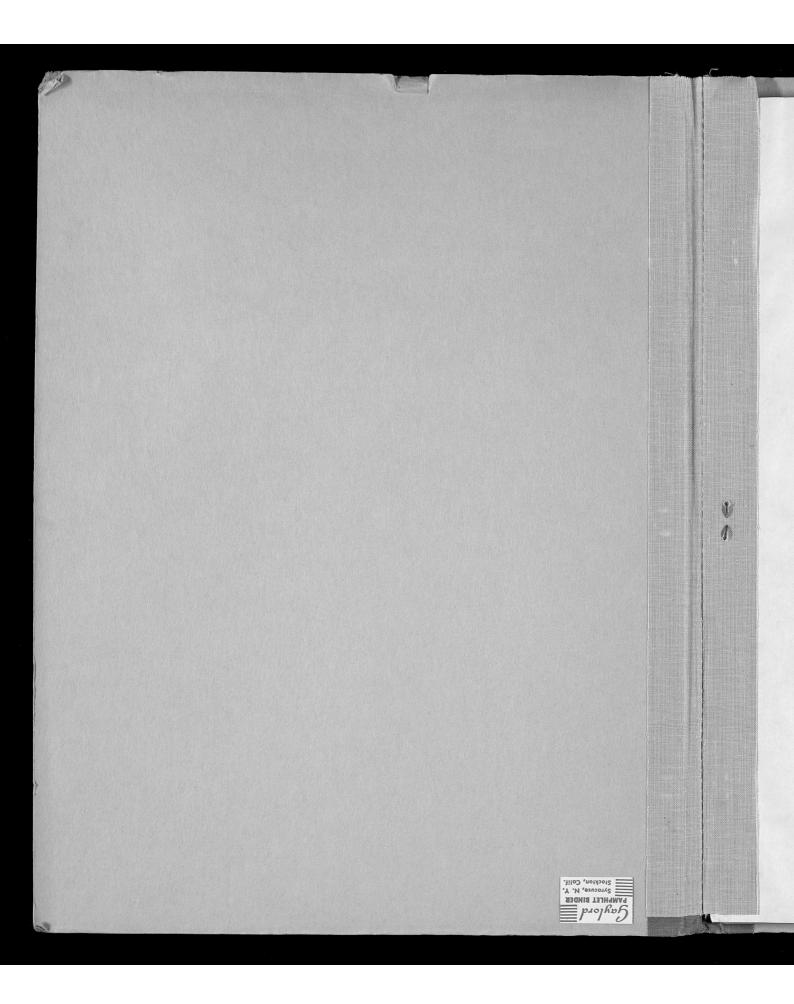
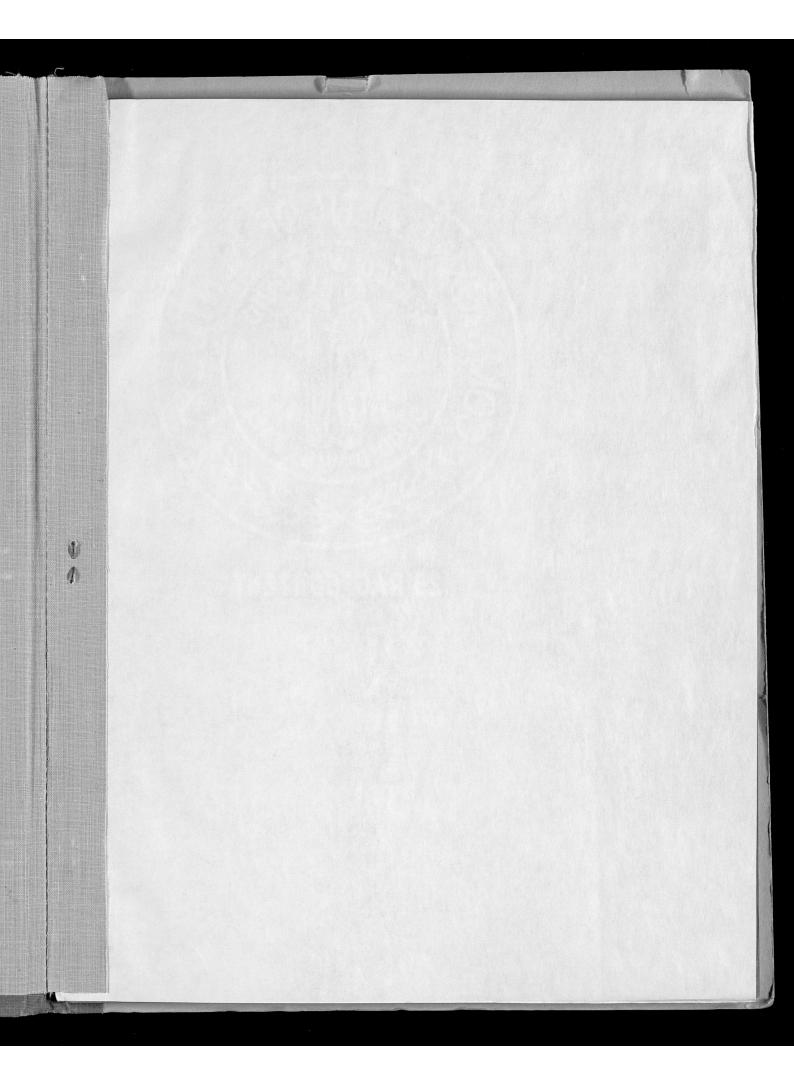




REPORT OF THE REAL PROPERTY AND SANITARY SURVEY OF JEFFERSON COUNTY, KENTUCKY, 1939-1940

U.S. WORK PROJECTS ADMINISTRATION





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The Real Property and Sanitary Survey

Version

of

JEFFERSON COUNTY, KENTUCKY

1939 • 1940



Report Of

THE REAL PROPERTY AND SANITARY SURVEY

of

JEFFERSON COUNTY, KENTUCKY

1939 — 1940

BY

THE WORK PROJECTS ADMINISTRATION, by.

(Official Project No. 665-43-3-320)

(Work Project No. 5544-56)

PUBLISHED BY

THE FISCAL COURT OF JEFFERSON COUNTY

Under Direction Of

THE JEFFERSON COUNTY HEALTH DEPARTMENT

DR. JOHN D. TRAWICK

Health Officer

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JEFFERSON COUNTY BOARD OF HEALTH

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kg 333.33 Un3

United States. Work Projects Report of the real property a HD266.K42 J4

To His Honor

Mark Beauchamp, County Judge

And to the Commissioners of the Fiscal Court

of Jefferson County, Kentucky

James Henning
Joseph Muenninghoff
Ben F. Ewing
Robert A. Fihe,
Succeeding Commission

succeeding Commissioner Muenninghoff.

Gentlemen:

UNIVERSITY OF KENTUCKY

Herewith is transmitted for your information and approval a compilation and summary of the data gathered by the recently completed survey of housing and sanitary conditions in Jefferson County, a work of great significance to the health of the citizens of this county, and we believe, a testimonial to the fidelity with which you serve their interests.

Dr. John D. Trawick County Health Officer JUDGE MARK

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ACKNOWLEDGMENT

In the following pages will be found data, compiled and gathered in condensed form, woven into a narrative of the recently completed Jefferson County Real Property and Sanitary Survey.

The vast accumulation of information and the proved high degree of accuracy in the completed pages could not have been long accomplished except through the earnest cooperation of all the persons and agencies concerned.

To the Work Projects Administration and to the Sponsors in the Court, the Health Department offers most sincere thanks for providing personnel and funds.

The Health Department of Jefferson County has long desired, but had little hope of ever obtaining, the information provided by this survey. With WPA cooperation the major obstacle of financial difficulty was reduced to a minimum, and the availability of trained dependable enumerators made the survey possible.

Procedure, field schedules and tabulations were planned and devised in entirety by the State Board of Health, County Board of Health, and WPA personnel. The survey was the first, of such a type, ever attempted on such a large scale. No standard plans or method of procedure such as those for the Real Property Survey were available.

Major factors in arriving at a successful achievement of this task were the ability and faithful interest of the persons employed, together with the interest and cooperation exhibited by the residents of Jefferson County. The fact that county residents are health minded was demonstrated by the manner in which enumerators were received. The survey was completed with no premise occupant refusing to give the required information.

Particularly do we owe gratitude and appreciation to the State Health Department and to Mr. F. Clarke Dugan, Chief Sanitary Engineer.

To Mr. Maurice L. Miller, former Sanitary Engineer, and Director of the survey, we gladly give tribute for vision and rare supervising ability.

To Mr. Warren Shallcross, Office Manager, for notable, clearheaded super-intendance of a complicated task.

To the County Board of Education for their cooperation in opening the County Schools to the enumerators.

To every individual in the personnel, who served as inspector, clerk, compiler, draftsman or technician, we owe appreciation for earnest work well done.

Mr. Marshall F. Dumeyer has been detached from the survey and has been brought over into the Health Department personnel, and been given the title and office of Housing Inspector. His faithfulness as Supervisor of the WPA project proved him most capable to assume even a more responsible position in the Health Department. To him has been assigned the task of preparing this narrative, and the following pages carry his imprint in every line and tabulation.

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THE JEFFERSON COUNTY HEALTH DEPARTMENT

In Kentucky originated the idea of administering public health in rural areas through health departments carrying especially trained personnel devoting full time to the work.

Before 1900, Dr. J. N. McCormack, State Health Officer of Kentucky, held that health dents should be a part of the governmental system, and that the County Health Department was egical unit to establish. This belief remains generally accepted to the present day.

In view of this background it was natural that the idea was first given concrete form in cky. In Jefferson County was organized the first full time county health department in the i States. That it may not have been the first in name is due to lack of legislation provider creation and maintenance of full time health departments until such legislation was enby the Kentucky General Assembly in 1918.

By 1908, thanks to Dr. McCormack, Jefferson County had become health conscious to the exthat here was being maintained a thoroughly equipped, full time, County Health Department. was three years prior to the opening of units in Yakima County, Washington, and Guilford y, North Carolina. Activities included control of tuberculosis, typhoid fever, diptheria, et fever, smallpox and other communicable diseases; registration of births and deaths; ction of specimens for analysis by a laboratory, chemical and bacteriological; sanitation, cularly in schools and institutions; inspection of food and beverage establishments; mastitis ng of dairy cows and other milk control work, and the important duty of educating the public dividual and community health.

JEFFERSON COUNTY, KENTUCKY

2 - 3

4 - 7

8 - 10

The geographic area known as Jefferson County, Kentucky, lies for the greater part over 11 - 12 rmation of cracked, cavernous limestone. In his report of the geological survey of 1854, 14 - 28 David Dale, State Geologist, says, "Jefferson County subsurface strata are composed of fracd limestone resting on black Devonian shale."

30 - 44 Geologists and sanitarians realize that most of the pollution of wells and springs is due
30 - 38 his type of geological formation. Surface waters and seepage from inadequate sewage disposal
ems, permeate and penetrate these strata, carrying their cargo of potential sickness and
38 - 41 ase directly into the cavernous, water-carrying limestone, from which numerous wells secure
r water.

41 - 43

As far back as 1819, Dr. Henry McMurtrie in his "Sketches of Louisville" stated: "The gishness of Beargrass Creek during the summer is, I have no doubt, productive of consequences arious to the health of inhabitants of this and adjacent towns predisposed to fevers by the it influences of climate, marshes and decayed or decaying vegetable matters. They may be comed to piles of combustibles which need but the application of a single spark to rouse them into me."

The "single spark" evidently struck and flared in 1822 - "the fever year." Judge Robert kliffe stated that upon coming to Louisville to hold court he was told there was no house in city without its sick or dead.

In 1850, Dr. Daniel Drake in his treatise on "Diseases of the Interior Valley of North rica," writes, "Louisville under guidance of intelligent and efficient Boards of Health reformnearly every element of bad sanitation provided by the physical geography of the site. Before

this the pestilence which prevailed was induced by ponds and careless habits of living." Ben or the spons Casseday in his 1852 "History of Louisville" says, "Fever, ague and more deadly ills made life, and his s burden in Louisville in the early 1800's, and the city came to bear the name "Graveyard of the th and the Ohio." However in 1833 when cholera swept the state with such deadly effect, Mr. Casseday stateurnish adeq that Louisville "hardly knew of its presence," because of improved sanitary conditions.

Following this, Mr. Deering in his pamphlet of 1859 says that the cholera visitations 1832, 1833 and 1849 that did hit Louisville originated each in identically the same city squard WPA worker and that when sanitary conditions in this area improved the cholera did not return.

It is obvious that efficient health supervision, which corrected many conditions include Miller has ing the cleaning up of "decayed and decaying vegetable matter," prevented the reappearance of tant work. cholera, and the elimination of ponds and swamps together with an educational campaign leading ber employed the bettering of many "careless habits of living," were major factors in reducing the number of y slightly f communicable disease cases having their origin in filth.

