyduty routes.

# SUMMARY OF 8-YEAR SAVINGS WITH CONCRETE ON THE INDIANA TEST ROAD

First cost savings \$2,873.73
\*Total upkeep cost savings \$5,602.02
Total savings per mile \$8,475.75

\*Actual upkeep cost figures, 1953-1961: surface maintenance for concrete, \$38.74; surface maintenance for asphalt, \$360.67; resurfacing for concrete, \$0.00; resurfacing for asphalt, \$5,280.09.



# PARTNERS IN PROGRESS

# in good citizenship

What is good citizenship?

You'd get pretty close if you said it was being a good neighbor to your entire community, working with children's groups, serving on and supporting fund drives and church and civic activities.

Working with youth is a genuinely rewarding activity, and the world is a far better place because so many men-and women-find the time and energy to help with youth activities.

Whenever an umpire calls, "Play ball," and a Little Leaguer steps into the batter's box, his coach could be your meter reader, a serviceman, or another employee of your electric company.

As citizens our employees find outlets for their

And, of course, the company supports such activities with financial contributions and by encouraging its employees to participate, and by recognizing their efforts.

Good citizenship? Certainly, if being neighborly and doing the things we feel it is our duty to do in the communities we serve is good citizenship.

neighborliness in Boy Scout troops, in athletic programs, on United Fund and Red Cross drives, and in church activities. They work annually with 4-H Clubs and Future Farmers. They conduct cooking classes for Girl Scouts and Brownies.

SYMBOL SERVICE

AN INVESTOR-OWNED ELECTRIC COMPANY

KENTUCKY UTILITIES COMPANY

Publishe



Publication ( School of Jo University of Lexington

VOLUME TY NUMBER SI