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RECOMMENDATIONS FOR FILLING MURPHY VACANCY

From Mr. Danaher's office.

pur

#### Charles Fahy

#### MEMORANDUM RE SUPREME COURT VACANCY

Charles Fahy, born in Rome, Georgia, August 27, 1892 - now 56 years old. Primary and secondary education in the Public Schools and Larlington High Schools, Rome, Georgia.

Awarded Bachelor of Laws degree at Georgetown in 1914 and honorary degree of Doctor of Laws in 1942. Prior to entering Georgetown attended University of Notre Dame one year.

A Naval aviator in World War I, awarded the Navy Cross for distinguished and heroic services.

Admitted to District of Columbia Bar 1914 and in practice there 1914-24 except for the period of seventeen months in service during the War, as above.

Practiced in Santa Fe, New Mexico, 1924 to 1933, but still claims New Mexico residence.

First Assistant Solicitor and Vice-Chairman, then Chairman of the Petroleum Administration Board, Department of Interior 1933-35.

General Counsel, National Labor Relations Board 1935-40.

Assistant Solicitor General of the United States, 1940-41.

Solicitor General of the United States, 1941-45.

Legal Adviser to Generals Eisenhower and Clay as Military Governor and Deputy Military Governor, Germany 1945-46.

Only civilian member of President Roosevelt's Base-Lease Commission, London, 1941, involving negotiation with British

of the 99 year leases and agreements for U. S. bases in British possessions in Western Atlantic, growing out of Destroyer Exchange.

Adviser, International Committee of Jurists to revise statute of World Court, Washington, 1945, and to American Delegation to United Nations Conference on International Organization at San Francisco, 1945.

Awarded Medal for Merit by President Truman 1946, for legal work in Germany and other international work, including Base-Lease negotiations, London, 1941.

Legal Adviser, Department of State, 1946-47.

He has argued 71 cases before the United States Supreme Court, including the constitutional cases involving the Wagner Act, establishing the validity of the Federal Communications Commission chain broadcasting regulations, the war-time relocation of the Japanese on the West Coast, the Cramer treason case, the first of its kind in the United States Supreme Court, the constitutionality of the Agricultural Adjustment Act of 1938 (the Act enacted by Congress after the Court had invalidated the first A.A.A.), the denaturalization of William Schneiderman, the validity of the war-time Frice Control Act, the Federal Trade Commission decree against the basing point system of the Corn Products Corporation, the first successful government attack on such systems under the Robinson-Patman Act, the application of the Wage-Hour Act to building service employees, the immunity of federal property in war plants from taxation, the income tax violations by Enoch "Nucky" Johnson, and many other cases of national importance.

Re-entered private practice in 1947, in Washington.

In addition, Mr. Fahy was appointed by President Truman to serve as Alternate Representative of the United States to the General Assembly of the United Nations at Lake Success in 1947, and was unanimously confirmed by the Senate.

President Truman designated Mr. Fahy to serve on the President's Committee on Equality of Treatment and Opportunity in the Armed Services.

He is serving as Chairman of the Personnel Security Review Board of the Atomic Energy Commission.

He is a life-long Democrat, a Roman Catholic, is married and has four children.



## Southwest Harbor, Maine

Dear lur. Chief Justice, although Wie mentin je- ti yu, > Roppen te le um that he would enging the work of the Sugreme court and would esquerially enjoy the associa-lim: with you. He lear of lein been af promehed about it by were been of the heur grap for and it seems le me

he emed malse a real Coretie Les time to the court ties and liberal point of men. President and the lest of ruggerle of opposition un luis sleely. Perhabers un ille manne unight de a de de of. Roharta James Suicerely yours 9 race ) arus July, twenty - Juntle

35-45 Vernon Blad., Long Island City 6, N.Y. July 26, 1949 Mr. Harry S. Truman. The White House, Washington, D. C. Dear Sir: You are faced with the task of appointing an Associate Justice for the U.S. Supreme Court to take the place of the deceased Justice Murphy. Can I respectfully urge that you give consideration to the appointment of a high class lawyer for this job. It was only recently that the citizens had an example of what happens when a shyster is appointed to sit on the Federal Court bench. You appointed this man and your taste must have been down in your boots. We resent mightily tainting our Federal court benches with low-grade political heels. It might seem smart on your part but we think you are a book when you do such things. If you keep it up, by comparison Harding will be called Saint Warren by our citizens of the future. We have had heels on our Federal benches for a long time. We read of that ass Frankfurther telling the citizens that even if the words of a law are specific it does not mean that he and his associates (I imagine the ass thinks of himself as an intellectual marvel) can say it is something else. We do not appreciate having jerks like that on our highest court bench. We want high class men, men of probity, men of conscience, men whom we can trust on the benches of our Federal courts. We can let the shysters do their shystering in places where it will not refrect on our Government and on our people as a whole. And Truman, most of the smelliest shystem in our recent history were trained at Harvard's Dive of Shystering. I do not know what that miserable joint catering to the science of creating shysters does to a man but from the results it would appear that a graduate from that school is a no-good shyster. We want no one from that joint occupying any high public office. As stated before a great number of the most treacherous crap in our recent United States history were trained in that joint. Enough is enough. Very truly yours, Gerald M. Galvin. elevate the Sepreme Court by sportwent of someone better

CLASS OF SERVICE

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# ESTERN

1201

SYMBOLS

DL = Day Letter

NL=Night Letter

LC = Deferred Cable

JLT = Cable Night Letter

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LA569 LIPMA289 NL PDEPM LOS ANGELES CALIF 285 THE HONORABLE FRED M VINSONS

CHIEF JUSTICE UNITED STATES SUPREME COURT WASHDCE STRONGLY URGE APPOINTMENT ROGER JE TRAYNOR TO UNITED STATES SUPREME COURT, TRAYNOR NOW ASSOCIATE JUSTICE CALIFORNIA SUPREME COURTS FORMERLY ACTING DEAN CALIFORNIA SCHOOL OF JURISPRUDENCE, BORN AND RAISED IN UTAH. OUTSTANDINGLY QUALIFIED FOR APPOINTMENT

> =FRANK M KEESLING OF LOEB AND LOEB 523 WEST SIXTH ST LOS ANGELES CALIFORNIA

523 THE COMPANY WILL APPRECIATE SUGGESTIONS FROM ITS PATRONS CONCERNING ITS SERVICE

July 28th, 1949.

Dear Charlie:

Thank you for your letter of July 20th.

I note everything you say about Joe O'Mahoney and do not disagree with any of it. I have known him intimately for many years and think that he is all wool and a yard wide — if you have any doubt about the proper interpretation of this phrase, let me know and I will spell it out for you.

It was good to hear from you and I hope to see you one of these days.

Your friend,

Honorable Charles H Leavy Judge, United States District Court Tacoma, Washington.

United States District Court Mestern District of Washington PERSONAL CONFIDENTIAL CHAMBERS OF Charles H. Leavy United States District Indge July 20, 1949 Tacoma, Mashington Hon. Fred Vinson Chief Justice United States Supreme Court Washington, D. C. Dear Fred: I was deeply shocked to hear of the untimely passing of Justice Murphy and now the press and radio are filled with speculation as to who his successor will be. They both state that your views will carry great weight with President Truman when he makes the selection, and they mention that the choice is apt to lie between Senator McGrath and Senator O'Mahoney. I am going to make so bold as to suggest that Joe O'Mahoney, in my judgment, would be an exceptionally fine selection. During my service in Congress I was intimately associated with him for the whole six year, period in the many matters that involved the Western section of the United States, both of us being on the Appropriations Committee of our branches of Congress and having assignments to the same subcommittee. I always found him to be a man of profound knowledge, exceptional poise and balance, and an unusually keen sense of justice and fairness and I surely would be happy to know of him becoming an associate and colleague of yours. With all good wishes and high esteem, I am, Sincerely and cordially,

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ceding the address.

# ESTERNIZIO

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WZO32 PD=SK CHICAGO ILL 22 836A= FRED M VINSON

1949 JUL 22 AM 10

CHIEF JUSTICE OF THE UNITED STATES SUPREME COURTS

ON BEHALF OF A REPRESENTATIVE GROUP OF LAWYERS WE STRONGLY URGE CONSIDERATION HONORABLE PAUL FARTHING OF BELLEVILLE ILLINOIS FORMER JUSTICE AND CHIEF JUSTICE OF SUPREME COURT OF ILLINOIS FOR APPOINTMENT TO UNITED STATES SUPREME COURT= VERNON R LOUCKS

> NOTED JUL 28 1949

THE COMPANY WILL APPRECIATE SUGGESTIONS FROM ITS PATRONS CONCERNING ITS SERVICE

LAW OFFICES VERNON R. LOUCKS 10 SOUTH LA SALLE STREET CHICAGO TELEPHONE STATE 2-2700 July 25,1949 Hon. Fred M. Vinson Chief Justice of the United States Supreme Court Washington, D. C. Dear Chief Justice Vinson: A few days ago I sent you a wire requesting that you consider Judge Paul Farthing of Belleville, Illinois, former Justice and former Chief Justice of the Illinois Supreme Court, for appointment to the United States Supreme Court. The state of Illinois has not had an appointment to the United States Supreme Court since the appointment of Chief Justice Fuller in 1888. During the nine years that Judge Farthing was on the Illinois Supreme Court he was a tremendous worker. 351 of his opinions appear from Vol. 353 to 379, inclusive, of Illinois Supreme Court Reports. During his term he wrote more opinions than any other judge on the bench and was extremely active in the decision of other cases. His philosophy shown by many of his opinions is illustrated by the resume of a few of his outstanding opinions enclosed herewith. Some of his opinions have been widely cited both in this and other states. Sincerely yours, VRT -OB

#### A FEW OF JUDGE FARTHING'S OPINIONS

His concern for an injured employee's rights is shown by the decision in Edgell and Co. vs. Industrial Commission, 353 Ill. 488. A total disability award was upheld although physicians were unable to say the total disability would be permanent. A remedy is afforded if the injured man later becomes able to work.