The city of Louisville had, and still has, a Health Department, appointed by the Mayor, operating within the city limits. Since its inception the Jefferson County Health Department perty data, devoted its full time, energy and ability to the bettering of conditions outside the limits of nty outside City of Louisville. It is only through constant supervision, preventive inoculations, intensif wm and complete work and constant educational enlightmnment that the County Health Department has a fair opport as, known as ty of preventing Dr. McMurtrie's "single spark" from causing a conflagration among citizens in study condicounty area where, as proven by this survey, many of the same, or worse, conditions still exist In many of these areas the population is heavier than that of like sized areas in early Louisvi d for drink: and additional population adds materially to the prospect of the "spark" flaring anew.

Health Officers and sanitation experts cannot, unaided and alone, remedy existing conditions or prevent pollution of water sources and saturation of surface and subsurface strata by Health Department filth from inadequate sewage systems and privies. However the dangers from such conditions can be reduced to a minimum by constant supervisory control in conjunction with proper legislative e, conditions. action and the full cooperation of the county residents.

A knowledge of the geologic conditions, and a deep concern for the health of the people living in communities and in areas outside the reach of protected water supplies and adequate sage disposal systems, gave rise to the earnest desire of the Board of Health of Jefferson County and the present Health Officer to determine what sanitary conditions actually were in the count which could be disclosed only by careful survey of each and every premise.

To this end, Federal aid was sought, and through the Work Projects Administration were gineering. supplied funds of more than \$88,000, the Fiscal Court of the county readily supplying the spons contribution, amounting to approximately \$20,000.

THE JEFFERSON COUNTY REAL PROPERTY AND SANITARY SURVEY

The Jefferson County Health Department, holding the proud distinction of being the first full time Health Department in the United States, now has the additional distinction of being $^{\rm th}$ only County Health Department which can accurately and immediately answer eighty-three questions regarding water, sewage disposal, toilet facilities and housing conditions for each and every premise in the county. This accomplishment was made possible by completion of the Real Property and Sanitary Survey, the field schedules, water analysis cards, maps, tabulations and records which are now a permanent and vitally important part of the files of the Health Department.

This survey was inaugurated and completed with approval of the Fiscal Court and placed

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ts of living." Ben or the sponsorship of Dr. John D. Trawick, County Health Officer for the County Health Departeadly ills made life, and his staff, with the assistance of laboratory facilities of the State Department of me "Graveyard of the th and the all-important cooperation of the Work Projects Administration which provided funds ct, Mr. Casseday staturnish adequate and competent field workers, clerical people, laboratory assistants, draftsand supervisory personnel.

W. A.

The survey was officially opened on March 27, 1939, with a staff of sixty-seven (67) certithe same city squard WPA workers and four noncertified supervisory employees, with Maurice L. Miller, at that treturn.

Sanitary Engineer for the County Health Department, appointed as director of the enterpr e Sanitary Engineer for the County Health Department, appointed as director of the enterprise. any conditions includ Miller has since resigned from the Department to enter private sanitary engineering and conne reappearance of tant work. As the work progressed it was necessary to add additional WPA workers, the total nal campaign leading ber employed reaching a peak of one hundred and nine (109) persons in July, 1939, and varying educing the number of y slightly from that figure until the project neared completion in June of the current year. project was closed on July 25th, 1940, after sixteen months operation.

Data includes two field schedules, one containing sanitation information, the other real Health Department perty data, for every structure, residential or otherwise, housing human beings in the entire ttside the limits of mty outside the limits of the City of Louisville. Maps, charts and tabulations have been oculations, intensif wm and completed for the county as a whole, for each Sanitary District and for much smaller nt has a fair opport as, known as Enumeration Districts, this last named division enabling the department to supply n among citizens in study conditions in small specific areas or in heavily populated subdivisions and districts. nditions still exist and file containing results of laboratory analyses of water samples from every water source eas in early Louisvid for drinking or cooking purposes is arranged in alphabetical order by user's name. This inmation is available by phone or mail request to any county resident.

At the close of the project as a Federal enterprise, the entire accumulated data was transremedy existing condred officially to and became a part of the records of the Jefferson County Health Department. subsurface strata by Health Department now has the actual facts regarding every water source, its type and condin, every sewage disposal system, its type, condition and final discharge, and every privy, its e, condition and discharge, together with condition, type, number of rooms, residents and other tinent data for every structure in the county.

This survey, the first of its type ever attempted, was planned entirely by County and te Health Officials and WPA administrative personnel and the results have been proved accurate complete. Numerous inquiries have been received from doctors, health officials and sanitation partments from all parts of the country, and one large University has requested complete details development and procedure and permission to use these as a part of their course in Sanitary

The following pages contain a narrative summary, with presentation of tables, indicating results of the voluminous tabulations compiled from the actual field schedules. The Board of alth has long been aware that the serious conditions revealed by the survey existed, but never fore have they been able to present the factual evidence obtained by interview and observation, vering one hundred percent of all premises, water sources, sewage disposal systems, toilet cilities and housing data, contained in this report, and covering the entire area of the county tside the city limits.

DEFINITIONS

REAL PROPERTY SURVEY

Field Schedule- The enumeration card which answered 28 questions pertaining to residential premises. (See page 8)

Block List- Field recapitulation form prepared during enumeration. (See page 10)

Enumeration District- A geographic area composed of a number of blocks bounded by definite streets or roads, used as a working area in the survey and for identification purposes.

Sanitary District- A geographic area used by the County Board of Health as one of three divisions of the county.

Premise - A residential structure.

Block Tabulation - A tabulation of all field schedules for one block.

Residential Structure - Any building containing living quarters even though other portions are used commercially or for industry.

Dwelling Unit - Any room or group of rooms used as a home. It was necessary that permanent
 cooking facilities be installed in order for a room or group of rooms to qualify as a
 separate dwelling unit.

Monthly Rent - The agreed tenant rental, the requested rental for vacancies and the estimated rental value on owner occupied premises.

Converted Structure - Any premise with a different number of dwelling units than was present in the original construction or where a business unit has been inserted.

Non-Converted Structure - Any premise with four or less dwelling units that cannot be classified in any other type. This includes tents, trailers, old army barracks, etc.

Stories - Full ceiling height. Where the top floor was cut into by the roof it was considered as a half story.

Condition

Good - No Repairs needed.

Minor Repairs - Structurally sound, needs paint or paper, etc.

Major Repairs - Need of immediate repair at considerable cost.

Unfit for Use - Beyond repair or dangerous to health or safety.

Flush Toilet - An indoor toilet with running water.

Bathing Unit - A Bath tub or shower with running water.

Rooms - The number of complete, finished rooms. Hall, bathrooms and enclosed porches are not considered as rooms.

Substandard

Physically - When one, or more, of the following conditions exist: structure in need of major repairs, unfit for use, without toilet or bathing unit, without running water, or without gas or electricity.

Occupancy - More than one and one half persons per room or with two or more families sharing one unit.

Roomer - A person, not related to the family, living in a dwelling unit and paying a specified rent.

Extra Family - A person or a family who would normally occupy a separate unit, now sharing one unit with the original family.

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SANITARY SURVEY

- ild Schedule The enumeration card answering 55 questions pertaining to the structure and sanitation facilities. (See page 9)
- mise Any structure, residential or non-residential, housing human beings either as residents or workers.
- er Sample Water obtained from a source used for drinking purposes. The specimen was collected in the standard sterile bottles used by the State Board of Health.
- ected by Pollution Using water which analyzed as polluted or suspicious.

- oli Bacteria (colon bacilli) which normally inhabit the intestinal tract of men and animals and are passed out in large numbers with the excreta. Presence of B Coli warns that dangerous germs, such as typhoid, dysentery, etc., may be present. The presence of these colon organisms, in such small quantities of water as the sample, indicates potential danger to health in the total supply.
- luted Presence of B Coli indicated.
- picious No B coli; contains gas forming bacteria.
- Polluted No harmful bacteria.

er Systems

- Private Located on and used only by the premise being enumerated.
- Community A water source owned and used by a community, or a private source used for community purposes.
- Public A water source located on a publicly owned property or a road right of way.
- Industrial A water source owned by an industry, the water being distributed through a
 private system.

II Types

- Drilled A well with a metallic pipe casing of from 4 to 8 inches in diameter, drilled into rock formation. The object of a drilled well is to pass through an impervious stratum into a pervious stratum beneath which water flows or rests upon another impervious stratum.
- **Driven -** A well formed by driving a metallic pipe casing into a water bearing soil beneath the surface. The pipe is fitted with a perforated strainer allowing water to enter but excluding sand and gravel.
- Dug A well usually from 3 to 5 feet in diameter which has been dug to a comparatively shallow depth. It is lined with stone or brick and receives its water supply by seepage from the surface.

ter Treatment

- Chlorinated Manual or automatic introduction of chlorine or one of its compounds.
- Filtered Water filtered by gravity, mechanical pressure or mechanical gravity filters.

 Water passing through sand stratum is naturally filtered and was not recorded as filtered since this section refers to artificial filtration.
- ainage Toward When there is a sloping of the earth from a drainage field, cesspool, etc., toward the water source.

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page 10)

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- Distance from Barnyard The distance from the water source to the nearest point of cattle pen, cattle barn, barn, pig pen, manure pile or other probable source of pollution.
- Distance from Excreta Disposal The distance from water source to nearest point of privy, pit, septic tank, sinkhole, etc.

Pump Types

Power - Mechanically operated by electricity, water power, steam or gasoline. It may be of the reciprocal, plunger or centrifugal type.

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- Pitcher Vacum, not plunger, pump often requiring priming to start and usually used in shallow wells.
- Chain Rubber sucker attached to a continuous chain, operating through a tubing within the pp pump A I pump and extending into the water basin.
- Plunger-A long tube projected into the water basin with a plunger, at bottom of tube, connected directly to the surface operating mechanism.
- Sand Bucket A cylindrically shaped metal container from 3 to 6 incher in diameter and $4\,$ to 8 feet in length with a valve at the bottom. Raised or lowered by a rope connected to a winch or roll.
- Rope and Bucket Any type of bucket or pail used with a rope and lowered by hand or with

Sewage Disposal Systems

- Public Sewer City of Louisville system.
- Community Systems having 5 or more house connections, owned and operated by private or quasi-public corporations, towns, villages or municipalities other than Louisville.
- Grease Trap A small tile, metal or concrete basin installed for the sole purpose of skimming grease, soaps, or similar substances from the waste before it enters a septic tank, cesspool or drainage field.
- Septic Tank- A tank with water-tight sides and bottom, with a definite inlet and outlet, constructed in the earth to provide for the collection of excreta. It may be constructed of concrete, brick, tile or metal and may or may not be divided into compartments. If there was no outlet the facility was enumerated as a cesspool.
- Cesspool A pit into which excreta or waste is discharged, primarily anerobic and without open discharge, unless of tight construction, in which case there may be an overflow.
- Drainage Field Series of farm tile constructed with open joints, laid in trenches in loose material such as cinders, rock or gravel, through which effluent from a septic tank or from other sources may drain and leach into the earth.
- Sinkhole- Natural openings into the earth, directly connected with underground cavernous formation through which water may be flowing.
- Effluent Pit- A hole dug in the earth the purpose of which is to collect effluent from a septic tank or drainage field. Wastes discharged into such a pit leach into the earth.

Vault Privy

- Septic- A privy equipped with water tight tanks, usually provided with an exit pipe, near the top of the last compartment, through which overflowing liquid passes into the soil. Organic matter is decomposed, liquified or gasified by bacterial action.
- Chemical A privy equipped with water tight chemical tanks containing a solution of water

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effluent from a ach into the earth.

n exit pipe, near sses into the soil. ion.

solution of water

and caustic soda or a similar chemical. Organic matter is decomposed chemically and bacteria are largely destroyed.

W

Riser - Seat or seats, with or without fly tight lids. The number of risers was determined by the number of openings.

Urinals - Metal, concrete or wood troughs or individual separate compartments. In the case of troughs, each 30 inches was considered a separate urinal.

Superstructure - Housing over a privy.

Fly-tight - A privy with the substructure so built that flies cannot enter. This necessitates automatic selfclosing seats and no opening to light in the pit of vault.

a tubing within the p pump - A power driven pump used to eject water from a basement or cellar and discharge it at a higher level.

Form B					
DATE		D W E L L I N G	S C H E D U L E STATE	E.D	BLOCK NO.
ENUMERATORSTREET	STRE			STRUCTURE NUMBER	
	ENTIRE STRUCTURE C. BUSINESS UNITS 1. None 2. No. of Units D. EXTERIOR MATERIAL 1. Wood	I. CONDITION 1. Good Condition 2. Minor Repairs 3. Major Repairs 4. Unfit for use 5. Under Const.	A. OCCUPANCY 1. Owner 2. Tenant 5. Vacant B. DURATION 1. Time lived here	II. THIS DWELLING UNIT F. FLUSH TOILETS Number G. BATHING UNITS Number H. RUNNING WATER l. Het and Cold	L. REFRIG. EQUIPMENT 1. Els otric 2. Gas 5. Ice 4. None M. NUMBER AND AGE OF ALL PERSONS
5. Three Femily Three Decker 6. Four Family Double Two- Decker No.of Units 7. Apartment 8. Business with	2. Brick 3. Stone 4. Stucco 5. Other E. STORIES Number	IF OWNER OCCUPTED J. VALUE OF ENTIRE PROPERTY \$ K. NO. MAJOR STRUCTURES INCLUDED IN VALUE	Yrs. Mos. 2. Length of Vaceroy Yrs. Mos. C. KONTHLY RENT	2. Cold Only 3. Nome 1. HEATING 1. Cent. Steam or Hot Water 2. Cent. Warm Air	Total Under 1 year 1 - 4 5 - 9 10 - 14 15 - 19 20 - 64 65 and over
Dwel. Units 9. Other Mon- Converted 10. Partially Converted 11. Completely Converted	F. BASEMENT 1. NO 2. Yes	L. ENCUMERANCE 1. Mortgage or Land Contract 2. No Encumbrance	No Yes 1.Furniture 2.Garage 3.nest 4.Ect Water 5.Light	3. Other Installed 4. None Installed 5. LICHTING 6. Electric 5. Gas	No RACE OF HOUSEHOLD 10 White 20 Negro 30 Other
B. IF CONVERTED 1. Orig. Type 2. Yr.Converted 7873	G. YEAR BUILT H. GARAGE 1. NO 2. Yes	M. FOR OFFICE USE Persons per Room 1. 4. 2. 5. 3. 6.	6.Cook.Fuel 7.Mch.Refrig. 8.Refrig.Fuel E. TOTAL ROOMS	X. Other K. COOKING 1. Electric 2. Gas 3. Other Installed 4. Nume Installed	Number P. EXTRA FAMILIES 1. No. Extra Fam. 2. No. Persons

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7.hch.Refrig. | K. COMING
8.Kefrig.Frel | L. Electric
2. Cas
3. Other Installed
4. Nne Installed 1. Orig. Type _ Persons per Room_ F P. EXTRA FAMILIES H. GARAGE 1. No 1. No. Extra Fam-2. Yr.Converted 2.____ 5. Gas Other Installed 7873 2. Yes 3. 2. No. Persons 6. Form Y-1 S.D. _ SOURCE NAME _ FARM E.D._ ENUMERATOR ADDRESS_ NON-FARM BLOCK_ WATER USERS. PREMISE_ LOCATION____ OTHER OCCUPANTS_ P. DISCHARGE OF A COMMUNITY SEWER L-PAULIC SEWER L-PAULIC SEWER L-STREET L-STR SEWERAGE II

I. CONSTRUCTION OF
SEPTIC TANK

1.Metal
2.concrete
7.Brk.-Mie-Stone
J. CONSTRUCTION OF
GESSPOOL
1.Earth
2.concrete
7.Brk.-Mie-Stone
K. CONSTRUCTION OF
EFFLUENT FIT
1.Earth
2.Brk.-Mie-Stone
L. COMMITTION OF
SEPTIC TANK
1.Good
2.Coverlowing
2.Coverlowing
3.Coverlowing
2.Coverlowing
3.Coverlowing
3. SEWERAGE II____ PRIVIES III__ A. KIND OF PRIVY
1.Vault
2.Pit
3.Surface
4.None
B. TYPE OF VAULF
1.Septic
2.Chemical
3.Platn
C. OVERFLOW PIPE A. NUMBER AND AGE
OF ALL PERSONS
Under 1 Yr.

1 - 1,
5 - 9
10 - 11,
15 - 19
20 - 61,
65 & over
B. TOWAL ROCUS
Number
C. FERISONS PER ROOM
Number A. TYPE OF SI DISPOSAL B RGE O. PERSONS PER ROOM
Number
D. RAGE OF HOUSEHOLD
1. Hepro
3.0thor
E. OGCUPANOY
1.0wnor
2.Tenant
2.Vacant
F. DURATION
1.0coupted
2.Vacant D. OVERFIOW DISCHA 1.Stream or Pond 2.Surface 3.Pit or Tank L.Sinkhole E. RISERS 1.Number CONSTRUCTION 2.Concrete 3.Pirick or Tile L.Wood M. CONDITION OF CESSPOOL 1.Good 2.Overflowing 3.Overloaded F. URINALS
Number
G. FIN-TIGHT
1.Yes
2.RO
1.Yes
2.RO
1.COPE SUFFICE
2.AT SUFFICE
1.COPE SUFFICE
2.AT SUFFICE
3.UNDER 5 Feet
T. SUFFRETHUCTURE
CONDITION
1.Good
2.Fair
7.Bad S. DISCHARGE OF SUMP FUMP 1.Sewer Disp.Sys. 2.Stream 1.Sinkhole 5.Surface E. DEPTH OF WELL
F. TYPE OF FUMP
1.Fower
2.Fitcher
5.Chadn Sucker
4.Flunger
5.Sand Bucket
6.Rope & Bucket
5.STRAGE TANK
1.Yes 2.Vacant
Yre, Mos.
G. CONDITION
1.Good
2.Minor Repairs
J.Major Repairs
H.Unfit For Use
5.Under Constr.
H. FIUSH TOILETS
1.Inside-No.
2.Outside-No.
I. BATHING UNITS
Number N. CONDITION OF DRAINAGE FIELD 1.Good 2.Overflowing 3.Overloaded 4.Not Chlorina
& Not Filtere
M. WATER SAMPLE
1.Yes
2.No
N. TURBID B T. N. TURBID

1.Yes
2.NO
0. CONDITION OF WATER
1.70.1luted
Ft. 3.5uspicious
Ft. 4.1Lab.No. 6.0ther
T. DRAINAGE FIELD
CONSTRUCTED IN
1.Loose Soil 0. CONDITION OF EFFLUENT PIT 1.Good 2.Overflowing 3.Overloaded CONSTRUCTED IN
1.Loose Soil
2.Tight Soil
U. LGTH.DRAINAGE FLD. G. STÖRAGE TANK
1.Yes
2.No
H.SOURGE-DIST.FROM
1.Premise
2.Barnyard
3.Ex.Disp. Number_ J. RUNNING WATER 1.Hot & Cold 2.Cold Only 3.None B

BLOCK LIST

DESCRIPTION OF NON-RESIDENTIAL USES

Including Non-Residential Uses Mixed with Residential

6

FORM A

ENUMERATOR DATE

OFFICE SURVEYOR DATE

FIELD SURVEYOR DATE

CHECK

5

STREET

STREET

2

TOTALS

(City)	((State)	
İTEM	S	Q. FT.	PERCENT
Area of Block	1		100%
Not In Perm. Use	2		% of 1
In Permanent Use	3		% of 1
Area of Struct's	4		% of 3

NO-BUSINESS UNITS

8 9

OCCUPIED VACANT. NO. OF STORIES

10

E. D. BLOCK NO.

SHEET NO. A, OF SE

NUMBER OF MAJOR STRUCTOR

NO. OF CARDS FOR BLOCK

FORM B FORM C city survey

FORM D FORM E

AREA OF STRUCTURE

Immedia CONTE FROM ns, one for prepared an S. Engineers tion obtained 11 12 drawn from r n thousand ie until afte pervisor, is ne coincided d completenes The map reets or road all town or h tions could a Each E llowed stree g 400 feet fr r those usual s divided in ich were the After a urice Miller rion Warren, aders, office nitary Distr ol of a Squad d established The men ader was res d letter size e approximate boratory of s containing rs. Enumer on informati the Squad L de a persona ter source,

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OPERATION METHOD OF SURVEY

BLOCK NO.

FORM E

AREA OF STRUCTURE

11

IBER OF MAJOR STRUCTU

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It is interesting to compare housing data for the county with that recently obtained on of cards for BLOCK city survey. The revelation of a large and unprecedented number of residences built and ng built outside the city limits is of primary importance.

> Immediately after approval of the survey a large control map was prepared in three sec- $\frac{FROM}{IN}$ ns, one for each of the three Sanitary Districts into which the county was divided. This map prepared and drawn by WPA draftsmen, under the supervision of Mr. Hyland Bizot, now with the S. Engineers. Bench marks and points established by geodetic surveys were located and infortion obtained by pacing crews was of value in the map preparation: However, the map was actualdrawn from more than three hundred aerial photographs, taken from a height of more than sixn thousand feet. As stated above, the map was prepared in three sections, no comparisons being ie until after blueprints were prepared. A distinct compliment to these draftsmen and their pervisor, is the fact that when these blueprints were cut to join the sections every boundary ne coincided exactly with the matching edge of other sections. Because of the degree of accuracy 1 completeness, the State Highway Department requested copies for reference use in their work.

The map was then divided into Enumeration Districts, the boundaries of which followed reets or roads and were made as nearly as possible the same size in population. Each community, all town or heavily populated areas was made a separate Enumeration District so that final tabutions could supply data on those specific areas.

Each Enumeration District was then divided into "blocks," the boundaries of which likewise llowed streets, roads, lanes or streams. Imaginary lines were used to establish blocks extendg 400 feet from each side of arterial highways in order that specific tabulations might be made r those usually thickly settled and commercialized strips of land. In this manner the county s divided into 3 Sanitary Districts containing 37 Enumeration Districts and more than 4000 blocks ich were the final units on which enumeration was based.

After a two weeks' period of intensive schooling and drilling, under the direction of Mr. urice Miller, Mr. Warren Shallcross, Mr. Irving Levy, Mr. Roy McGee, Mr. Robert Calhoun, Mr. rion Warren, and Mr. Marshall Dumeyer, the personnel was divided into enumerators, pacers, squad aders, office clerks and draftsmen. The enumerators were divided into 3 squads, one for each nitary District. Each souad was assigned a Field Clerk and placed under the supervision and conol of a Squad Leader. The Squad Leader was given a numbered control map of his Sanitary District d established squad headquarters in a school or other building in the area being enumerated.

The men were divided equally into Real Property and Sanitary Survey enumerators. The Squad ader was responsible for keeping adequate supplies on hand, including all necessary field forms d letter size paper on which the enumerator drew a sketch of the block being worked and spotted e approximate location of each premise. Sterile water sample bottles were furnished by the boratory of the State Board of Health. Satchels in which to carry bottles, and paper board folds containing mimeograph copies of "Instructions for Enumerators" were also provided the enumerars.

Enumerators worked in teams of two, one man obtaining Real Property data, the other Sanitaon information, When enumerators were assigned to a block they were instructed where to begin the Squad Leader, and continued around the block in a clockwise direction. The enumerators de a personal visit to every premise, vacant or occupied, taking samples from every drinking ter source, obtaining Real Property data from every residential premise and Sanitary information om every premise, residential, commercial, industrial or otherwise, where human beings were housPremise occupants were left a card carrying the identification numbers of their premise and water sources, together with the telephone number of the survey's main office, and advised that they could obtain the results of the water analysis by telephone. All water samples were deposited daily at the laboratory of the State Board of Health and analysis cards containing results were filed numerically, by identification numbers, in the survey office. An average of 25 persons per day called to ask for results of water analysis during the course of the enumeration.

When enumeration of a block was completed all cards, together with the block lists and sketch maps, were submitted to the field Clerk who checked each item on all forms for errors or omissions, returning the entire block to enumerators if such errors were found or submitting the block to the Squad Leader if complete.

The Squad Leader, after spot checking a logical number of premises in the block, submitted all schedules to the main office for coding, checking and filing to await tabulation.

When field work was completed the personnel was reduced to sixty workers. These men included the original office force, draftsmen, supervisory employees and enumerators with the best records as to accuracy and most experience in clerical or statistical detail. This group was divided in half and one section rigidly trained and instructed in Real Property Survey tabulation the other in the tabulation of Sanitary tables.

Tabulators worked in two-man teams with a supervising clerk checking the work of two team. The Real Property block tabulation was made in as nearly numerical sequence as possible. Each team was assigned an entire Enumeration District on the Real Property tabulation, completing all of the eighteen basic tables before being assigned another district. This procedure was changed on Sanitary tabulation due to its complicated nature. One or more teams were assigned to one particular table and upon its completion were given the same table for another Enumeration District. In this manner the tabulators became more efficient and obtained far more schooling on their particular table than if it had been arranged so they would have to know procedure for all of the eleven tabulations. Every sort and count was checked by both tabulators and the super vising clerk. The efficiency and high degree of accuracy obtained by this method was evident from entries made on check sheets. Many totals can be checked against those of from two to seven other tables and no team of tabulators knew the correct answer for any item until submitting their totals to the Project Supervisor who entered them on the check sheet, for that particular Enumers tool District. Only on a few occasions was it necessary to re-sort, check or count any group of cards.

Recapitulations of blocks, Enumeration Districts, Sanitary Districts and for the county as a whole were made by supervisory personnel.

Summary sheets for water, sewage and toilets were tabulated by block to assist draftsmen in preparing maps.