Eisenberg va. Wabash, 355 Ill. 495 -- shielded the Chicago Recorder, a small newspaper, from larger competitors.

People ex rel. vs. Shurtleff, Judge, 355 Ill. 210 -- protected society against illegal release of James "Fur" Sammons by void habeas corpus order.

Tennant vs. Epstein, et al., 356 Ill. 26 -- protected a minority stock- holder's interest outrageously invaded.

People ex rel. vs. Niehaus, (Judge) 356 Ill. 104 -- reversed the holding in People vs. Marquette Fire Ins. Co., 351 Ill. 516, and upheld the Legislature's right to provide for orderly administrative liquidation of insurance companies by the **Birector** of Insurance.

Ohlson vs. Industrial Commission, 357 Ill. 335 -- held an injury is compensable although the injured employee had a previous diseased condition which was aggravated by the injury.

Van Dyke vs. Illinois Commercial Men's Ass'n., 358 Ill. 458 -- held the State Supreme Court was bound by the United States Supreme Court's holding as to due process of law.

People vs. Elgin Home Protective Ass'n., 359. Ill. 379 -- held insurance business is subject to regulation under the police power because it is impressed with a public interest.

Miller vs. Industrial Commission, 360 Ill. 590 -- preserved rights of minor children of deceased employee under Workmen's Compensation Act.

People vs. City of Chicago, 363 Ill. 409 -- upheld city's right to maintain nursery to furnish trees for parks.

DeMotte vs. DeMotte, 364 Ill. 421 -- held act void giving defendant, in a separate maintenance action, the right to obtain a divorce after defendant had paid alimony and support money for two years. Held that the family is too vital an institution to be willfully destroyed by one member of it because of his own wrong-doing.

People vs. Quality Provision Co., Inc. 367 Ill. 610 -- upheld Pure Food bar on sulphuorous acid derivative in pork sausage as valid police power exercise.

Franze Stone Co. vs. Industrial Commission, 369 Ill. -- liberal construction given to "dependency" under Workmen's Compensation Act. Dependent need not rely alone on deceased employee for support to be a "dependent" under the act.

People ex rel. vs. Barrett, Auditor of Public Accounts, 370 Ill. 464 -- Appropriation Act gave widow salary of deceased representative in the General Assembly. Sustained as the discharge of a moral and equitable obligation and not invalid as an appropriation of public funds for a private purpose.

Puttkammer vs. Industrial Commission, 371 Ill. 497 -- gave liberal construction to compensable injury under Workmen's Compensation Act.

People vs. Nowak, 372 Ill. 381 -- where the case is close the court will consider errors in the record notwithstanding the failure of counsel to save the errors for review when it is clear the trial court permitted the prosecutor to take advantage of the accused because he was poorly represented.

Nonnast vs. Northern Trust Co., 374 Ill. 248 -- this case has been cited throughout the United States with approval. Trust Company held liable for all losses arising through failure to comply with administration act, and for claims paid without being filed and proved although as executor it was authorized to settle and pay claims and for money advanced by it as conservator and later as executor to contine the business carried on by a corporation in which its ward and later, of course, the testator, had a controlling interest. As conservator, it had to account strictly to itself as executor where it was named as such in the will and letters testamentary were issued.

Judge Farthing's was the only dissenting opinion in Swing vs. American Federation of Labor, 372 Ill. 91. His dissenting opinion appears at page 97, United States Supreme Court Reports reversing the Illinois Supreme Court in that case. (See 312 U. S. 321). In his dissenting opinion Judge Farthing cited Ill. Supreme Court's decision in Fenske Bros. vs. Upholsterers Union, 358 Ill. 239, 259 and 260. There, the Court held that it was error to enjoin picketing and not allow peaceful picketing and that the Illinois statute permits striking employees to do peaceable picketing.

United States Circuit Court of Appeals 1634 P. O. & U. S. COURTHOUSE BOSTON, MASSACHUSETTS CALVERT MAGRUDER CIRCUIT JUDGE 25 July/49 Sear Fred, Speaking again of Charles Fales, why isus he tes ideal teran for Unir plas place. By the most exacting Handards, personal and propersural, he is worthy of appointment to the Supreme Court. He works pull his weegns in the boat from the start. Jon worked be doing a great public service of Gan elle persuade the frenches to appoint leven. Mucusately taly, and all his famely, are dword Catholies, which seems to be a Sualipeation at this juncture. BUY I word niggest as a seems STATES SAVINGS Clorice, y Freeze Caus get of

that consider be given to

Jom bic allister, judge of Court of effects of the 6th Circuis, and from burpling's gtale. I have had close observations I brocklister on the Energency Crus of Mals. His an rote lawyer en à cultured gentleman of liberal ontlook. His judicial work is careful of thorongs after many years experience on the Sufrem Como of Uncoligen and on the Federal beach, he would soon " Calchon" to the work of the Supreme Court. Gewords by a worten selection - Sord deliver us from some of the names Which heave been suggested! Jon also happens to be a Roman Catholic) The sleve is written in the assumption that you will be on a good deal to say about the hometration. I am sure that is so. Hon Fred la Vingon. Colors beagre &.

### THEATRICAL STAGE EMPLOYEES, LOCAL NO. 4

OF THE

INTERNATIONAL ALLIANCE OF THE THEATRICAL STAGE EMPLOYEES AND MOVING PICTURE MACHINE OPERATORS OF THE UNITED STATES AND CANADA

MEETINGS FIRST MONDAY EVERY MONTH

EXECUTIVE BOARD MEETS 2ND AND 4TH TUESDAYS

TELEPHONE TRIANGLE 5-9476

NOTED

JUL 28 1949

F.M.V.



# 905 COURT STREET 554 ATLANTIC AVENUE

BOROUGH OF BROOKLYN, N. Y. July 25, 1949

AFFILIATED WITH THE AMERICAN FEDERATION OF LABOR THEATRICAL FEDERATION OF GREATER NEW YORK NEW YORK STATE FEDERATION OF LABOR

UNITED HEBREW TRADES CENTRAL TRADES AND LABOR COUNCIL

Honorable Sir:

It is my pleasure to submit for your possible consideration, in connection with the existing vacancy, the name of the Honorable Vito F. Lanza of this City. A copy of the communication which has already been forwarded to our President, Mr. Harry S. Truman, as well as a copy of the biography and qualifications of the individual in question is also enclosed for your information.

I am sure that the qualifications possessed by Mr. Lanza coupled with his wide and varied experiences in the practice of the law before all Courts, will contribute much in perpetuating the high standards and dignity which history has endowed your Court with, under your most efficient guidance.

Humbly and Respectfully,

Hon. Fred M. Vinson Chief Justice of the United States United States Supreme Court Building Washington 13, D. C.

THEATRICAL STAGE EMPLOYEES, LOCAL NO. 4

of the

international alliance of the theatrical stage employees and moving

picture machine operators of the united states and canada

MEETINGS FIRST MONDAY EVERY MONTH

EXECUTIVE BOARD
MEETS 2ND AND 4TH TUESDAYS
AT 10 A.M.

0

TELEPHONE TRIANGLE 5-9476



F 105 COURT STREET
554 ATLANTIC AVENUE
BOROUGH OF BROOKLYN, N. Y.

AFFILIATED WITH THE
AMERICAN FEDERATION OF LABOR
THEATRICAL FEDERATION
OF GREATER NEW YORK
NEW YORK STATE FEDERATION
OF LABOR

UNITED HEBREW TRADES
CENTRAL TRADES AND LABOR
COUNCIL

July 23, 1949

Honorable Harry S. Truman
President of the United States
Washington, D.C.

Honorable Sir:-

Permit me in my humble way to make known the name of a prominent Attorney (Mr. Vito F. Lanza) who would make an honest, capable and efficient Jurist in the field of Judiciary because of his many years of experience.

He has practiced as an Attorney and Counselor at Law in all Courts including the Supreme Court of the United States since his admission to the Bar of the State of New York. During that period he has been recognized by the various Civic and Bar Associations, both locally and in his professional activities.

He has served in World Wer One and World War Two, he served as Chairman of an Appeal Board in Selective Service under your very dear friend General Lewis B. Hershey as Director.

Since his appointment by the Honorable William O'Dwyer, Mayor of the City of New York in August 1948, as a Commissioner of Education, his colleagues on said Board of Education have elected him as its Vice President and recently he has been appointed to its powerful Finance and Budget Committee, as Chairman thereof.

Currently he is being mentioned in Democratic Circles as a possible designee as President of the City Council. His record of achievement is best born out by an examination of some of his activities which are enumerated in the biography enclosed.

Over the period of years that I have known him, he has exhibited an excellent reputation regarding Labor matters, as well as his humane actions of fair play concerning his fellow man, in addition to his outstanding career.

COPY -

### THEATRICAL STAGE EMPLOYEES, LOCAL No. 4

OF THE

INTERNATIONAL ALLIANCE OF THE THEATRICAL STAGE EMPLOYEES AND MOVING PICTURE MACHINE OPERATORS OF THE UNITED STATES AND CANADA

FIRST MONDAY EVERY MONTH

EXECUTIVE BOARD MEETS 2ND AND 4TH TUESDAYS AT 10 A.M.

TELEPHONE TRIANGLE 5-9476 9477



F 705 COURT STREET 554 ATLANTIC AVENUE

BOROUGH OF BROOKLYN, N. Y.\_\_

AFFILIATED WITH THE AMERICAN FEDERATION OF LABOR THEATRICAL FEDERATION OF GREATER NEW YORK NEW YORK STATE FEDERATION OF LABOR

UNITED HEBREW TRADES CENTRAL TRADES AND LABOR COUNCIL

Further and in addition to the unusual qualifications which he possesses, he enjoys an antecedence of Italian lineage with wide associations and activities in Catholic Circles. This unique combination would be setting a precedent of constructive value in our Supreme Court.

I know that if any consideration is given Mr. Lanza for the present vacancy in the Supreme Court of the United States that you will find him well worthy of your selection.

With best wishes and kind personal regards.

Yours very truly.

THOMAS MURTHA

Business Manager Local Number Four.

Langa, Vito Francis: unmarried

Born - New York City, September 15th, 1895 (in Queens County 51 yrs.)

#### Education

Attended the Public, Blementary and High Schools of the City of New York.

1915 - Graduate of New York University Law School. Degree LL.B.

1916 - Graduate Brooklyn Law School (St. Lawrence University) Degree LL. M.

Admitted to the Bar of the State of New York on June 19th, 1917.

February 8, 1926 - Admitted to Fractice in the District Gourt of the U.S. in and for the Eastern District of New York.

October 18, 1940 - Admitted to Practice before the Supreme Court of the United States, at Mashington, D.C.

Has been in the general practice of the law since 1922.

#### Military

A Veteran of the World War I.

Chairman of Appeal Board #13 of the State of New York, Federal Selective Service System. (1940-1947) World War II.

#### Professional Organizations

A member of the Executive Committee of the Alumni Association of the New York University Law School, (Vice President Elect) now a member of the Board of Directors.

A member of the Queens County Bar Association.

A member of the New York State Bar Association.

Former Chairman of the Committee on Admissions to the Bar and Legal Education (Queens County Bar Association)

Mamber of the Membership Committee (New York State Bar Association).

Member of the Judiciary Committee (Queens County Bar Association)

Momber of the lawyers Club of Brooklyn.

Member of the Long Island City Lawyers Club.

Member of the Rapallo Lawyers Association, (Board of Directors)

A former member of the Board of Trustees of the Brooklyn Law School Alumni.

A former member of the joint conference on Legal Education and Admission to the Ber of the State of New York.

A former member of the Grievance Committee (queens County Bar Association)

A delegate of the Queens County Bar Association to, and a member of, the Council on Griminal law and Procedure in the State of New York.

Meaber of the Brooklyn-Manhattan Trial Counsel Club.

New York University Alumni Federation (Member of its Finance Committee)

# Gheritable and Fraternal Organizations

Theta Signa Lambda (Legal Fraternity for Scholastic Honors, Member of Board of Governors) and its Treasurer.

A member of the Benevolent Order of Elks, Queens Borough Lodge No. 878 (life membership).

A member of the American Legion.

A member of the Enights of Columbus (Lincoln Council No. 512) Recipient of its Fourth Degree in June, 1949.

A member of the Catholic Lawyers Guild of the Diocese of Brooklyn, (and one of its Vice Presidents).

A sember of the American Veterane Association, Inc. (member of Legislative Committee)

Former member of the Grescent Athletic Club of Brooklyn, (life member.)

A member of the Manhattan Club.

A member of the Cathedral Glub of Brooklyn.

A mamber of the Emerald Association of Brooklyn.

A member of the Ferrini Welfere League (Advisory Board, Chairman Elect) and member of its Board of Directors.

Amender of the Holy Name Society.

A member of St. Patrick's Society of Queens County.

A member of St. Anthony's Guild.

Associate member of the Folice Athletic League, Inc.

#### Political Organizations

A member of the Fowhatan Democratic Club, Inc. of Long Island City.

Democratic County Committeeman of Queens County.

Honorary President and Organizer of the First Roosevelt for President Club, Inc., (chartered in the State of New York, April 10, 1931.)

#### Honorary

Theta Sigma Lambda Scholastic Honors in law aforementioned.

Recipient of the Selective Service Medal, for Selective Service Appeal Board activities, World War II.

Recipient of the Meriterious Service Award by the Alumni Federation of New York University, May 1948.

Designated as a member of the Appeal Board Panel Selective Service System (1947) by the Fresident of the United States, and Governor of the State of New York, and elected as its Chairman.

Delegate to the Judicial Convention 1948.

Appointed by Hon. William O'Dwyer, Mayor of the City of New York as a member of the Board of Education (Aug. 1948)

Appointed to the Teachers Retirement System by the Hon. William O'Dayer (Feb. 1949)

Elected as Vice Fresident of the Board of Education of the City of New York (May 1949)

Designated as Chairman of the Finance & Budget Committee, member of the Lew Committee and Buildings & Sites Committee of the Board of Education of the City of New York.

## TRI-STATE SALES

MANUFACTURERS AGENT

P. O. BOX 692

WHEELING, W. VA. July 24-1949.

Hororable Der! according to the newspapers the Irlandent ashel your advice on a successor to Justice Murghy. May I suggest the name of man I net in 1918, he was a marine Corp Captain and I was a forwate, He is a successful attornyand the most brilliant more who has ever served on the W. Va. Seprene laws. He served twelve years and was releated last year. In the last election be got more voles Than any other candidate on the Democrack duckel. He is a liberal and friend of laboratso an Inst Catholic. Hes name is James 13. Kiley. of Charleston, W. Va.

He does not know about this letter. It is myown ided. What has never had a mon on The U.S. Supreme Court.

> Dincerely 24. H. Hazedone.



1940 Bingham Street Honolulu 33, T. H. 25 July 1949

The Chief Justice The Supreme Court Washington, D. C.

My Dear Mr. Chief Justice

President Truman, according to news reports, will lean heavily on the Chief Justice for advice in selecting a supreme court successor to the late Justice Frank Murphy.

Reports further state, "because of a long standing tradition that the high-tribunal shall have at least one Catholic member, the new justice almost certainly will be of that faith. A Democract is more than likely."

Sir, I submit the name of J. Frank McLaughlin, U, S. District Judge, Hawaii, for consideration and recommendation to fill the august position. Judge McLaughlin is a Catholic and a Democrat with an enviable record.

I pray that my unsolicited

advice is of value.

Respectfully yours,

ALBERT A. TEPEDINO

F. SHIRLEY WILCOX
COLLECTOR OF INTERNAL REVENUE

UNITED STATES INTERNAL REVENUE DISTRICT OF INDIANA

FEDERAL BUILDING INDIANAPOLIS 6, INDIANA



#### STATE OF INDIANA INDIANAPOLIS 4

July 26, 1949.

#### PERSONAL

Honorable Fred M. Vinson, Chief Justice U. S. Supreme Court Supreme Court Building Washington, D.C.

My dear Chief Justice:

At the risk of violating propriety, I attempted to call you at Washington, but unfortunately was unable to contact you.

The President's and your good friend, Judge Sherman Minton of Indiana would be one of the finest appointments the President could make from the entire United States. He is well qualified in every respect as a jurist. His record on the Circuit Court of Appeals would justify perhaps the greatest confidence the President could place in any man by appointing him to fill a vacancy on the Supreme Court.

I have known Judge Minton all of my life. He, like you, has come up the hard way, was a great student, great soldier, great U. S. Senator, fine administrative assistant to President Roosevelt and as you no doubt know, has made a wonderful record on the U. S. Circuit Court of Appeals in Chicago. It goes without saying he would be a fine justice on the U. S. Supreme Court. He is in good health and I sincerely believe this honor would add many years to his life.

The press is indicating that perhaps one of the Catholic faith might succeed Justice Murphy. Judge Minton's wife and three children are members of this faith.



#### STATE OF INDIANA INDIANAPOLIS 4

Honorable Fred M. Vinson

July 26, 1949

Indiana has never had a Justice on the Supreme Court and we would be highly honored if the President could see his way to make this appointment. I shall be eternally grateful to you, Chief Justice, if at the proper time you would suggest Judge Minton's name. Moreover, I think you should know I would never like for the Judge to even suspect that I have written this letter in his behalf, because knowing him as I do, and even as my closest friend, he would resent it.