All of these thousands of field schedules, tabulations and maps are now a permanent part of the files in the County Health Department where they have been in constant use and have, to date, supplied much valuable information to official and court agencies.

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THE REAL PROPERTY SURVEY

THE REAL PROPERTY SURVEY

Housing conditions have a direct influence on the health of a community. People are healthy and happy where housing is standard and sanitary while reverse conditions exist where housing is poor.

Among the conditions which contribute to poor housing and influence the health of inhable divides the tants are poor condition of structure allowing vermin to enter through holes and cracks and per mitting rain to enter, causing dampness; inadequate lighting and ventilation; lack of adequate sanitary conveniences and pure water, and overcrowding.

Bad housing is not confined to one class of people since it exists among the average homes and those of the wealthy as well as the poor. Lack of ventilation; outside privies; filt streets, lanes, alleys and yards, and improper disposal of wastes and refuse --- all adversely affect health.

Several factors in rural housing differ from those of urban dwellings, due to the nature pussed later. of the area and the purposes to which a premise may be devoted. For the purposes of enumeration premises were divided into three classes. "Farm" premises were defined as residential premises devoted to agricultural or stock raising purposes. "Non-farm" premises were defined as those used for residential purposes located on parcels not devoted to farm pursuits, and "Other" premise those occupied by commercial or industrial establishments in addition to residential quarters or units.

With the approval of the WPA and the sponsor, three items were eliminated from enumeration and tabulation on "Farm" premises; (1) the question "Value of Entire Property" is meant to include "the entire structure and land on which it is built, including the land which properly goes with the structure" and since many farms cover a large number of acres, it is obvious that answers would not be comparable with those for other type premises. (2) in rural areas it is possible that an owner will mortgage only a part of his entire property and for that reason "Encumbrance" was not noted on "Farm" premises. (3) data for "Monthly Rent" on "Farm" premises would, in many instances include extensive acreage. Using the rental figure under such condition would destroy the purpose of the question, therefore the paragraph was left open on "Farm" field schedules.

With the above exceptions all instructions contained in "Technique for a Real Property Survey," were followed.

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BLOCK TABULATION

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The paragraph on Duration of ir present residence less than fives, and "Other" premise less than five years.

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nated from enumeraroperty" is meant to and which properly it is obvious that rural areas it is for that reason on "Farm" premises a under such condition open on "Farm" field

or a Real Property

The Block Tabulation recapitulation presents a picture of many housing facts for the aty as a whole.

There are 17,384 major structures in the area outside the city limits. The following e divides them by type:

Residential without business	15,540
Residential with business	333
Commercial	420
Industrial	648
Public and Institutional	443

Of the 15,873 residential structures, 363 were being constructed at time of enumeration.

Much of the data shown by the Block Tabulation will not be discussed at this time since is in condensed form and is broken down into greater detail in the tables which will be bussed later.

The paragraph on Duration of Occupancy reveals that 44.5% of the owners have occupied ir present residence less than five years and that 80.1% of the tenants have resided in their sent premise less than five years.

Of the 15,731 dwelling units, 14,815 are occupied by white families and the balance of house Negro residents. The total population is 59,629.

There are 1,402 structures used for business purposes either entirely or in part. Residential premises are divided by type as follows:

Farm	3,738
Non-farm	11,439
Other	699

TABLE TABULATION

TABLE I

STRUCTURES UNDER CONSTRUCTION BY TYPE OF STRUCTURE, DWELLING UNITS UNDER CONSTRUCTION BY TYPE OF STRUCTURE, BY NUMBER OF ROOMS, BY MONTHLY RENT

This tabulation reveals what is perhaps the most amazing housing fact, with reference to nty dwellings, resulting from the survey.

The actual number of units "under construction" is 367. However a later table lists 439 uctures built in 1939, occupied at the time of enumeration. To this total of 806 must be add-an undetermined, though obviously large, number of additional units under construction not inded in the tabulation because of rapid progress of enumeration.

Field work started at the city limits in April 1939, and by the latter part of the follow-month had progressed well into the county. During this period a large amount of residential struction was begun in suburban areas. It is estimated that an additional five hundred conuction units, not included in the tabulations, were started in this and later periods. This imated five hundred additional units with those units under construction at the time enumeran was made would indicate a total of 1,305 residences built in 1939 as compared to 1,187 built

There was also revealed in actual tabulation that only 3,340 residential structures were lt in the county from January, 1935, through September, 1939. It has, therefore, been proved

that, in the past five years, seventy percent of county residential construction developed in the last two years, indicating a recent and most unusual exodus from the city to the county.

The following is an extract from the "number of rooms" and "monthly rent" columns of this tabulation. The "rooms" data included "Farm" premises although the rental information excluded them for reasons explained earlier in this report.

Number of rooms	Units	Pct.	Monthly Rent	<u>Units</u>	Pct.
No Report . 3 rooms or less 4 " " 5 " " 6 " " 7 " " 8 " or more	2 56 90 99 65 32 23	.6 15.3 24.5 26.9 17.7 8.7 6.3	No Report \$10 or less 10 to \$19.99 20 to 29.99 30 to 49.99 50 to 99.99 100 or more	90 16 53 38 72 79	6.0 19.8 14.2 26.8 29.5 3.7
Total Units	367		Total Units	358	

Percentage figures on "monthly rent" were based on total units exclusive of "No Reports' since the large number of "No Report" items would reduce the other percentages below the true value.

It is interesting to note that the major part of Under Construction units contain more than five rooms indicating that population figures should increase in at least average proportion with the increase in building. Three hundred and forty six of the new units are single family dwellings.

The fact that 60% of the new units carry a rental value of \$30 per month or more indicate that modern, substantial homes are in the majority.

With the county area receiving this unprecedented increase of residential units and population the problem of securing pure water, proper sewage disposal and adequate toilet facilities increases in importance and magnitude.

TABLE 2

CONVERTED STRUCTURES BY TYPE OF CONVERSION BY YEAR CONVERTED

This table presents additional proof that the population of the county area is rapidly increasing. In the five-year period from 1935 through 1939 a total of 283 residential structures was converted either partially or completely, and in 254 instances the conversion increased the number of dwelling units. These 254 structures, originally containing 254 units, were so converted as to provide 522 total dwelling units. These units, in addition to the 3,707 residential premises built during the period, reveal an amazing growth.

The following table illustrates the activity in conversions:

Structures converted 1884 through 1934 (50 years)
Structures converted 1935 through 1939 (5 years)
283

There were 4 conversions with no report on year converted.

Over a fifty six-year period, 61.3% of the conversions, made to provide additional dwelling units, were made in the last five years.



TABLE 3

STRUCTURES BY TYPE OF STRUCTURE, BY NUMBER OF STORIES, BASEMENT, GARAGE, AND YEAR BUILT

Tabulation by type of structure indicates that single family residences predominate in the county area.

Type	NUMBER	PCT.
Single Family Multi-Family Apartments With Business Other Non-Converted Converted Structures	13,963 138 33 275 635 466	90.0 .9 .2 1.8 4.1 3.0
Total Residential Structures	15,510	100.0

This tabulation includes "Farm" premises but does not include homes under construction at time of enumeration.

Basements and garages tabulated:

BASEMENT		GARAGE_			
Yes	No	No Report	Yes	No	No Report
7,765	7,714	31	11,764	3,722	24

This table indicates "year built" by each year from 1920 through 1939 to date of enumeration. In this twenty-year period the outstanding years for residential construction were 1925 with 809, 1929 with 804, 1937 with 871, and 1938 with 1187. As stated in the discussion of Table 1, there is no doubt but that a complete count of houses built in 1939 would exceed the 1938 total.

The number of structures erected in the past ten years provides an interesting tabulation

Year Buil	<u>lt</u> ·		Number	r
1939 1938 1937 1936 1935 1934 1933 1932 1931	(9 mos.)		806 1,187 871 490 353 276 196 236 259 674	ä
Total 1930 - 1939			5,348	
* Includes "under	construction."			

A later table reveals that of all the residential structures in the county, 10,527 of them were built from 1859 or before, through 1929, therefore, when Under Construction residence are included, the following ratio is presented:

RESIDENCES BUILT	NUMBER	PCT.
1930 - 1939 (10 years)	5,348	33.7
1859 or before - 1929 (over 60 years)	10,527	66.3

Fifty eight percent of all residential premises were found to be of one story construction, 41.2% were from one and one half to two story and 0.8% are larger structures. Comparable



findings in the City of Louisville survey of 1938 were 62.1%, 35% and 2:9%.

TABLE 4

OWNER OCCUPIED STRUCTURES BY VALUE OF PROPERTY, BY TYPE OF STRUCTURE, BY CONDITION, DEBT STATUS, AND NUMBER OF ROOMS IN STRUCTURE

This table included only five types of structures: single-family; two-family, side by side; two-family, too decker; three-family, three decker, and four-family, double two-decker, the area out the tabulation is for only owner occupied premises of those types of which there is a total of arger than 7,127. Since 7,087 of these are single-family a few brief statistics for that type will cover this particular table. Encumbrance tabulation reveals:

Mortgaged	3,642
Free of Encumbrance	3,364
No Report	81

The following tabulation of owner-occupied, single-family residences indicates value ton, present does not include "Farm" premises on which no valuation was enumerated:

No report		16
\$1,999 or	less	1,437
2,000 to	3,999	1,877
4,000 to	5.999	1,477
6,000 to	7,999	1,193
8,000 to	9,999	514
10,000 to	14,999	312
15,000 to	20,999	153
Over \$30,0	000	108

The average value is \$5,497, a much larger figure than the \$3,679 average valuation revealed for single-family, owner-occupied residences in Louisville, by the Real Property Surgof 1938.

TABLE 5

STRUCTURES BY TYPE OF STRUCTURE, BY CONDITION BY YEAR BUILT

The principal interest of this table lies in the statistics on Condition since type of structure and year built have been discussed in previous tables. The table is divided into several sub-tables making a separate tabulation for owners and non-owners. All tabulations in clude "Farm" premises.

	TOTAL	PCT.	OWNER	PCT.	TENANT	PCT.
Good Condition Minor Repairs Major Repairs Unfit for Use	8,793 4,898 1,492 147	57.9 31.6 9.6	6,632 2,750 592 31	66.3 27.5 5.9	2,341 2,148 900 116	42.5 39.0 16.4 2.1
Totals	15,510	100.0	10,005	100.0	5,505	
Total Owner Occup	ied		005 - 64.59		0,000	100.0
Total Non-Owner			505 - 35 59			

The percentage of owners is much larger in the county area than in the city. The Louisville Real Property Survey of 1938 indicated only 50.6% owner occupied residences.

The following table compares condition of residential premises in the county, with the of those in the city. Figures for the city are taken from the 1938 Louisville Real Property Survey.

Wood Brick Stone Stucco Other

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TABLE 6

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15,510

COUNTY 1939

Good Condition Minor Repairs Major Repairs Unfit for Use

Total

STRUCTURES BY TYPE OF STRUCTURE BY CONDITION BY EXTERIOR MATERIAL

Comparison of condition by exterior material, by use of totals derived from this tabulaences indicates value tion, presents the following data:

Although the city proper has a population approximately SIX times greater than that of

64,409

	TOTAL	GOOD COND.	PCT.	MINOR REP.	PCT.	MAJOR REP.	PCT.	UNFIT FOR USE	PCT.
Wood Brick	10,570 2,971	5,075 2.689	48.0 90.5	4,068	38.5 7.8	1,288	12.2	139	1.3
Stone Stucco	503 667	453 478	90.1	39	7.7	10	2.0	1	0.2
Other	791	273	71.7 34.5	164 392	24.6 49.6	24 123	3.6	1 3	0.1
No Report	8	-	-	-	-		_		-

By using statistics from the Louisville Real Property Survey, a comparison by exterior naterial is presented.

COUNTY		CIT	<u>Y</u>
No. Structures	Pct.	No. Structures	Pct.
Wood 10,570 Brick 2,971 Stone 503 Stucco 667 Other 791 No Report 8	68.2 19.2 3.2 4.3 5.1	44,756 16,200 485 2,104 859 11	69.5 25.1 0.7 3.3 1.4

TABLE 7

DWELLING UNITS BY TYPE OF STRUCTURE BY NUMBER OF PERSONS PER ROOM BY NUMBER OF CHILDREN

This is the first time that the figures for premises are subdivided into dwelling units. The 15,510 residential premises in the county contain 15,731 dwelling units. Major interest in this table lies in the data on "persons per room" and distribution of children.