With every good wish and kindest personal regards, believe me to be,

Sincerely yours,

Shirley Wilcox

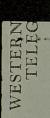
Sincerely yours,

Shirley Wilcox

FSW:cs

The President The White House Washington, D.C. My dear Mr. President: Following the death of Justice Frank Murphy, the papers have been predicting his successor will be a Catholic "in keeping with the tradition that there be one Catholic on the Supreme Court bench." WHY? Are there also one Baptist, one Episcopalian, one Quaker, one Amish, one Mormon, one Jew, etc., etc.? Supreme Court jurists, I thought, were AMERICANS, selected on the basis of their judicial ability and not with respect to their race or religion. If a selection must be made from the standpoint of according recognition to a certain group, then why not honor one which has never been represented yet deserves it beyond any other - the women of America. This group offers a very able jurist in the person of Judge Florence Allen. Your appointment of Judge Allen to the United States Supreme Court would be a fitting climax to her distinguished career. Of more importance, the Supreme Court would acquire in Judge Allen an impartial, hardworking, thoroughly qualified member who would add dignity and learning to the highest tribunal in our country. As to Judge Allen's age, let's not forget that Oliver Wendell Holmes was only three years younger when appointed to the Supreme Court and he served for thirty-one years. In the choice of Judge Allen, no charge of discrimination could be made. Women of every color and creed comprise her group, and surely no man could object to having only one woman justice in the Supreme Court. Whoever your appointee may be, I hope the selection will be in accordance with our basic American principles, and not to comply with any so-called traditions built up by pressure groups. Vcc-Chief Justice Fred Vinson U.S. Supreme Court Washington, D.C.

1259 Donald Ave. Lakewood, Ohio July 27, 1949





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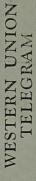
HONORABLE FRED M VINSON=

WARDMAN PARK HETEL WASHDC=

HOPE YOU WILL EXERT EVERY EFFORT POSSIBLE FOR NOMINIATION OF OUR FORMER COLLEAGUE AARON FORD TO DISTRICT CIRCUIT COURT OF APPEALS UNDERSTAND NOMINATIONS

MONDAY BEST WISHES

WOOD HONEYMAN=





WESTERN UNION TELEGRAN

> WESTERN UNIO TELEGRAM

United States Circuit Court of Appeals 1634 P. O. & U. S. COURTHOUSE BOSTON, MASSACHUSETTS 11 July/49 CALVERT MAGRUDER CIRCUIT JUDGE Sear Fred, Vinderstand Congress is about to pass the big Creating 3 more guites on the Court of Officels in the D.C. You remember you said you wonded what you comed to write the claims of Charles takes to on of thes afformment.

He was on the points of being effected by F.D.R. in 1945, having been endorsed by the liveal Mar Esseration may vonggest Way I might be helpful of you spore to the bresish. now, before the scramble gets in full swring no one I can think of

# The Washington Pos

### 8 Indorsed As Judges For District

The District Bar Association yesterday disclosed it has recommended 18 lawyers and jurists for the six additional Federal judgeships recently allocated to the city by Congress.

The bill creating the posts is at the White House. It gives three more judges to the United States Court of Appeals and the same

number to the District Court
The President has not always
followed the Bar Association's See JUDGES, Page 5, Column 5.

WASHINGTON: SATURDAY, JULY 30, 1949

## 18 Recommended for Federal Bench in District













Mrs. Matthews



McGarraghy



Morgan



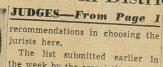
Parkinson





Stanley





the week by the association's committee on judicial selections to Attorney General Tom C. Clark

For the United States Court of Appeals:

als. Chief Judge Nathan Cayton of the Inicipal Court of Appeals, 2948 Macomb

Denoter Gordon, 2305 California et.
Spencer Gordon, 2305 California et.
W. chairman of the Admissions and
trievance Committee of the United States
ourt of Appeals.
William J. Burnes, Jr., 102 Oxford st.,
nevy Chase. Washington lawyer saclated in practice with William F.

hy, adge Matthew F. McGuire, 2701 Con-leut ave. nw., of the District Court c, a former Assistant Attorney Gen-

Lere, a locate A. Pine, 1625 Nicholson Judge David A. Pine, 1625 Nicholson Judge David A. Pine, 1625 Nicholson Judge District Court are:

For the District Court are:

For the District Court are:

Mrs. Burnita S. Matthews, 1915 Kaloame rd, www.member of the District and
itsissisting Bar Associations.

Devid G Bar Associations.

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Devid G Bar Associations.

Devid G Bar Associations.

W. a Specialress, 3601 Connecticut ave.

Robert F. Cogwell, 3504 Lowell st. nw.,
E District Robert Golffer and Market Grant
John W. Jackson, 4644 N. Rock Spring,
L. Arlington, a former assistant United
ates Attorney.

Bethesda, former District one-man Board of Tax Appeals and former Montgomer County Civil Service Commissioner, Kenneth M. Tarkinson, 6313 Oakridge ave., Chevy Chas on the prosecution staff Tokyo and a furmer secretary of the International Military Tribunal in Tokyo and a furmer secretary of the Bar Leo A. Rover, 1300 Quincy st. ne., attorney and once United States Attorney here.







McGuire



EDITH H. COCKRILL

ATTORNEY AT LAW
1726 M STREET, N.W., SUITE 401
WASHINGTON 6, D. C.

fle

July 26, 1949

Dear Mr. Chief Justice:

I want to express to you my appreciation for your assistance in connection with my nomination as Judge of the Juvenile Court of the District of Columbia. Mr. Cooper has told me how very helpful you were, and I am deeply grateful.

Sincerely yours,

The Honorable, The Chief Justice Washington D. C.

### BURNITA SHELTON MATTHEWS

Born Copiah County, Miss., Dec. 28, 1894. Graduated National University Law School, Washington, D. C., 1919; received degrees of master of laws and master of patent law 1920. Admitted to bar of District of Columbia 1920 and to U. S. Supreme Court bar 1924.

How and for over 20 years engaged in the general civil practice of law in Washington, D. C. Legal residence, Washington, D. C.

Instructor in Law of Evidence, Washington College of Law, 1933-1937; Associate Editor, Women Lawyers' Journal, 1934-1935; Member of Legal Research Committee of the Inter-American Commission of Women, 1932-1934; Member of Committee of Experts on Women's Work of the International Labor Office.

Member of American Bar Association since 1924; elected to membership on Local Council for District of Columbia at amual meeting of the Association in 1932. Named by President Loftin as one of five persons to represent American Bar Association at conference of Bar Association delegates, Los Angeles 1935. Nember National Association of Women Lawyers; President 1934-1935; one time Chairman of its Committee on Jurisprudence and Law Reform; present Chairman of its Committee on the Status of Women.

Member of Bar Association of District of Columbia; member of its "Committee of Nine" which deals with he gislation. Member of Women's Bar Association of the District of Columbia; President 1925-1926. Honorary member, Kappa Beta Pi Legal Scrority. Speaker at dedication of Municipal Court Building, Washington, D. C. 1940.

Member of National Pederation of Business and Professional Women's Clubs; Legal Adviser to District of Columbia Club, 1946-1947. Member of National Woman's Party; at various times member of its National Council and Chairman of its Lawyers Council. Represented National Woman's Party, Mrs. C. H. P. Belmont and other property owners in trial of litigation brought by United States to acquire present site of United States Supreme Court, and involving authenticity and historical value of the property of the Woman's Party as the "Old Brick Capitol" of the era of President Monroe. Organizer and first President of the Sergeant Jasper Unit, American Legion Auxiliary, Washington. Member of the Nomen's City Club of Washington; President 1942-1943.

Appointed by Governor Whitfield to represent Mississippi as a fraternal delegate to International Woman Suffrage Alliance, Paris, France, 1926.

Author of: The 1935 statute revising D. C. law on descent and distribution so as to eliminate preferences for the male line; the 1927 law allowing women to serve on D. C. juries; the 1944 Act providing means whereby a D. C. property owner may free his real estate from an obsolete tax sale; and various measures spensored by women's groups and written into state and federal laws.

AMONG NATIONAL, STATE AND LOCAL GROUPS WHICH HAVE ENDORSED BURNITA SHELTON MATTHEWS FOR AP-POINTMENT AS JUDGE ON THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA ARE:

### National Organizations

National Association of Women Lawyers

National Council of Women of the United States

National Federation of Business and Professional Women's Clubs

National Woman's Party

Multi-Party Committee of Women

National Woman's Christian Temperance Union

### Bar Groups

Southern California Women Lawyers

Women's Bar Association of the District of Columbia

Special Committee on Women's law, Florida State Bar Association

Women's Bar Association of Baltimore, Maryland.

### Federation of Women's Clubs

Illinois State Federation of Women's Clubs

Iowa State Federation of Women's Clubs

Kansas State Federation of Women's Clubs

Minnesota State Federation of Women's Clubs

Missouri State Federation of Women's Clubs

Nebraska State Federation of Women's Clubs

Nevada State Federation of Women's Clubs

Oklahoma State Federation of Women's Clubs

Pennsylwania State Federation of Women's Clubs

Philadelphia Federation of Women's Clubs

South Dakota State Federation of Women's Clubs

Tennessee State Federation of Women's Clubs

West Virginia State Federation of Women's Clubs

Wisconsin State Federation of Women's Clubs

### Business and Professional Women's Clubs

Alabama State Federation of Business and Professional Women's Clubs

Connecticut State Federation of Business and Professional Women's

Clubs.

Business and Professional Women's Club of Washington, D. C.

Florida State Federation of Business and Professional Women's Clubs.

Business and Professional Women's Club of <u>Jacksonville</u>, Florida

<u>Georgia</u> State Federation of Business and Professional Women's Clubs

<u>Iowa</u> State Federation of Business and Professional Women's Clubs

<u>Louisiana</u> State Federation of Business and Professional Women's Clubs.

Mississippi State Federation of Business and Professional Clubs
Business and Professional Women's Club of Hazlehurst, Mississippi
Business and Professional Women's Club of Kansas City, Missouri
Business and Professional Women's Club of Independence, Missouri

Nevada State Federation of Business and Professional Women's

Business and Professional Women's Club of Reno, Nevada.

League of Business and Professional Women's Clubs of New York, New York

Oklahoma State Federation of Business and Professional Women's Clubs

North Carolina State Federation of Business and Professional Women's Clubs.

Pennsylvania State Federation of Business and Professional Women's Clubs

South Carolina State Federation of Business and Professional Women's Clubs

Texas State Federation of Business and Professional Women's Clubs

West Virginia State Federation of Business and Professional

Women's Clubs.

### Citizens' Associations

Congress Heights Citizens' Association, Washington, D. C.

Kalorama Citizens' Association, Washington, D. C.

Minnesota Center Citizens' Association, Washington, D. C.

### State Branches of National Woman's Party

Maryland Branch, National Woman's Party
Ohio Branch, National Woman's Party

### Local Temperance Groups

Woman's Christian Temperance Union, Washington, D. C. Woman's Christian Temperance Union, Oklahoma

### Miscellaneous Groups

Altar Society, Independence, Missouri

Nevada Native Daughters

Twentieth Century Club, Reno, Nevada

Vassar Club, Memphis, Tennessee

Woman's Chamber of Commerce, Independence, Missouri

### Memorandum: --

Chief Justice Weygandt (Wyant) of the Supreme Court of the State of Ohio would appreciate the Chief Justice 'phoning him at his earliest convenience — he indicated that he had spoken with the C.J. in St.Louis, etc.

Phone - Lakewood - 0747 Cleveland, Ohio.

### The Supreme Court of Ohio

CARL V. WEYGANDT, CHIEF JUSTICE CHARLES B. ZIMMERMAN CHARLES S. BELL ROY H. WILLIAMS EDWARD C. TURNER EDWARD S. MATTHIAS WILLIAM L. HART

Columbus

RECEIVED

SEP 14" 11 27 AM "49

CHAMBERS OF THE CHIEF JUSTICE Sept. 12, 1949.

Mr. Chief Justice Fred M. Vinson, The Supreme Court of the United States, Washington, D.C.

Dear Chief Justice Vinson:-

Just a word in explanation of my today's telephone conversation with your Secretary, Mr. Kelly.

Since returning home from St. Louis I have attempted to learn just who will have the laboring oar in preparing for the President the material concerning those who are interested in the Cleveland District Court judgeship. I get conflicting information. I am told by some that it will be Mr. Dawson of the White House staff. Others tell me it will be Mr. Clifford of the same staff.

I shall greatly appreciate your advice in the matter. Mr. Kelly was not certain when you would return to your chambers. Consequently I asked him to call me at Lakewood 0747, Cleveland, reversing the charges, as soon as it will be convenient for you to talk with me.

your St. Louis visit. I repeat that your two addresses were the finest I have heard you deliver.

With kindest regards, and thanking you for your interest, I am

Sincerely

Chief Jus

GREENBERRY SIMMONS ATTORNEY AT LAW KENTUCKY HOME LIFE BUILDING LOUISVILLE 2, KENTUCKY RECEIVED September 22, 1949 SEP 24 9 39 AM "44 CHAMBERS OF THE Honorable Fred M. Vinson Chief Justice of the Supreme Court of the United States Washington, D. C. Dear Mr. Chief Justice: My friend, Mr. Justice Wiley Rutledge, often spoke of you when you both were on the Court of Appeals. After visiting with you in your suite in St. Louis at the American Bar meeting, I understand why he talked so favorably of you. I have lost a dear friend but hope I have gained another to help take his place. You eminent members of the profession are sometimes interested in the wise counselling of the younger members coming on. I have received communications from the Honorable J. Howard McGrath, Attorney General, and from the Special Committee on the Judiciary of the American Bar Association, that they are giving me consideration as a candidate for one of the possible nominees for Judge on the United States Court of Appeals for the District of Columbia Circuit. If you think it expedient to consider a Republican as one of the three to be appointed and that I should be given consideration, I would appreciate a suggestion to me of some fellow Kentuckian who might be interested in taking me to call upon President Truman. Enclosed is a copy of my biographical sketch which you may or may not want for your information. Most respectfully GS:JB Enc. 1

#### RESUME' OF GREENBERRY SIMMONS

Greenberry Simmons was born November 21, 1901, twenty miles south of Kansas City, Missouri, the son of Greenberry Simmons and Mary Hamilton Simmons, and grandson of Dr. and Mrs. Nathan Rice Simmons of Lexington, Kentucky, all having died wile Mr. Simmons was a small boy. His ancestors came to Kentucky in 1787, before Kentucky became a state, and many of his relatives have been there ever since. He was born on a Missouri farm and was a farm boy there until he was 15 years of age. Most of his life he has been a resident of Louisville, Kentucky. He obtained his high school education at Randolph-Macon Military Academy and thereafter spent nine and one-half years in colleges and universities.

He attended Washington and Lee University for three and one-half years studying in the college of Business Administration, then to Columbia University in New York City for special courses in finance. He returned to Washington and Lee for the study of Law for two years. On returning to Louisville, he went to Jefferson School of Law for two years and the University of Louisville Law School for one and one-half years rounding out five and one-half years in the study of Law. After being admitted to the bar, he continued for two and one-half years to study Law and studied all Law courses available in Law Schools in Kentucky at that time. He worked his way through high school and college.

Mr. Simmons married Margaret Virginia Giles, the daughter of Mr. and Mrs. Charles F. Giles, and has a son, Charles Giles. He is a member of the Second Presbyterian Church.

In 1932 he was the national chairman of the Organization Committee which organized the younger attorneys into a national organization. The following year he was the national chairman and chairman of the executive committee of the organization, at that time called the Junior Bar Association of the United States. The Kentucky Law Journal in its May, 1933 issue, published his address delivered in Washington, D. C., in 1932, at the time of the first national organization meeting of the younger attorneys, entitled, "The Organization of the National Junior Bar Association." The national organization has grown until it is one of the large and useful sections of the American Bar Association, with members throughout the United States, and is called the Junior Bar Section of the American Bar Association.

The Journal of the American Judicature Society in its August, 1933 issue, commented upon the federation of the younger attorneys' associations into a national group and spoke of the leading spirit of Mr. Simmons in this movement.

The commercial Law Journal in its October, 1933 issue published his address delivered at the National Convention of the Commercial Law League of America at Mackinac Island in the summer of 1933, on the subject of N.R.A. and Codes. Mr. Simmons was admitted to practice before the Supreme Court of the United States in 1932, and has handled four cases himself through that court during the first ten years of his practice. He has been active in several cases involving the failure of the National Bank of Kentucky, old Louisville Trust Company and the Banco-Kentucky Company, and devoted a large part of his time for nine years to this litigation, which was one of the important matters litigated in the south at that time. He is what is called a corporation lawyer. In 1936 Mr. Simmons representing the plaintiffs, groceries and meat markets, sued the three largest Chicago meat packing concerns for the millions of dollars of processing taxes returned to them by the Government when the Act was declared unconstitutional. This case went to the Supreme Court of the United States. During 1946-48 he represented 70 foremen and assistant foremen when they sued the Consolidated Vultee Aircraft Corporation under the Fair Labor Standards Act. Witnesses came from coast to coast to testify. For a month he tried the case in the U. S. District Court. Since 1939 he has been a Commissioner, representing the Commonwealth of Kentucky at the National Conference of Commissioners on Uniform State Laws. He has been and still is on several of the National Conference Committees, some of which are, the Corporation Law Section, the Public Information Committee and the Vital Statistics Act. He has been a member of the Louisville Bar Association and the Kentucky Bar Association since 1928. He has been active in the American Bar Association since 1929 and has been on several of its committees, including the Resolutions Committee, the Committee on the Economic Condition of the Bar and the Kentucky Chairman for the Section on Banking and Corporation Law. In 1946 he was a member of the Corporation Law Committee which drafted the "Model For State Business Corporations Act." The Association sent out over 5000 copies throughout the United States. He has many friends and acquaintances in nearly every state in the union, including outstanding attorneys and judges. He has always been interested in national affairs. He has read the New York Times for over 20 years. For years he has been a member of the Chamber of Commerce of the United States. He is a life member of the American Law Institute. In November, 1945, Mr. Simmons was approved and recommended, along with three other Kentuckians and two Ohioans, by the Department of Justice, to the President of the United States, for the appointment as Judge of the United States Circuit Court of Appeals for the Sixth Circuit. Endorsements for his appointment were sent to the President and the Attorney General, from judges, law school deans and attorneys from over 20 states and the District of Columbia. -2FARMERS EDUCATIONAL AND COOPERATIVE UNION of America

1555 SHERMAN STREET, DENVER, COLORADO

RECEIVED

September 30, 1949

CHAMBERS OF THE CHIEF JUSTICE

Judge Fred M. Vinson Chief Justice of the United States Washington, D. C.