Persons per room data is separated into the six divisions shown in the following presentation table:

Persons per room	Units	Pct.	UNITS	Pct.	Units	Pct.
.50 or less .51 to .75 .76 to 1.00 1.01 to 1.50 1.51 to 2.00 2.01 or more	4,883 3,858 3,673 1,853 935 529	31.1 24.5 23.3 11.8 5.9 3.4	3,666 2,638 2,166 943 388 204	36.6 26.4 21.6 9.4 3.9 2.1	1,217 1,220 1,507 910 547 325	21.2 21.3 26.3 15.9 9.6 5.7
Totals	15,731	100.0	10,005	100.0	5,726	100.0

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TENANT PCT. 42.5 2,148 900 116 2.1 5,505 100.0

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Over-crowding is one of the factors in determining substandard housing conditions. Any unit housing 1.51 or more persons per room is considered a substandard dwelling. When the definition is applied, 9.3% of Jefferson County units are substandard from this factor alone with only 6% of owner-occupied units, but 15.3% of tenant-occupied units affecting the total figures.

The distribution of figures is presented in the same type of table in order that comparisons can be made. Children are defined as persons under fifteen years of age.

NUMBER OF CHILDREN	TOTAL	PCT.	OWNER	PCT.	TENANT	Pct.
No children l child 2 children 3 or 4 children 5 or more children	7,981 3,442 2,229 1,588 491	50.7 21.9 14.2 10.1 3.1	5,528 2,089 1,304 840 244	55.3 20.9 13.0 8.4 2.4	2,453 1,353 925 748 247	42.8 23.6 16.2 13.1 4.3
Totals	15,731		10,005		5.726	

An interesting comparison is again possible by use of information obtained in the 1938 survey of Louisville:

	OWNERS		TENANTS	
	City	County	City	County
Pct. with children Pct. with more than	34.7	44.7	42.2	57.2
1.51 persons per room	3.9	6.0	13.9	15.3

When the fact that Louisville has the average city's share of slums, boarding-houses, and tenements is considered, it is surprising to find the county area revealing a larger percentage of overcrowded units.

TABLE 8

DWELLING UNITS BY TYPE OF STRUCTURE BY CONDITION BY DURATION OF OCCUPANCY

Duration of occupancy varies greatly in relation to owner or tenant occupancy. The following table illustrates and compares the difference in the two types of residents. There were 2 "No Reports" on Duration of Occupancy.

OCCUPANCY	TOTAL	PCT.	OWNER	PCT.	TENANT	PCT.
Less than 6 months 6 to 11 mos. 1 yr 1 yr. 11 mos. 2 yrs - 2 yrs 11 " 3 " - 4 " 11 " 5 " - 9 " 11 " 10 " - 19 " 11 "	1,809 1,615 2,031 1,672 1,910 2,218 3,027 1,447	11.5 10.3 12.9 10.6 12.2 14.1 19.2 9.2	674 602 1,081 944 1,149 1,549 2,660 1,344	6.7 6.0 10.8 9.4 11.5 15.5 26.7	1,135 1,013 950 728 761 669 367 103	19.8 17.7 16.6 12.7 13.3 11.7 6.4 1.8
Totals	15,729		10,003		5,726	

A comparison of vacant units by length of vacancy and condition of unit is of interest. There were 3 "No Reports" on this item.

LENGTH OF VACANCY TOTAL COND. REPAIRS		FOR USE
Less than 1 month 175 126 22 1 month 149 111 27 2 months 110 68 32 3 - 5 months 98 54 31 6 - 8 months 77 36 19 9 - 11 months 13 9 2 1 yr 1 yr. 11 mos. 80 31 21 2 yrs - 2 yrs 11 47 13 9 3 years or more 70 16 11 Totals 819 464 174	27 11 9 11 18 - 16 20 128	- 1 2 4 2 12 9 23 53

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TABLE 9

DWELLING UNITS BY NUMBER OF PERSONS IN UNIT BY TYPE OF STRUCTURE, HEATING EQUIPMENT, LIGHTING EQUIPMENT, COOKING EQUIPMENT, REFRIGERATION EQUIPMENT, NUMBER OF ROOMERS, NUMBER OF PERSONS PER ROOM AND PLUMBING EQUIPMENT

Distributions of persons per unit is presented in the following table; the percentage revealed for Louisville in the 1938 survey is shown for comparison.

	Cou	nty	City
Persons per Unit	<u>Units</u>	Pct.	Pct.
1 2 3 4 5 6 7 8 or more	631 3,907 3,696 3,031 1,902 1,106 651 807	4.0 24.8 23.5 19.3 12.1 7.0 4.2 5.1	6.7 28.1 22.9 17.4 10.7 6.0 3.2 4.0
Totals	15,731	100.0	100.0

It will be noted that 67.6% of all units are occupied by families of from 2 to 4 persons. In the group of "8 or more" there are 203 units with 9 persons and 144 units each housing 10 persons, in addition to 84 units containing 11 or more persons each, with a total of 994 persons in the last named units.

Tabulation of facilities and utilities are also of interest.

HEAT		LIGH	T
Type	Units	Type	Units
Central Steam Central Warm Air Other None No Report	985 5,987 8,666 84 9	Electric Gas Other No Report	13,136 21 2,565 9
COOKING		REFRIGER	ATION
Type ·	<u>Units</u>	Type	Units
Electric Gas Other None No Report	1,031 4,823 9,662 199 16	Electric Gas Ice None No Report	8,435 207 5,636 1,427 26

The 1938 Real Property Survey of Louisville tabulated only .4% of all units using electricity for cooking purposes. The data above indicates that 6.6% of county units are equipped with electrical cooking. This is no doubt because of the fact that many areas have access to electrical power although no gas is available. Owners occupy 85.7% of the units using electricity for cooking purposes.

The table also indicates that 7,538 dwelling units have one or more private flush toilets and bathing units. Vacant units were not included in this particular tabulation.

TABLE 10

DWELLING UNITS BY MONTHLY RENT BY PLUMBING EQUIPMENT, HEATING EQUIPMENT, LIGHTING EQUIPMENT, REFRIGERATION EQUIPMENT, YEAR BUILT, NUMBER OF ROOMERS AND RACE OF HOUSEHOLD

Farm premises were not included in this tabulation since actual rent or rental value is the major factor. The table is composed of four pages, separating owners, tenants and vacancies with a recapitulation sheet for all groups.

The interesting facts disclosed by a study and comparison of the owner and tenant tables are many and varied. Since the tabulations cannot be reproduced here in entirety, the following tables present the most pertinent data.

TOILET AND BATHING FACILITIES

("Toilet" refers to flush toilets, privies were tabulated as "none")

	Owners	Pct.	Tenants	Pct.
At least 1 private toilet and bathing unit 1 toilet, less than	5,044	65.7	1,751	40.6
bathing unit Shared toilet, no bath No toilet, no bath	64 66 2,504	0.8 0.9 32.6	74 148 2,346	1.7 3.4 54.3
Totals	7,678		4,319	

RENT, OR RENTAL VALUE

Monthly Rent	Owners	Pct.	Tenants	Pct.
\$4.99 or less 5.00 - 9.99 10.00 - 14.99 15.00 - 19.99 20.00 - 24.99 25.00 - 29.99 30.00 - 39.99 40.00 - 49.99 50.00 - 74.99 75.00 - 99.99 100.00 or more	64 425 706 867 700 708 1,006 940 1,452 444 357	.9 5.5 9.1 11.3 9.0 9.2 13.1 12.3 19.0 5.9 4.7	179 802 930 624 403 294 309 425 298 38 11	4.2 18.6 21.6 14.5 9.3 6.8 7.2 9.8 6.9
No Report Totals	7,678		6 4,319	

LIGHTING FACILITIES

	Owners	Pct.	Tenants	Pct.
Electric	7,168	93.4	3,581	82.9
Gas	4	0.05	6	0.2
Other	503	6.5	726	16.8
No Report	3	0.05	4	0.1

TABLE II

NUMBER OF DWELLING UNITS BY MONTHLY RENT, BY NUMBER OF ROOMS, BY TYPE OF STRUCTURE, NUMBER OF PERSONS, FURNITURE INCLUDED IN RENT, DURATION OF OCCUPANCY, NUMBER OF CHILDREN, EXTRA FAMILIES, NUMBER OF PERSONS IN EXTRA FAMILIES, AND CONDITION

This table is little more than a recapitulation of several other tabulations and might be above, units considered a review of previous tabulations.

The data on size of dwelling units as to number of rooms with reference to owners and

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r rental value is ants and vacancies

and tenant tables ety, the follow-

Since the tabulation involves monthly rent, "Farm" premises are not included.

W.

NUMBER OF ROOMS

	Total Units	Owners	Tenants
1 room 2 " 3 " 4 " 5 " 6 " 7 " 8 or more	358 898 1,516 2,832 3,207 1,889 993 973	96 249 586 1,443 2,231 1,472 793 808	127 535 857 1,266 865 360 170 139
Totals	12,666	7,678	4,319

The figures above reveal the fact that owner-occupied residences are considerably larger on the average than those rented by tenants. Only 12.1% of owner occupied residences have 3 rooms or less, while 35.2% of tenant dwelling units are of that size and although 40.0% of units occupied by owners have 6 rooms or more, only 15.5% of tenant-occupied units are in that category.

DWELLING UNITS BY OCCUPANCY, BY CONDITION, BY PLUMBING EQUIPMENT, AND NUMBER OF CHILDREN

Condition of residential structures was discussed in Table 5. Procedure for a Real Property Survey states that all units within a structure should be enumerated as in the same condition as that shown for the structure. No attempt will be made here to indicate condition by unit because of that fact.

Other statistics presented by this table are a recapitulation and combination of data discussed on previous tables and would add nothing of further value to this summary report, although it is important in a detailed tabulation.

TABLE 13

DWELLING UNITS BY PERSONS PER ROOM, BY CONDITION, BY ROOMERS, AND NUMBER OF PERSONS BY AGE

Comparison of owner and tenant units with reference to "persons per room" was presented in the summary of Table 7. However the "Persons per Room" data revealed by this tabulation uses "Condition of Unit" as a factor and is presented here because of its unusual disclosures. "Farm" units are included.

PERSONS PER ROO	M		CONDITION OF UNIT					
	Good	Pct.	Minor Rep.	Pct.	Major Rep.	Pct.	Unfit for Use	Pct.
.50 or less .51 to .75 .76 to 1.00 1.01 to 1.50 1.51 to 2.00 2.00 to more	3,525 2,588 1,978 689 259 87	38.6 28.4 21.7 7.6 2.8 0.9	1,070 1,055 1,357 880 433 229	21.3 21.0 27.0 17.5 8.6 4.6	267 206 321 272 227 188	18.0 13.9 21.7 18.4 15.3 12.7	21 9 17 12 16 25	21.0 9.0 17.0 12.0 16.0 25.0
Totals	0 126		5 024		1.481		100	

Using the United States Housing Authority definition, a dwelling unit is occupancy substandard when there is an average of 1.51 or more persons per room. By abstracting, from the lations and might be above, units to which this condition is applicable, the following results are presented.

TYPE OF

IN EXTRA

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ce to owners and

	Dwell. Units	Dwell. Units	Dwell. Units	Dwell. Units
Persons per room	Good Cond.	Need Min. Rep.	Need Major Rep.	Unfit for Use
1.51 or more				
(Occupancy-substandard)	3.7%	12.2%	28.0%	41.0%

It will be noted that as the condition of unit grows worse the percentage of occupancy-substandard, overcrowded units materially increases.

When a dwelling unit was definitely beyond repair or obviously dangerous to the health or safety of inhabitants, then, and only then, was it enumerated as unfit for use. Jefferson County has 100 occupied residences in that condition, and in 41 instances such premises are overcrowded with 25 of the 41 housing more than two persons for each room.

The number of units by Number of Roomers in the unit has been condensed into the following table:

Number of Roomers	Total	Pct.	Owners	Pct.	Tenants	· Pct.
No roomers 1 roomer 2 to 4 roomers 5 to 10 roomers	15,253 368 102 8	96.9 2.3 0.7 0.1	9,701 224 73 7	97.0 2.2 0.7 0.1	5,552 144 29 1	96.9 2.5 0.5 0.1
Totals	15,731		10,005		5,726	

The 1938 survey in Louisville shows that about 5% of each occupancy group in the city contained units with roomers. It will be noted that the county percentage is 3% for each group.

Tabulation of total persons by age groups presents the following summary:

Age of Person	Total	Pct.	Owner	Pct.	Tenant	Pct.
Under 1 year 1 to 4 years 5 to 9 years 10 to 14 years 15 to 19 years 20 to 64 years 65 years and over	1,036 3,927 5,253 5,792 4,993 36,548 2,080	1.7 6.6 8.8 9.7 8.4 61.3 3.5	497 1,948 2,959 3,472 3,173 23,813 1,653	1.3 5.2 7.9 9.2 8.5 63.5 4.4	539 1,979 2,294 2,320 1,820 12,735 427	2.4 9.0 10.4 10.5 8.2 57.6 1.9
Totals	59,629		37.515		22.114	

Previous tables have indicated that tenant dwelling units, when compared with owner occupied, (a) have a higher percentage of overcrowding, Table 7; (b) fewer and less adequate sanitary facilities, Table 10; (c) occupy lower rental class units, Table 11, and (d) dwell in residences with fewer rooms as an average, Table 12.