My dear Judge:

My friend, Paul Ziffren, whom I have spoken to you about, was not appointed to either of the Federal District Judgeships in Southern California. Due to the death of Judge Jeff T. O'Connor, there is now another vacancy. I sincerely hope that Paul Ziffren can be appointed to this one.

I have written to the President about it, and I would appreciate anything you might do to encourage the President to appoint Ziffren.

Kindest personal regards.

Sincerely,

JAMES G. PATTON
President

National Farmers Union

July and the second

#### THE ASSISTANT SOLICITOR GENERAL

The Assistant Solicitor General, as the Attorney General's chief adviser on matters of law, holds one of the most responsible and difficult posts in the Department of Justice. He is appointed by the President with the advice and consent of the Senate, and by law receives the same compensation as the Assistant Attorneys General (5 U.S.C. 293a). The Assistant Solicitor General reports directly to the Attorney General. His staff of attorneys constitutes a separate office in the Department, distinct from that of the Solicitor General and having entirely different functions.

The Assistant Solicitor General prepares for the Attorney General formal legal opinions to the President, the heads of the executive departments, and the Veterans Administration; he also gives informal opinions and legal advice on a continuous basis to the various agencies and instrumentalities of the executive branch, as well as advising the other divisions and offices of the Department of Justice on any questions of law requiring special consideration. The scope of the opinions rendered is as broad as the legal problems which arise in the administration of the executive branch of the Government, and usually relate to matters of special importance and difficulty.

The Assistant Solicitor General also reviews as to form and legality, and makes necessary revisions of, all proposed Executive orders and proclamations of the President prior to their final submission to the President; all proposed regulations which require the approval of the President or of the Attorney General; all land orders of the Secretary of the Interior; and all instruments making disposition of land under the Federal Airport Act. He reports on pending legislation, particularly with regard to constitutionality and effect on governmental structure, and assists in the drafting of important legislation sponsored by the President or the Attorney General. He also supervises all legal work connected with the receipt of gifts and bequests by the Government of the United States. The Assistant Solicitor General also handles nearly all international matters in which the Department of Justice is interested, and is consulted by the Department of State on a day-to-day basis concerning questions of international and domestic law arising in connection with the United Nations and other international organizations. The Assistant Solicitor General is by designation the Legal Adviser to the United States Delegation to the Economic and Social Council of the United Nations. He also represents Federal agencies in the coordination of Federal-State relations in the field of law, to the end that matters which may best be disposed of by State action are handled by the States rather than by the Federal Government.

Aside from matters on general assignment to him, the Assistant Solicitor General handles numerous important miscellaneous special assignments made by the Attorney General involving the many complicated and diverse legal and policy problems with which that officer is faced.

The Assistant Solicitor General must personally review each matter presented to his Office, and must assume full responsibility for each decision made. He must be familiar with the Federal statutes, old and new, as well as with the regulations and orders of the departments and agencies. He must be ready to advise with expedition and accuracy on questions of importance arising in every branch of the Government, and must endeavor to establish uniformity in legal policy and administrative standards throughout the executive branch. The work is semi-judicial in nature and involves a high degree of responsibility. The rulings made by the Assistant Solicitor General are regarded as final by the departments and agencies and by the other attorneys and officials of the Department of Justice, subject, of course, to appeal to the Attorney General has been reversed by the Attorney General or over-turned by the courts in litigation.

In addition, the Assistant Solicitor General is frequently called upon by the Solicitor General to prepare and argue cases in the Supreme Court. In the absence of the Solicitor General, or in the case of a vacancy in that office, the Assistant Solicitor General also acts as the Solicitor General of the United States.

statute (43 U.S.C. 102) in the issuance of a subpoena to the radius of the county in which attendance is required. Numerous other agencies are bound by no such limitations. The Securities and Exchange Commission, for instance, may find it necessary to have witnesses travel thousands of miles to the place of hearing. The difference in needs varies in accordance with the type of proceeding and the importance of the issues involved.

To say, therefore, that the issuance of subpoenas is a procedural matter of a type suitable for the formulation of uniform rules is to run the risk of ignoring highly significant differences in the functions of agencies and in the tasks and procedures specifically outlined for them by the Congress. Similar difficulties are found with reference to many other fields, such as the hearing process.8 As Edward E. Odom, Solicitor of the Veterans' Administration, points

It would be the height of absurdity to require the same formality of procedure in connection with the several million adjudicative actions taken by the Veterans' Administration annually with respect to gratuitous benefits as would be appropriate for the application of a common carrier to the Interstate Commerce Commission for permission to increase rates.

To give but a few additional examples: In emergencies the Securities and Exchange Commission finds it necessary to act on an ad hoc basis and waive all the requirements of its rules of practice. A prompt determination in a particular case is thus obtained. Stop-order proceed-

ings where time is necessarily of the essence are a typical example of such emergency situations. Similarly, the Commission's rules provide that hearings for the purpose of taking evidence shall be stenographically reported and a transcript made a part of the record. In other agencies such as the Board of Immigration Appeals, which has numerous brief hearings, a summary statement is sufficient and word by word transcripts would be a waste of time.<sup>10</sup>

2. Would compulsory procedural uniformity increase or decrease the danger of administrative confusion? -Uniform rules of procedure would limit the agencies in permitting special treatment of unusual types of cases, unless the rules contained so many exceptions as to make them almost meaningless-or unless individual agencies were permitted to vary the provisions of such rules by order, which would result in numerous time-consuming applications. It is hard to see, moreover, how it would be possible to avoid supplementation of general rules by more particularized rules for each agency. In view of the vast number of types of proceedings, as well as the variations within each type, the resulting document containing the whole body of rules and exceptions would be exceedingly lengthy and cumbersome.

Roger Foster tells me that of late the procedure in most cases before the Securities and Exchange Commission has been governed by stipulation of the parties. "In many cases," he says, "the parties agree that the omission of requirements



Harris & Ewing
GEORGE T. WASHINGTON

contemplated by the Administrative Procedure Act expedites the handling of the particular matter without in any way impairing their essential rights. In view of this experience under the Administrative Procedure Act," he continues, "it is difficult to ascertain what useful purpose uniform rules might serve . . . Uniformity might be thought to make prac-

8. To quote Alanson Wilcox of the Federal Security Agency: "Consider, for example, a hearing to determine whether a claimant has been properly denied an old age and survivors insurance benefit; a hearing on a proposed food standard, which will affect all producers and consumers of the food in question; and a hearing to determine whether a state has ceased to conform to the conditions entitling it to funds under a grant-in-aid statute." (Letter to the author, dated July 30, 1948.)

9. Letter to the author, dated August 4, 1948.

10. Another example: The Department of the Interior handles numerous Indian probate proceedings.

9. Letter to the author, dated August 4, 1948. 10. Another example: The Department of the Interior handles numerous Indian probate proceedings. Uniform rules requiring formal procedures for adjudications would be undesirable inasmuch as the government acts merely as referee. (Letter to author from Solicitor Mostin G. White, Department of the Interior, dated August 4, 1948.)

Concerning the Author: George Thomas Washington has served as Assistant Solicitor General of the United States since July of 1946 and was the Acting Solicitor General from October, 1946, until July, 1947; during that period he represented the United States before the 1946-47 term of the Supreme Court. He was born in Cuyahoga Falls, Ohio, in 1908 and was graduated from Yale in 1928; he went to Oxford University as a Rhodes scholar and received a B.Litt. (law) degree in 1931. Returning to Yale Law School, he was awarded an LL.B. cum laude in 1932. He practiced law in New York City until 1938 when he became professor of law at Cornell University. In 1942 he was a special assistant to the Attorney General in prosecution of the eight Nazi saboteurs who landed

from submarines. In that same year he went to the Middle East as chief of the lend-lease mission to Iran, and remained there until 1944, when he was reappointed as a special assistant to the Attorney General. He has served as legal adviser to the United States delegation to the Economic and Social Council of the United Nations and to the Conference on Freedom of Information and the Press, held in Geneva in 1948. He is the author of Corporate Executives' Compensation and numerous articles on legal subjects.

Mr. Washington is a descendant of Colonel Samuel Washington, a brother of the first President, and represents George Washington in the Society of the Cincinnati as the nearest living relative.

Edito of Attorney General's Manual on the Administration Proceeding Act.

the body of procedure which is reading considerably more effort on the part of the practitioner than obtaining and referring to rules tailored to the specific procedure in which he might be interested."

Is it not likely that in holding out the prospect of simply learning one set of uniform rules we will not in fact offer real simplification of practice before numerous agencies? Would we not thus require more effort on the part of the practitioner because of the difficulty he will encounter in applying general rules to the specific procedures of individual agencies?