These statistics are of importance since the above table divulges the fact that among owner families, 23.6% of the occupants are children less than 14 years of age, while 32.3% of the tenant population are children under 14 years of age.

TABLE 14

DWELLING UNITS BY OCCUPANCE, BY NUMBER OF PERSONS PER ROOM, BY NUMBER OF EXTRA FAMILIES

In the Louisville Real Property Survey, owner-occupied dwelling units contained more extra families, contrary to general belief, than did tenant occupied. The same holds true in the county area, since 3.7% of the owners share their unit with one or more extra families, and only 2.6% of the tenant-occupied dwelling units contain additional family groups.

The following table, grouping owners and tenants, presents the manner in which these extra families reflect upon the "Persons per Room" conditions.

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UNITS WITH EXTRA FAMILIES

Persons	s per room	Units
.50 or	less	37
.51 to	.75	91
.76 to	1.00	193
1.01 to	1.50	135
1.51 to	2.00	56
2.01 or	more	24

It is obvious that extra families are housed in 80 dwelling units which are occupancy-substandard. Owners occupy 30 of these units and the remaining 50 are tenant units.

TABLE 15

DWELLING UNITS BY OCCUPANCY, BY NUMBER OF PERSONS PER ROOM, BY ROOMS AND MONTHLY RENT GROUPS

This tabulation is not actual, but is derived from Tables 11-B and 11-C. While it is of importance in the completed volume of statistical information it is not essential to this summary report.

TABLE 16

DWELLING UNITS BY OCCUPANCY, BY RACE, BY NUMBER OF ROOMS, BY MONTHLY RENT, NUMBER OF PERSONS, CONDITION, AND NUMBER OF PERSONS PER ROOM, AND DWELL-ING UNITS BY NUMBER OF PERSONS IN UNIT, BY NUMBER OF PERSONS PER ROOM

This table is the first summarization pertaining to Negro dwelling units. However, it cannot be used in a discussion of county-wide data since its primary value is for study of specific heavily Negro-populated areas. In order to be included in the tabulation of Table 16 it was necessary for an Enumeration District to contain 200 or more Negro units or have at least a 10% Negro population. Enumeration Districts meeting these conditions are far in the minority and a large number were omitted from this tabulation because of that fact. Negro units and population will be discussed in Table 17.

TABLE 17

DWELLING UNITS BY OCCUPANCY, BY RACE, BY MONTHLY RENTAL, BY ADEQUACY, BY NUMBER OF PERSONS

Since this table involves monthly rental it was again necessary to exclude "Farm" units. The tabulation presents data pertaining to adequacy of all occupied dwelling units.

	TOTAL	WH	NEGRO UNITS				
	UNITS	Total	Owner	Tenant	Total	Owner	Tenant
Physically substandard	4,255	3,724	1,979	1,745	531	275	256
Occupancy substandard Physically and Occu-	159	158	109	49	1	1	0
pancy substandard	975	862	360	502	113	41	72
Total substandard	5,389	4,744	2,448	2,296	645	317	328
Total standard	6,608	6,559	4,892	1,667	49	21	28
Grand Total	11,997	11,303	7,340	3,963	694	338	356

It must be remembered that "physically substandard" was determined by applying the United States Housing Authority definition. Since this definition was designed to fit urban

residences it is only fair to note that many county dwellings tabulated as substandard were in that category because of lack of running water, flush toilets, electric or gas lights or other factors either impossible to obtain by rural homes or obtainable only at considerable expense.

There are 694 Negro dwelling units indicated in this tabulation. These are "non-farm" units and, since the block tabulation indicated 916 Negro households, there are 222 "farm" units occupied by colored families.

It is natural to expect a higher rental average among white "non-farm" rural residents than among Negro. However, the percentages revealed by this table are more surprising than expected, since 52.2% of Negro units rent for less than \$10.00 per month while only 9.9% of white units are in that rental bracket.

Only 3.9% of the Negro units rent for more than \$25.00 although 55.3% of white units have that value. This would indicate that the great majority of Negro county residents are evidently in the lowest income class.

A tabulation of total premises which are occupancy-substandard reveals a serious condition of overcrowding among Negro units.

	White	Pct.	Negro	Pct.
Total Occupancy-substandard	1,020	9.0	114	16.4

TABLE 18 VACANT DWELLING UNITS BY MONTHLY RENTAL, BY ADEQUACY, BY NUMBER OF ROOMS

There were 377 substandard and 292 standard dwelling units in the 669 non-farm units vacant at the time of the survey. One-room units predominated among total vacancies, as indicated by the following room and rent table.

		1	2	3	4	5	6	7	8
	Total	room	rooms	rooms	rooms	rooms	rooms	rooms	or more
No Report	9			3	2	2	1		1
4.99 or less	26	10	15	1					
5.00 to 9.99	125	38	41	29	12		5		
10.00 to 14.99	104	23	34	21	24	2			
15.00 to 19.99	80	30	11	9	14	13	3		
20.00 to 24.99	37		3	3	14	10	3	2	2
25.00 to 29.99	39	8	1	3	8	12	5	2	
30.00 to 39.99	67	23	4	2	11	13	10	1	3
40.00 to 49.99	87		4	1	31	36	9	6	
50.00 to 74.99	75	3	1	1	6	21	20	15	8
75.00 to 99.99	16					2	1	4	9
100.00 or more	4			1					3
Totals	669	135	114	74	122	111	57	30	26

This concludes the summarization and comment on the eighteen basic Real Property tabulations. Since the comparisons that could be made are practically endless, this report has stressed only what appeared to be the most important and pertinent information.

The complete set of tabulations, in minute detail are a part of the permanent files of the County Health Department.

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THE SANITARY SURVEY

WATER

No better words could be found as a preface to this chapter than those of Milton J. Rosenau, in his book entitled "Preventive Medicine and Hygiene."

In the sixth edition of this book, so widely acknowledged as authoritative by the medical and health professions, Rosenau states: "The general improvement in our water supplies should not lull us into a false sense of security. Eternal vigilance over methods of control for water supplies and water purification must ever be practiced... many large epidemics have been traced to individual instances of pollution. ... outbreaks due to water are usually caused by the contamination of surface supplies."

In his "Memorial History of Louisville," J. Stoddard Johnston says, "Co-important with the air we breathe, as an element in life, is the water we drink. When population thickens the problem of pure water increases in proportion to its number and density. The drainage of surface waters and wastes become matters of greatest importance for the preservation of health, the prevention of epidemics and the spread of infectious diseases. The problem of a healthful water supply rapidly assumes gravity as the population advances from a single farm to a hamlet. Springs and wells become impure as part of the vehicle of drainage, and a source of water supply must be sought free from contamination by local causes. Hence the attention of men in civilized countries was early directed to pure water for drinking purposes and domestic uses and this was done long before drainage or other hygienic devices were considered necessary. Next to the pyramids and their great temples, the ancients expended more labor and expense upon their aqueducts to convey pure water to their homes than for any other object.

"The modern supply of Rome is still conveyed through conduits which date back to the Ceasars. Rome was supplied by fourteen aqueducts, the longest which was sixty two miles, a portion of which was conveyed for several miles on a chain of arches 109 feet in height."

In writing on "Water Supplies," in the "Manual for Sanitary Inspectors," published by the Canadian Public Health Association, Dr. A. E. Berry, M. A. Sc., C. E., Ph. D., makes these statements:

"The fact that water is such an every-day requirement for domestic purposes makes it essential that it be readily obtainable. Likewise, the knowledge that it can carry disease-producing bacteria and be responsible for a number of diseases makes it imperative that it be safe. When these bacteria enter the human body sickness may follow. The diseases spread in this way are typhoid, paratyphoid, dysentery and diarrhoea. Water-bourne diseases do not result from odours or any other method except by the entrance of the germs into the body, in water, milk or food. They multiply in the intestinal tracts of human beings.

"Water is not a food for these bacteria but merely a vehicle for their transmission from one person to another. The danger of typhoid fever and other water-borne diseases is always present in an unprotected water supply." For example, Dr. Berry records an incident where fifteen cases of typhoid developed from a well used at a fairground. Investigation proved pollution came from a nearby sewer. In another instance ten cases of typhoid came from one well. Investigation proved that pollution, from above the well, followed the surface of an underground rock formation and gained entrance into the water. In both of these cases the water was clear and palatable, and had been used for long periods without serious complaints.

Dr. Berry mentions the fact that rural supplies are polluted from two sources, (a) from the underground waters and (b) from surface drainage.

Underground pollution may travel a great distance and results from contamination introduced far from the affected water supply. This is especially true through fissured limestone

formation. (Such limestone formation is typical of Jefferson County.)

Surface pollution results where drainage from the soil, from rain water or pump splashings, is carried directly into the well by loose or poorly constructed tops or sides.

The following pages present data obtained from tabulation of field schedule information pertaining to water sources. Trained men used sterile containers in taking samples from every source of drinking water in the county. These samples were then submitted daily to the laboratory of the State Board of Health where they were analyzed. The results were recorded and entered on the field schedule representing the premise from which the sample was taken.

At least one confirmation of the water analysis was taken on 70% of all samples and a second confirmation was taken if the first two samples differed in laboratory analysis. Every precaution was used to assure the accuracy and authenticity of this water analysis. Although the Health Department has long been aware of the dangerous condition of Jefferson County water sources, the full realization was not evident until the results indicated in the following summary were obtained.

Water supplies in the county area have reached a point where it is no longer safe to drink from unprotected wells, springs and other water sources without first boiling or treating such water. Cisterns are equally dangerous when surface or subsurface waters can drain or filter into the basin. All water, from whatever source, except city supply, should be treated before drinking.

TABLE I

ALL WATER FACILITIES, BY TYPE, BY PREMISES AFFECTED BY WATER POLLUTION, BY TYPE AND CONDITION OF WATER, WITH RESIDENTS AND POPULATION AFFECTED, FOR EACH TYPE OF PREMISE, SYSTEM AND SOIL

This table is in minute detail, separating Sources and Supplies, dividing the premises by type (farm, non-farm and other), the soil into Loose and Tight and the kind of water into Private, Community, Public and Industrial, with a recapitulation for each type of premise, soil, water and for the totals.

Water which upon laboratory analysis contained either B Coli or gas forming bacteria is considered as polluted throughout this report.

The table reveals the following Premise and Population information for the County as a whole, indicating the premises affected by pollution.

m.		PREMISES	Aff. by		POPUL			
Farm Non-Farm 1 Other Totals 1	3,735 1,439 1,839 7,013	Pct. 22.0 67.2 10.8 100.0	Poll. 2,977 3,776 593 7,346	Pct. 79.7 33.0 32.2 43.2	Residents 15,555 42,845 1,229 59,629	Pct. 26.1 71.8 2.1	Aff. by Poll. 12,648 14,408 539 27,595	Pct. 81.3 33.6 43.9 46.2
Include	ed in the	e total of	17 017				,000	40.2

Included in the total of 17,013 premises there are 6,717 using City Water as a primary supply. Since samples of City Water were not taken, except where a water-driven sump pump was installed, the large number of premises immediately surrounding the city limits having City Water available greatly reduced the percentage affected by pollution for the county as a whole. If the statistics for City Water are deducted from the totals, the following results:

N	, 0110	TOTT
Number of Premises	Affected by Pollution	Pct.
10,296	7,290	70.8

As stated above, samples of City Water were taken only when a water-ejector sump pump was installed on the premise, and no samples were taken of bottled commercial water. A total of

6,919 "No Reports" is due to Wells, Cistern tion.

Sources were Cisterns, Springs, St ing basins, swamps, m following table prese

SOURCES

PRIVATE
Polluted
Suspicious
Not Pollute
No Report
COMMUNITY
Polluted
Suspicious
Not Pollute
No Report
PUBLIC
Polluted
Suspicious

Suspicious Not Pollute No Report INDUSTRIAL Polluted Suspicious Not Pollute No Report

TOTALS 19,109
Poll. 5,251
Susp. 3,213
N. Poll. 3,737
No Rpt. 6,908

It is interest Coli. Treatment methor private sources.

There are 2,3 premises, either by copremise. The following

TOTAL SUPPLI

This table protaken, used by premise purposes.

Sources are d

5 11

19

Type Premise
Farm
Non-Farm
Other
Totals

The tabulation

6,919 "No Reports" is comprised of 6,134 on City Water, 11 Bottled, and the balance of 774 were due to Wells, Cisterns, Springs, etc., being dry or having broken pumps at the time of enumeration.

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Sources were separated by types into City, Bottled, Wells (Drilled, Driven and Dug), Cisterns, Springs, Stream or Pond, and Other, the last classification including natural impounding basins, swamps, miscellaneous drainage ways, and other places where water might collect. The following table presents data on each type of source by type of water.

SOURCES	TOTAL SOURCES	CITY	WELLS	CISTERNS	SPRINGS	STREAM OR POND
PRIVATE Polluted Suspicious Not Polluted No Report	11,010 4,563 2,773 2,935 739		6,003 2,163 1,058 2,419 363	4,412 1,962 1,611 497 342	579 429 99 18 33	16 9 5 1
COMMUNITY Polluted Suspicious Not Polluted No Report	1,601 671 356 559 15	- - - -	1,199 430 227 534 8	285 153 104 22 6	116 87 25 3	1
PUBLIC Polluted Suspicious Not Polluted No Report	6,459 17 80 215 6,147	6,375 3 52 186 6,134	55 . 2 14 28 11	26 11 14 1	2 1	1
INDUSTRIAL Polluted Suspicious Not Polluted No Report	39 4 28 7 Pct.	Pct.	39 4 28 7	Dot	Dat	
TOTALS 19,109 Poll. 5,251 Susp. 3,213 N. Poll. 3,737 No Rpt. 6,908	100 6,375 27.5 3 16.8 52 19.5 186 36.2 6,134	100 7, - 2, .8 1, 2.9 3,	Pct. 296 100 595 35.6 303 17.9 009 41.2 389 5.3	Pct. 4,723 100 2,126 45.0 1,729 36.6 520 11.0 348 7.4		Pct. 18 100 10 55.6 5 27.8 1 5.5 2 11.1

It is interesting to note that Industrial sources were, without exception, free of B $^{\text{Coli.}}$ Treatment methods used on the majority of these sources could easily be installed on many private sources.

There are 2,340 premises, with no source of their own, dependent upon supplies from other premises, either by carrying containers or piping the water from the source of a neighboring premise. The following data results from the tabulation of supplies used by these premises.

TOTAL SUPPLIES USED	POLLUTED	SUSPICIOUS	NOT POLLUTED	NO REPORT
2,466	728	375	981	382

This table presents the fact that from a total of 2,084 supplies, on which samples were taken, used by premises without sources of their own, 1,103, or 52.9% are unfit for drinking purposes.

Sources are divided, by type premise, in the following manner:

Type Premise	Total Sources	City	Total	Drilled	WELLS Driven	Dug	Cistern	Chrine	Othon
Farm	5.913	170	3.070	1,633	563	874	2.117	Spring 550	Other
Non-Farm Other	11,780	5,523 682	3,744 482	1,513 253	1,554	677 56	2,392	116	5 7
Totals	19,109	6,375	7,296	3,399	2,290	1,607	4.723	697	18

The tabulation of condition of well water by type of well is also important.

Type Well Drilled Driven Dug Totals	Total 3,399 2,290 1,607 7,296	Pct. 46.6 31.4 22.0 100	Poll. 1,232 245 1,118	Pct. 38.4 11.3 72.7	Suspicious 779 211 313	Pct. 24.3 9.8 20.3	Not Poll. 1,197 1,705 107	Pct. 37.3 78.9 7.0	No Rpt. 191 129 69
	7,230	100	2,595	37.6	1,303	18.9	3,009	43.5	389

The low incidence of pollution in driven wells can be attributed to the fact that wells of this type are usually located in sand areas where the sand acts as a filter and a natural means of purification. In time, as population increases, these wells also will become polluted in proportion to the extent of sewage and filth necessary for the sand to absorb.

TABLE 2

CONDITION OF WATER, BY TYPE AND DEPTH OF WELL, BY GEOLOGICAL FORMATION, FOR EACH TYPE OF PREMISE

By the use of maps prepared by the Kentucky Geological Survey of 1931, all cards enumerating wells were coded to represent the formation in which the well shaft terminated. This included fourteen separate formations beginning with Alluvium and continuing through the Brassfield Limestone strata. The following table is the total section for all types of wells of all depths in the various formations:

GEO. CO.					
GEOLOGICAL FORMATION	TOTAL	POLLUTED	SUSPICIOUS	NOT POLLUTED	NO DEDODE
Total	7,296	2,595	1,303		NO REPORT
Alluvium	384			3,009	389
Sand		274	78	13	19
	2,380	172	194	1,871	
Rosewood Shale	12	10	101	1,071	143
Kenwood Sandstone			1		1
	12	8	3	1	
New Providence Shale	248	179	38		
New Albany Shale	395	220		24	7
Sellersburg Limeston			88	.70	17
	e 212	104	59	45	
Jeffersonville "	365	177	94		4
Louisville "	1,333			79	15
Waldron Shale	1	559	,335	366	73
	194	73	39	76	
Laurel Dolomite	583	232	132		6
Osgood Formation	364		102	189	30
Brassfield Limestone		153	77	113	21
brabbilerd Limestone	814	434	165	162	
~				102	53

Condition of water, by depth of well, without regard to formation, tabulated as follows, the percentage figures based on totals exclusive of No Reports.

	1.0 1.0 001 00.										
DEPTH	TOTAL No.	POLL No.	UTED %	SUSPI No.	CIOUS _%	NOT P	OLLUTED	NO REPORT			
Under 20 ft.	652	463	74.2	NAME OF TAXABLE PARTY.		No.	_%_	No.			
20 to 29 ft.	726			134	21.5	27	5.3	28			
30 to 39 ft.		499	71.8	145	20.9	51	7.3				
	574	320	58.8	121	22.2	107		31			
40 to 49 ft.	1,025	340	34.8			103	19.0	30			
50 to 59 ft.	1,188			209	21.4	428	43.8	48			
		276	24.3	163	14.3	698	61.4				
60 to 75 ft.	2,108	453	22.9	312	15.7	1 010		51			
Over 75 ft.	1,023	244	25.7			1,216	61.4	127			
momas e		277	20.1	219	23.1	486	51.2	74			
TOTALS	7,296	2,595	37.6]	,303	18.9	3,009	43.5	389			
It will be noted	+1+							003			

It will be noted that as the depth increases, the percentage of pollution decreases. This is evident in every depth grouping with the exception of "Over 75 ft." Since no plumb lines nor sounding devices were used on the survey, there is a possibility that some wells, known to be of more than usual depth, were enumerated in the last group when they actually were between 60

and 75 ft. in depth.

All tables were started it was decided

the Real Property Surve

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Statistics from wells and cisterns. The figures are based on to

TREATMENT OF WATER

TOTAL.

TOTAL

1. Chlorinated & Filtered

2. Chlorinated & Not Filtered

3. Not Chlorinated & Filtered

4. Not Chlorinated & Not Filtered

5. Not Papart

8. No Papart

9. No Papart 5. No Report

The fact that or ing from carelessness, the serious possibilities

Laboratory analy treatment still indicate receiving treatment ind Not Polluted, while other difference of 10% and 59 and is a possible remed; responsible for numerous organisms in the small a bacilli is potentially of

The results of which are presented exc

The simple treat easily polluted from sur

Cistern tabulat:

and 75 ft. in depth.

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TABLE 3

All tables were planned and printed while field work was in progress. After tabulation started it was decided that this table was almost an exact duplicate of Tables 7, 12, and 13 in the Real Property Survey, and for that reason it was discarded.

TARIF 4

CONDITION OF WATER, BY TYPE OF SOURCE, BY KIND OF SYSTEM, BY TREATMENT OF WATER, FOR EACH TYPE PREMISE AND SOIL

Statistics from this table reveal some interesting information regarding treatment of wells and cisterns. The following section presents the tabulation for total wells. Percentage figures are based on totals exclusive of "No Reports."

									No
	Tota		Pollu			cious	_ Not Po	11.	Report
TREATMENT OF WATER	No.	_%	No.	_%_	No.	_%	No.	_%	No.
TOTAL 1. Chlorinated &	7,296	100	2,595	37.6	1,303	18.9	3,009	43.5	389
Filtered 2. Chlorinated &	80	1.1	20	26.3	19	25.0	37	48.7	4
Not Filtered 3. Not Chlorinated	44	.6	10	22.7	8	18.2	26	59.1	
& Filtered 4. Not Chlorinated	150	2.1	44	30.4	36	24.8	65	44.8	5
& Not Filtered 5. No Report	7,018	96.2	2,521	37.9	1,238	18.6	2,880	43.5	379 1

The fact that only 3.8% of all wells are treated in any manner presents a problem arising from carelessness, ignorance due to lack of knowledge, negligence, or an utter disregard for the serious possibilities of ill health and epidemics through the spread of water-borne diseases.

Laboratory analysis revealed, as shown, that water from 27.9% of the wells receiving treatment still indicated the presence of B Coli. However, 37.9% of the water from those not receiving treatment indicated a like condition. In the same manner, treated wells show 48.3% Not Polluted, while others analyze as only 43.5% Not Polluted. While it is true there is only a difference of 10% and 5% in the two categories it is evident that treatment does reduce pollution and is a possible remedy well worth consideration when one contaminated water supply could be responsible for numerous cases of water-borne diseases or several deaths. The presence of colon organisms in the small samples taken by the survey indicates the water containing such colon bacilli is potentially dangerous.

The results of treatment were especially evident in the case of Dug Wells, the totals of which are presented exclusive of "No Reports" on water condition.

		DUG WELLS			
	Total	B Coli Present	Pct.		
Treated	33	20	60.6		
Not Treated	1.504	1.098	73.0		

The simple treatments enumerated reduced presence of B Coli in water from Dug Wells, so easily polluted from surface drainage, by 12.4% as compared to like water with no treatment.

Cistern tabulations reveal a slightly greater benefit from treatment:

		CISTERNS				
	Total	B Coli Present		Pct.		
Treated	1,233	482		39.1		
Not Treated	3,138	1,641		52.3		

TABLE 5

CONDITION OF WATER BY TYPE OF WELL AND CISTERN, BY PÓSITION OF TOP, BY DRAINAGE TOWARDS SOURCE FROM, FOR EACH TYPE OF PREMISES AND SOIL

Back in 1885 the "Louisville Courier Journal" published an interesting paper entitled "All's Well," written by Dr. J. N. McCormack, at that time secretary of the State Board of Health. He was endeavoring to answer the question "Shall the Pumps be Abolished?" with reference to Louisville. Dr. McCormack, speaking of his examination of these wells, said in part, "Nearly all the wells are located near the curbing and in many cases depressions in the gutter are filled with a semi-liquid muck. Upon examination of the inside of the well this same filthy fluid could be seen trickling down the wall next to the gutter. This is common in all old wells and it is necessary to remove from 12 to 18 inches of muck from each of these wells every year or eighteen months.

Dr. McCormack further stated, "There is a greater danger of contamination of these wells, from surrounding soil.

"Every well may be said to drain a circumjacent region which may be represented as an inverted cone, with its apex at the bottom of the well and its base at the surface of the ground. The diameter at the base will depend on the depth of the well and the character of the soil.

"In most instances such an area would include several vaults, cesspools and filth. The following forcible and instructive instance of the fouling of wells from a source above their level is quoted from the report of Mr. Child, Officer of Health for certain districts in Oxford-shire, England:

"In consequence of the escape of the contents of a barrel of petroleum or bonzaline which had been buried in an orchard, a circuit of wells 60 feet below and 250 or 300 yards distant became so affected that the occupiers of 15 houses, containing 82 inhabitants, were for ten days unable to use the water for drinking or cooking. The cattle of one of the proprietors, moreover, refused to drink at the spring where they were accustomed to drink.

Had this soakage been sewerage instead of petroleum, who can doubt that the result might have been wholesale water-poisoning, and an outbreak of typhoid fever?"

The following table presents data on drainage flow towards wells and cisterns.

Drainage toward from	Wells	Cisterns
Drainage Field	14	8
Cesspool	16	5
Privy	248	117
Effluent Pit	20	11
Barnyard	353	143
Terrain	3,703	1,460
Drainage away from	3,518	3,215

Since any one well or cistern can receive drainage from several objects or facilities, the totals are greater than the total number of wells and cisterns.

Tabulation of wells and cisterns by position of top, in relation to drainage, is presented in the following table:

Drainage toward from

Drainage Field Cesspool Privy Effluent Pit Barnyard Terrain

Drainage away from

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This tabulation : types, Drilled, Driven, a following table presents

Drainage toward from		Surface Cisterns		Surface Cisterns		Surface Cisterns		Top Cisterns
Drainage Field Cesspool Privy Effluent Pit Barnyard Terrain	9 3 141 10 223 1,833	4 2 86 5 115 1,066	3 2 73 3 78 760	4 2 25 5 26 312	1 9 12 7 18 689	3 1 1 44	1 2 22 34 421	1 3 1 38
Drainage away from	2,888	2,898	413	257	104	16	113	44

Actual number, wells and cisterns, by top position.

Position of top	Wells	Pct.	Cisterns	Pct.
Above Surface At Surface Below Surface	4,769 1,193 796	16.3	4,003 577 61 82	84.7 12.2 1.3 1.8

TABLE 6

CONDITION OF WATER, BY TYPE OF WELL AND CISTERN, BY POSITION OF TOP, BY DISTANCE OF SOURCE FROM PREMISE, BARNYARD AND EXCRETA DISPOSAL, FOR EACH TYPE OF PREMISE AND SOIL

The previous table dealt with drainage. This tabulation concerns the distance between certain possible causes of pollution and the well or cistern. The following table presents that data.