3. It there real justification for the effort and expense which would be required in formulating uniform rules that would be adapted to the diverse subject matter dealt with by administrative agencies? We have seen that many special agency procedures have been adopted by reason of statutory limitations, the Federal Trade Commission could not afforte to a rule that all allegations of a complaint not specifically denied are taken as admitted. Procedure under the Public Contracts Act makes violators ineligible to receive further government contracts unless the Secretary of Labor recommends otherwise. This function of the Secretary rannot be degated accordingly, the rules of practice make provision for appeal to the Secretary rather than to the Administrator of Wages and Hours on the question of ineligibility. Subject that the results are illustrative of statutory requirements of the Taft-Hartley Act) and to uniform a contact of the secretary requirements of the Taft-Hartley Act) and to uniform a contact of the secretary requirements of the Taft-Hartley Act) and to uniform the remainister of the secretary requirements of the Taft-Hartley Act) and to uniform the procedure are not justified if the creative for the practice for the practi

tice before numerous federal agencies impler by eliminating the necessity for individual practitioners to tamiliarize themselves with various sets of rules. I believe, however, that problems involved in the application of general rules governing all agencies to specific procedures of individual agencies would generally require considerably more effort on the part of the percention of the percention of the percention of the percention of the property of the p

### Federal Administrative Agencies:

#### Are Uniform Rules of Procedure Practicable?

by George T. Washington · Assistant Solicitor General of the United States

\*\*Our Association has proposed that the practicability and extent of greater uniformity in the rules of procedure and practice for federal agencies shall be explored and the desirable steps toward uniformity and extenden, for the agencies as was done for the courts, under our Association's leaderhip. This proposal is only one of several, discussed by Senator Wiley in our October issue googs 877. The case for the agencies on the central question, "It a Uniform Code of Rules of Procedure To Govern Federal Administrative Agencies, Desirable and Feasibles", was impressively presented in Seattle by the Assistant Solicitor General of the United States, who prepared his poper largely with the quoted advice and experience of heads of agencies and counsel for generics. He states that the views expressed in his exposition are his own and are not not necessarily those of the Department of Justice or any federal agency, and he gradieally acknowledges the aid of Miss Particle Collins, who is a Special Assistant to the Attorney General and hes been for several years identified with our Section of Administrative Low.

Professor Washington has, we believe, rendered a service to our Association and the practical obstacles, which, as is usual in our Associations and professions are professionally and the study of the professional studies, which as it is usual in our Associations are professionally and the study of th

\*\* The goal of uniformity—it might even be characterized as the dream of uniformity—is one which in late gars has taken increasing hold in a great many fields of activity. As existence becomes more and more complex, the cry for certainty—by and through uniformity—becomes more and more insistent. There is increasing pressure upon government officials to produce certainty from a mass of uncertainties—to produce uniformity from out of diversity—to produce stability in the midst of inexorable change. These pressures are exerted upon every branch

 <sup>1.</sup> I have consulted a number of leading government lawyers (coursel for some of the principal departments and assertions) concerning the subset of this article. Their responses, from which I shall could, represent their views as individuals rather than those of their owneds:
 2. Borchard. Edwin: Declaratory Judgments (1934), page views.

maid of justice, a means to an end. Instead, in all mature legal systems ... procedure tends to become rigid, stereotyped, and over technical, an end in itself, often seemingly oblivious to the practical needs of those to whose ills it is designed to minister.... Substantive rights often become the incidents of procedural fencing."

#### Enforced Uniformity in Rules Might Produce Unfairness

The framers of the Administrative Procedure Act endeavored to avoid these evils. That Act, in broad descriptive terms, lays down requirements as to the issuance, publication, and availability of information about administrative organization, procedure, and policies. It establishes methods for rule-making, with some provision for participation by interested citizens. It provides for hearings and for adjudication. But it contains no set rules of practice for any agency. "The whole idea," as pointed out by Carl McFarland during House hearings on the proposed measure in 1945,3 "has been to draw the skeleton, upon which administrative agencies may adopt their own rules of procedure."

Most practitioners before administrative agencies will agree that the agency rules have been carefully drawn.4 At the same time, the elimination of any unfairness which may result from lack of uniformity is surely a desirable goal. It does not follow, however, that there is some necessary correspondence between fairness and uniformity. To quote the General Counsel of the Federal Trade Commission:5

It is even conceivable that uniformity might produce unfairness, particularly unfairness to whatever public interest the agencies represent Each agency presumably has adopted such rules as will best serve its own needs. In doing . . . [so] the agency must conform to the requirements of the Administrative Procedure Act as well as of due process. . . . While uniformity as such may be a convenience, that is an advantage which would accrue primarily to the parties or their attorneys who happen to have matters pending before more than one agency.

Important and Practical Questions Which the Bar Should Consider

Convenience to the few must be measured against the consequences to the many-to the public and the Bar generally. We must ask ourselves some important questions:

1. Is a broad grouping of governmental functions, for procedural purposes, practical? - Widely differing tasks assigned by Congress have made necessary the existence of separate administrative agencies. Diversity of procedure has likewise been compelled within agencies handling a variety of functions.

As to the Securities and Exchange Commission, Roger Foster has the following to say:

As you are aware, the Commission administers the Securities Act of 1933, the Securities Exchange Act of 1934, the Public Utility Holding Company Act of 1940, and the Investment Advisers Act of 1940. The Commission has found it difficult to apply uniform rules of procedure to the diverse proceedings under these Acts, inasmuch as such proceedings may vary from comparatively simple matters, such as an application by an investment comfor an exemption from a requirement for the filing of a quarterly report (see Investment Company Act, Sections 6(c), 30(b) and the rules under 30 (b)), to a proceeding under Section 11 of the Public Utility Holding Company Act relating to the integration or simplification of holding systems wherein hearings might be held over a period of many months, thousands of investors might be affected and numerous complicated questions would have to be determined. It has been necessary to provide in the Commission's Rules of. Practice for the modification of general provisions by specific Commission action, as well as to provide specific exceptions for particular procedures.

The work of the administrative agencies, unlike that of the courts of general jurisdiction, is highly specialized.6 Procedures must conform to and be adequate for the unique problems with which the agencies deal. Within the Department of Agriculture alone there are such varied proceedings as rule-making proceedings, promulgation of marketing agreements and orders, reparation proceedings, disciplinary proceedings, rate-making proceedings, appeals from inspection, and petitions to modify regulations or to be exempted from regulations. "Even insofar as a single type of proceeding is concerned," Agriculture's General Counsel tells me, "it has been our experience that there must be variations in the rules of practice due to the varying provisions of the applicable statutes and differences in the organization of the administrative agencies. For example, the authority to initiate disciplinary proceedings may be delegated by the head of the agency under some statutes but not under others, and therefore the rules which govern initiation of such proceedings are necessarily different. Some statutes authorize the issuance of subpoenas while others do not. The absence of the power to subpoena may affect other provisions of the rules such as those relating to the payment of witness fees. Statutes dealing with the protection of public health or safety may require summary action prior to hearing, necessitating differences in procedural provisions."7

And when functions of different agencies are compared, the difficulties of obtaining uniformity are even more apparent. Let us take a comparatively simple procedural matter -the issuance of subpoenas. The General Land Office in the Department of the Interior is restricted by

<sup>3.</sup> Hearings before the Committee on the Judiciary, House of Representatives, 79th Cong., 1st sess., June 21, 25, and 26, 1945, included in Sen. Doc. 248, 79th Cong., 2d sess.

<sup>4.</sup> I asked the general counsel of each of a dozen leading agencies whether lawyers practicing before the agency had suggested changes or modifications of procedures to conform with those of other agencies. In no case was the question an-swered in the affirmative. Several stated that the advice of practitioners had been asked prior to the promulgation of rules. See, e.g., letters to the promulgation of rules. See, e.g., letters to the author from Embry T. Nunneley, Jr., General Counsel, Civil Aeronautics Board, dated August 5, 1948; Bradford Ross, General Counsel, Federal Power Commission, dated August 4, 1948; James L. Dougherty, General Counsel, Reconstruction Finance Corporation, dated August 9, 1948.

5. Letter of July 15, 1948, to the author, from William T. Kelly.

6. The peculiar nature of radio and communications activities raises procedural problems not common to most agencies. The Federal Communications Commission studied rules of other agencies

tions Commission studied rules of other agencies before formulating theirs but found that very few could be incorporated. Letter to the author from Benedict P. Cottone, General Counsel, Federal Communications Commission, dated August 5, 1948.

<sup>7.</sup> Letter to the author, dated August 6, 1948, from W. Carroll Hunter.

United States Circuit Court of Appeals 1634 P. O. & U. S. COURTHOUSE BOSTON, MASSACHUSETTS RECEIVED CALVERT MAGRUDER of 70 13 29 MIGHT CIRCUIT JUDGE CHAMBERS OF THE Sear Fred, CHIEF JUSTICE Vin glad to see you had the right dope on Charley Faliz. Thanks for all you did in lis suffert. It was a ine appointment, as we all know, Sincerel yrs Calvir Vragrenda

### FOR COURT OF APPEALS

Edmund Campbell
Judge Nathan Cayton
Spencer Gordon
William J. Hughes, Jr.
Judge Mathew J. McGuire
Judge David A. Pine

### FOR DISTRICT COURT

David G. Bress
Robert F. Cogswell
Louis Denit
John W. Jackson
James R. Kirkman
Burnita Shelton Mathews
Jos. C. McGarraghy
Joe V. Morgan
Kenneth M. Parkinson
Leo A. Rover
Dean Hill Stanley
J. Harry Welch

The Bar Committee also asked that all members of the Judicial Selections Committee be considered with the exception of Hugh H. Obear. This Committee includes:

Walter M. Bastian Godfrey Munter Austin Canfield John Carmody Paul Cromelin Francis Hill, Jr.