Distance from Premise	Wells	Cisterns
No Distance (Inside) Under 25 ft. 25 - 49 ft. 50 - 74 ft. 75 - 99 ft. 100 ft. or more	1,117 3,556 1,094 429 189 911	480 3,598 265 91 59 230
Distance from Barnyard		
No Distance Under 25 ft. 25 - 49 ft. 50 - 74 ft. 75 - 99 ft. 100 ft. or more No Barnyard	218 357 550 625 321 1,445 3,780	151 218 328 378 276 1,029 2,343
Distance from Excreta Dispo	sal	
Under 25 ft. 25 - 49 ft. 50 - 74 ft. 75 - 99 ft. 100 ft. or more No Excreta Disposal	321 1,706 1,984 1,110 2,060 115	271 1,220 1,363 691 1,133 45

TABLE 7

CONDITION OF WATER, BY TYPE OF WELL AND CISTERN, BY POSITION AND CONSTRUCTION OF TOP, FOR EACH TYPE OF PREMISE AND SOIL

This table was devised so that it might give a possible indication of the effect of the top construction on pollution of wells and cisterns from surface sources.

This tabulation is similar to all previous tables since it divides wells into the three types, Drilled, Driven, and Dug. For the purpose of briefing this data into summary form the following table presents the tabulation of total wells.

Construction of Top	Wells	Pct. Poll.	Cisterns	Pct. Poll.
Concrete Stone Wood	3,492 154 2,422	44.5 70.0 62.8	2,723 47 1,600	79.2 72.3 86.2
Other	690	63.3	271	79.0

A study of the complete table also reveals a difference in the percentage of pollution of wells with wood tops, by the three types of wells. Drilled wells with wood coverings were only 20.0% polluted, while the percentage of pollution in dug wells with wood tops increased to 90.6% This does not, of course, necessarily mean that top construction had that great an effect upon water condition; however, since one major object of the survey was to reveal the possible factors contributing to pollution, the figures are well worth study and consideration.

TABLE 8

CONDITION OF WATER, BY DEPTH AND TYPE OF WELL AND CISTERN BY TYPE OF PUMP, FOR EACH TYPE OF PREMISE AND SOIL

It is common knowledge that some types of pumps are more likely than others to contribute to water pollution. This tabulation was designed in order that some possible indication might be shown as to the pumps' effect on water condition.

The tabulation is divided into pages separating the three types of premises and the two types of soil, with the same scale for various depths of wells as that used in Table 2.

This summary report presents only the total section for all types of premises and both types of soil, comparing the type of pump with the condition of water. Water which analyzes as "Suspicious" (containing gas forming bacteria) is included in the pollution column.

Type of Pump	Total Wells	Poll.	Pct.	Total Cisterns	Poll.	Dot
Power Pitcher Chain Sucker Plunger Sand Bucket Rope and Bucket	1,599 519 130 3,562 630 856	493 411 122 1,545 541 786	30.8 79.3 93.8 43.4 85.9 91.8	1,248 1,120 1,080 233 4 1.038	985 929 908 192 4	Pct. 78.9 82.9 84.1 82.4 100.0

A detailed and intensive study of this table will be made in an effort to determine to what extent the pumps of various types are a factor in pollution.

SEWAGE DISPOSAL

Sewage in sections used for residential purposes, contains highly organic and odoriferous wastes from homes in the area. These wastes include those from human bodies, carrying germs and organisms responsible for many and varied diseases, and can be easily responsible for the pollution of water sources both on and beneath the earth's surface.

There are several hundred sinkholes, natural openings connecting with water-bearing strata in the cavernous limestone formation, in Jefferson County, into 251 of which, raw sewage is being poured daily. It is not difficult to realize the results of such action when we visualize the yawning mouth of a sinkhole gulping its goodly portion of fecal matter, organisms of many types, and dangerous filth down into the underground water course where it is carried along until suction from the pumps of wells bring it back to the surface in the water used by your family and your neighbors' families, for drinking purposes.

Stream pollution is another major argument in support of controlled sewage disposal. Streams often become so saturated with waste that the load is too great to be carried away. Highly offensive odors, destruction of fish life, and pollution of water sources are the inevitable results of such conditions.





Safeguarding water supplies, prevention of nuisances, and protection of public health are the primary objectives in a controlled system of sewage disposal.

Tables 9 and 10 present interesting and, considering this is the year 1940, astounding revelations as to the ancient and antiquated methods of sewage disposal being used by the majority of the premises in the suburban and rural parts of Jefferson County.

TABLE 9

KIND OF SEWAGE SYSTEM, BY TYPE AND CONDITION, BY METHOD OF EFFLUENT DISCHARGE, BY FINAL EFFLUENT DISCHARGE, FOR EACH TYPE OF PREMISE AND SOIL

The 17,013 premises, including all types, Residential, Commercial, Institutional, etc., are using 17,433 systems for the disposal of sewage. The following table indicates the type of systems in use.

Type System	No. in Use	Pct.
Public Sewer Community Sewer Septic Tank, Grease Trap Septic Tank, No Grease Trap Cesspool, Grease Trap Cesspool, No Grease Trap Drainage Field, Grease Trap Drainage Field, No Grease Trap Sinkhole	282 1,497 3,971 1,507 140 1,100 25 137 251	1.6 8.6 22.8 8.7 0.8 6.3 0.1 0.8 1.5
DEPOSIT ON SURFACE Stream or Pond Other	8,371 126 26	48.0 0.7 0.1

FINAL DISCHARGE

	Public Sewer	Sinkhole	Stream	Surface	Other	None	Comm. Disp. Plant
Number Pct.	1,505 8.6	585 3.4	468 2.7	8,711 49.9	69	6,025	71

"None" indicates no definite discharge and can include leaching or periodical cleaning.

The most significant fact is obvious. The survey by accurate count has established the fact that 48% of all premises have no means of sewage disposal other than depositing all wastes on the earth's surface, and that other systems using surface as final discharge increase the percentage to 49.9%, or practically one half the total for final discharges. Add to this the fact that 584 sinkholes and 468 streams serve as final receptacles for sewage discharge and that the contents of 6,025 effluent pits, drainage fields, etc., leach into the earth, and one reason for the high percentage of pollution, in wells and cisterns, is obvious.

Sewers, septic tanks, cesspools and drainage fields were enumerated with reference to condition. If the system was in good working order and of sufficient capacity, the field schedule indicated that fact and the system was tabulated as in good condition. If the field schedule indicated the system or any unit therein was overloaded or overflowing, it was tabulated as being in bad condition.

The following table presents the results of that tabulation.

Sewer
Septic Tage Cesspool
Cesspool
Drainage
Drainage

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Sewer
Septic Tank, with Grease Trap
Septic Tank, without " "
Cesspool, with Grease Trap
Cesspool without " "
Drainage Field with Grease Trap
Prainage Field without " " Drainage Field without It will be noted that Grease Traps are evidently an important factor in the condition of stems. In order to picture more definitely the obvious effect of a Grease Trap relative to ndition of the system, the following table is presented:

Type of System

Sewer

Systems with Grease Trap Systems without Grease Trap

4,136 2,744

Good Cond.

1,737 3,557

Good Cond.

Pct.

97.7 89.6 40.1 75.7

Bad Cond.

42.

59

Pct.

2.3

59.9

Pct. 89.0

There were 15,337 private, 1,712 community, and 384 public systems included in the 17,433 stems in use at the time of the survey.

Total

3,971 1,507 140

137

TABLE 10

KIND OF SEWAGE SYSTEM, BY TYPE OF PREMISE, BY TYPE AND CONDITION OF SEWAGE SYSTEM, BY RACE OF HOUSEHOLD, BY USERS AND PREMISES

Table 10 is not of importance in a summary discussion. Since it deals only with the sidential presises, however, interesting comparisons can be made between the complete tabulaon and that of Table 9.

The table does indicate, however, that the 15,510 county residential premises are using ,910 systems with a total of 61,154 users, 58,091 of whom are white residents with the remaing 3,063 are Negroes. The total users exceed population figures presented earlier in this port since, where there was more than one type of sewage disposal system, all residents of a emise were tabulated as users of each separate system.

TOILET FACILITIES

The survey divided privies into three major classifications including the most primitive toilet facilities, the pit privy consisting merely of an excavation, the vault privy with a ter-tight receptacle permitting no leaching, and surface privies, which included those using ils or metal containers and those which overhang brooks, streams or drainage ways.

Vault privies were further divided into three types, septic, chemical and plain.

TABLE II

TOILET FACILITIES, BY KIND OF SYSTEM, BY NUMBER OF USERS, BY FACILITIES AND CONDITION OF SYSTEM, FOR EACH TYPE OF PREMISE AND SOIL

Distribution of total toilet facilities, by type, is presented in the following table:

Vault

503

Pit

4,378

Surface

3,669

Total Privies Inside Flush Toilets 8,550 Outside Flush Toilets 16,668 Total Facilities

41



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Vault privies consisted of 288 Septic, 52 Chemical and 163 Plain. The overflow discharges this group were distributed: 5 to streams, 98 to surface, 18 to pits or tanks, and 13 to sinkes with No Discharge for the remaining 369.

The following is a tabulation of number of Risers and Urinals for all privies.

Number of Risers or Urinals	1	2	3 or more	None
Risers	3.587	4,688	258	17
Urinals	123	62	18	8,347

Only 1,183 or 13.8% of all privies were found to be fly-tight, leaving a total of 7,367 no protection against flies and the consequential danger of food contamination from those ects. Privy superstructures were in good condition in 2,620 (30.6%) instances, in fair condn in 3,830 (44.8%) of the privies, while the remaining 2,100 (24.6%) were enumerated as being bad condition.

The following table concludes the summary presentations for privies with a tabulation of position of excreta in relation to the surface.

Over Surface	Pct.	At Surface	Pct.	Less than 5 feet	Pct.	Over 5 feet	Pct.
						1,484	

TABLE 12

UNDER CONSTRUCTION AND SUMP PUMPS

TYPE OF WATER SUPPLY, BY CONDITION OF WATER, TYPE OF SEWAGE DISPOSAL, B KIND OF SYSTEM, TYPE OF TOILET FACILITIES, BY CONDITION, FOR EACH TYPE OF PREMISE. SUMP PUMP BY NUMBER AND TYPE, BY CONDITION OF WATER, OF WATER EJECTOR TYPES BY DISCHARGE

81%

> The first section of this tabulation related only to premises under construction at time enumeration. The information was naturally far from complete since in many cases facilities not yet been installed and workmen were not aware of what would ultimately serve as water rce, sewage disposal system and toilet facility. The fact that 192 sources were determined to city water and that 346 flush toilets were being installed indicates that the greater percentof residential construction is in the suburban area where many of the city facilities are ailable.

It is of interest also to note that only 32 new premises have access to the city sewer. ptic tank systems were being installed in 204 instances.

The lower section of the table provides data on sump pumps. Samples of city water were tained whenever a premise was using a sump pump of the water-ejector type. The results of the ter analysis in such cases was:

Total Water Ejector Pumps City Water Polluted City Water Suspicious City Water Not Polluted No Report	257 4 53 187 13	1.7% 21.7% 76.6%
---	-----------------------------	------------------------

It is apparent that the cross connection of a sump pump and city water mains can cause llution of city water supply.

The survey found a total of 1,458 sump pumps, 1,201 of which were of the power driven riety.

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Sump Pump discharges were tabulated as follows:

This concludes the summarization and discussion of the tabulations involving data on sanitation factors.

While it is true that the actual enumeration took place, and reveals exact conditions as they existed, some eighteen months prior to the publishing date of this report, the picture cannot have changed materially in that time.

The unprecedented increase in county residential construction continues, and time would have no effect on the condition of water sources unless the steady increase in population should tend to pollute underground flow to an even greater extent. The sewage problem is one of the largest health menaces confronting Jefferson County. Since there are no State laws, and since the Fiscal Court, under existing statutes, cannot appropriate funds for sewer installations, many densely populated and unincorporated districts are unable to install sewers. Citizens living in such areas are being deprived of a major necessity for the enjoyment of a clean healthful existance. In one particular area of beautiful new homes, ranging from \$10,000 to \$25,000 in value, the inhabitants are unable to sit on front porches due to the sewage stench arising from drainage ways into which raw sewage is entering both directly and by infiltration. Under such conditions it is impossible for underground water tables to remain free of pollution.

Pending proper legislation, the Health Department is endeavoring through a progress of inspections, advice, and community education to arouse public interest in such problems. The new Sanitary District law could be a solution for unincorporated areas, and with the cooperation of communities working as a unit. These dangerous conditions could be controlled.

Throughout this report it has been our purpose to present only such pertinent and significant data as will be of general interest. However, the more than 4,000 statistical tables are a permanent part of the County Health Department files, and are available to official or governing bodies interested in any particular community or specific area.

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