### TENTATIVE LIST AS OF 7/26

CCA:

George Washington
"Bo" Laws (He refused)
Chas. Fay
Wm. Leahy (Bill Hughes)
Walter Bastian
If lower court judge - Matt McGuire

### DISTRICT:

David Bazelon Jas. R. Kirkland Julian Sourwine

December 16th, 1949.-

Mr. Elmer J. Griffin 204 South Reeves Drive Beverly Hills, California.

Dear Mr. Griffin:---

Pursuant to your request of November 29th, I am returning herewith the enclosures received with your letter of September 11th directed to the Chief Justice.

Very truly yours,

Executive Secretary to the Chief Justice.

ELMER J. GRIFFIN NATIONAL PRESS BUILDING WASHINGTON, D. C. 204 South Reeves Drive RESIDENCE:
UNIVERSITY CLUB
WASHINGTON D. C. Beverly Hels, balf. (nov. 29.1449 My dear Mr. Chief Justice, a few months ago I took the liberty of writing you soncerming our mutual friend Judge Stephens, along with my letter & sent you several letters which were sent to me by personal friends of mine soncerning Judge Stephens. I masmuch as I did not reply to these letters, and would like to do so, & shall uppreciate it if you would please have your secretary return them to me. That you for the courtery, Respectully yours Elma J. Greffen

ELMER J. GRIFFIN
NATIONAL PRESS BUILDING
WASHINGTON, D. C.
NATIONAL 7127 204. South Reeves Drive Beverly Otella, California September 11.1949 My dear Mr. Chief Justice, buty of writing you on behalf of our mutual france Judge Darold M. Stephens happend to be in Washington at the time of Justice Murphy's death and you will note from the enclosed data and letters I trued, as best Frould, to have Judge Stephens appointed to that vacancy. Because of the sad and untimely death yesterday of Justice Rutledge and also because Judge Stephens is a personal friend of yours Dan taking to

liberty of writing you personally to ask

ELMER J. GRIFFIN
NATIONAL PRESS BUILDING
WASHINGTON, D. C.
NATIONAL 7127

RESIDENCE:
UNIVERSITY CLUB

if you will be good enough to help and besest Judge Stephens in obtaining this appointment to the Supreme Court Bench due to the death of Justin Rutledge I have not had the pleasure of meeting you but I have had the pleasure of meeting Mrs. Vinson when I use to play tennis duning the war on your Wardman Park Tennes Courts. Incidentally in addition to being a splended Judge, Judge Stephens is also a fine tennes player. Thank you Mr. Chief Justice for anything you can do for our friend Judge Stephens Respectfully yours Elmer J. Breffin 204- South Reeves Druse Beverly / tills. Balif.

United States Court of Appeals for the First Circuit 1634 UNITED STATES POST OFFICE AND COURT HOUSE BOSTON 9. MASSACHUSETTS

CHAMBERS OF CALVERT MAGRUDER CHIEF JUDGE

December 10, 1951

### Memorandum to F.F.

This is to remind you to ask Fred Vinson if he can speak to the President with reference to the importance of making an early recess appointment to the vacancy in the U.S. District Court for the District of Puerto Rico. Judge Roberts resigned during the summer and the new court term has started without a regular judge there, with the result that one of the judges of the Supreme Court of Puerto Rico has been designated as acting judge of the federal district court.

I received under date of November 15 a letter from the four judges of the Supreme Court of Puerto Mico stating that their court is under the burden of a heavy docket and in addition has a vacancy which apparently is not to be filled for some time. I suppose they are waiting because it is expected that the new constitution which is being drafted will provide for the appointment of the judges of the Supreme Court of Puerto Rico by the governor instead of by the President as at present. The letter states:

"Because of the situation in our Court, Mr. Justice Negron-Fernandez, who is now serving, and Mr. Justice Snyder, who will assume this task on January 1, 1952, can give very little of their time to the Federal Court. They can handle only the most urgent matters, such as a Taft-Hartley injunction, or the most simple matters, such as sentences on pleas of guilty. From June of this year on, the normal, regular civil and criminal cases in the Federal Court have not been tried and will not be tried by Mr. Justice Negron or by Mr. Justice Snyder because of their heavy commitments in our Court."

In view of this situation they asked me to arrange for the assignment of a federal judge from the States to serve in the district court at San Juan for what may be a very extended period. I do not think that I could find within the First Circuit a district judge who could be away for the desired length of time, and it would be difficult for Mr. Chandler to find a judge outside the circuit to be designated by the Chief Justice. At least it would take some time to make the arrangements.

When I got the letter from the judges of the Supreme Court of Puerto Rico I called Attorney General McGrath and he told me on November 19 that the President had indicated a desire to appoint a man from

December 10, 1951, p. 2 the local bar at San Juan and that a recommendation had been made by Governor Muñoz, and that the proposed appointee had been checked up and looked all right. The Attorney General told me that he thought the President would make a recess appointment in the very near future, maybe the next day when he was going to Washington for a one-day interval. However, so far as 1 know no such appointment has been made, though perhaps you had better check up with Mr. Chandler to verify whether this is so. I think it would be helpful if the Chief Justice himself would bring this matter to the President's attention. The idea of giving the appointment to a man from the Puerto Rican bar seems to me a good one. Calvers lagreds CM:GP

December 17, 1951

Honorable J. Howard McGrath, Attorney General, Washington, D.C.

Dear Mr. Attorney General:

I am writing in regard to the vacancy in the United States District Court for the District of Puerto Rico.

Honorable Calvert Magruder, Chief Judge of the United States Court of Appeals for the First Circuit, informs me that he has received a letter from the four judges of the Supreme Court of Puerto Rico stating that their court is under the burden of a heavy docket and in addition has a vacancy which apparently is not to be filled for some time. The letter reads in part as follows:

"Because of the situation in our Court, Mr. Justice Negron-Fernandez, who is now serving, and Mr. Justice Snyder, who will assume this task on January 1, 1952, can give very little of their time to the Federal Court. They can handle only the most urgent matters, such as Taft-Hartly injunctions, or the most simple matters, such as sentences on pleas of guilty. From June of this year on, the normal, regular civil and criminal cases in the Federal Court have not been tried and will not be tried by Mr. Justice Negron or by Mr. Justice Snyder because of their heavy commitments in our Court."

I understand that Judge Magruder has talked to you about this matter.

I would appreciate it if the appointment could be made as speedily as is proper.

With kind regards,

Sincerely,

(Signed) Fred M. Vinson

December 17, 1951

Honorable J. Howard McGrath, Attorney General, Washington, D.C.

Dear Mr. Attorney General:

I am writing in regard to the vacancy in the United States District Court for the District of Puerto Rico.

Honorable Calvert Magruder, Chief Judge of the United States Court of Appeals for the First Circuit, informs me that he has received a letter from the four judges of the Supreme Court of Puerto Rico stating that their court is under the burden of a heavy docket and in addition has a vacancy which apparently is not to be filled for some time. The letter reads in part as follows:

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I understand that Judge Magruder has talked to you about this matter.

I would appreciate it if the appointment could be made as speedily as is proper.

With kind regards,

Sincerely,



### THE ATTORNEY GENERAL WASHINGTON

December 19, 1951

My dear Mr. Chief Justice:

This will acknowledge your letter of December 17.

I have been doing everything possible to get the judgeship in Puerto Rico filled. The President chose the course which I heartily approved, of asking for a recommendation from the Governor. The Governor gave him a name and the papers were prepared for the appointment.

Subsequent to that time some information came in with reference to the Governor's nominee and it was necessary to have this information checked into. We are now in the process of doing that, and I hope that it may be completed very, very soon.

Sincerely yours,

Attorney General

Honorable Fred M. Vinson Chief Justice of the United States Washington, D. C. Supreme Court of the United States

Bur Fred:

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December 26, 1951

Honorable Calvert Magruder,
Chief Judge,
United States Court of Appeals
for the First Circuit,
1634 United States Post Office and Court House,
Boston 9, Massachusetts.

Dear Judge Magruder:

With further reference to the vacancy in the United States District Court for the District of Puerto Rico, I have received a letter from the Attorney General in which he informs me that his Department is checking some information which they received, and that it is his hope it would be completed "very, very soon." It looks as if this matter will be handled in the very near future.

With the Season's Greetings and every good wish,

Sincerely,
(Signed) Fred M. Yinson

FMV:McH

United States Court of Appeals for the First Circuit 1634 UNITED STATES POST OFFICE AND COURT HOUSE BOSTON 9. MASSACHUSETTS CHAMBERS OF CALVERT MAGRUDER CHIEF JUDGE December 28, 1951 The Honorable Fred M. Vinson Chief Justice of the United States Washington 13, D. C. Dear Mr. Chief Justice: Thanks very much for your letter of December 26 with reference to the vacancy in the United States District Court in Puerto Rico. In view of the fact that the Congress will be in session before very long I am afraid the President will not make a recess appointment, but will wait and send in the normination to the Senate. If that occurs I hope there won't be any great delay in confirmation. I should think it would be desirable in any event to make a recess appointment so that the new judge might get to work right away instead of having to wait for Senate action. Sincerely yours, Colorer lagred. CM:GP